The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

CHILDREN, FAMILIES, AND ELDER AFFAIRS Senator Sobel, Chair Senator Hays Vice Chair

	Senator Hays, Vice Chair				
	MEETING DATE: Tuesday, March 11, 2014 TIME: 1:30 — 3:30 p.m. PLACE: Mallory Horne Committee Room, 37 Senate Office Building				
	MEMBERS:	EMBERS: Senator Sobel, Chair; Senator Hays, Vice Chair; Senators Altman, Braynon, Clemens, Dean, Detert, Diaz de la Portilla, Grimsley, and Thompson			
TAB	BILL NO. and INTR	BILL DESCRIPTION and DDUCER SENATE COMMITTEE ACTIONS	COMMITTEE ACTION		
	Consideration of propo	sed committee bill:			
1	SPB 7072	Child Abuse and Child Welfare Services; Requiring the secretary of the department to appoint an Assistant Secretary for Child Welfare; providing requirements for persons providing child welfare services; providing education requirements for child protective investigators and child protective investigation supervisors; establishing a tuition exemption program for child protective investigators and supervisors; providing eligibility requirements; establishing the criminal offense of unlawful abandonment of a child; establishing the Florida Institute for Child Welfare, etc.	Submitted as Committee Bill Yeas 10 Nays 0		
	Consideration of propo	sed committee bill:			
2	SPB 7074	Child Welfare; Requiring the Department of Children and Families to conduct specified investigations using critical incident rapid response teams; authorizing access to specified records in the event of the death of a child which was reported to the department's child abuse hotline; requiring the department to publish specified information on its website if the death of a child is reported to the child abuse hotline, etc.	Submitted as Committee Bill Yeas 10 Nays 0		
	Consideration of proposed committee bill:				
3	SPB 7076	Medically Complex Children; Providing for the provision of services for medically complex children; providing requirements for a child protection team that evaluates a report of medical neglect and assesses the health care needs of a medically complex child; requiring the Department of Children and Families to work with the Department of Health and the Agency for Health Care Administration to care for medically complex children; allowing the Department of Children and Families to place children in a medical foster home; allowing the Department of Children and Families to place children in a medical foster home, etc.	Submitted as Committee Bill Yeas 9 Nays 0		

COMMITTEE MEETING EXPANDED AGENDA

Children, Families, and Elder Affairs

Tuesday, March 11, 2014, 1:30 —3:30 p.m.

TAB BILL NO. and INTRODUCER

BILL DESCRIPTION and SENATE COMMITTEE ACTIONS

COMMITTEE ACTION

Other Related Meeting Documents

			orida Senate			
(*	BILL ANALYSIS AND FISCAL IMPACT STATEMENT (This document is based on the provisions contained in the legislation as of the latest date listed below.)					
Pre	pared By: The Profe	essional Staff of the C	Committee on Childre	en, Families, and Elder Affairs		
BILL:	SPB 7072					
INTRODUCER:	Children, Famili	Children, Families, and Elder Affairs Committee				
SUBJECT:	Child Abuse and Child Welfare Services					
DATE:	March 10, 2014	REVISED:	03/12/14			
ANALY 1. Sanford		STAFF DIRECTOR endon	REFERENCE	ACTION Submitted as Committee Bill		

I. Summary:

SPB 7072 makes numerous changes to better protect children from abuse and neglect. The bill seeks to improve the quality of child abuse investigations conducted by the Department of Children and Families (DCF or the department) and certain sheriff's offices.¹ The bill accomplishes this by increasing child welfare expertise in the department, improving child abuse investigator qualifications, and creating a consortium of public and private schools of social work to advise the state on child welfare policy.

The bill establishes an Assistant Secretary for Child Welfare to ensure that the agency has a single point person for the quality of child protection and child welfare services. The bill improves the qualifications for child protective investigators and their supervisors by requiring 80 percent of the persons newly employed for these positions hold college degrees in social work. To allow the current workforce to meet these improved requirements, the bill exempts the employee from paying tuition and fees for a state university social work program. The bill also recreates a loan reimbursement program to assist in recruitment and retention of child protective investigators and supervisors.

The bill also creates a criminal offense for abandoning a child and provides definitions and penalties for that offense.

The bill creates a consortium of the state's public and private university social work programs. The consortium is defined as the Florida Institute for Child Welfare and will conduct research and policy analysis to advise the state, as well as improve both the education and training of child protection and child welfare workers.

The bill will have an indeterminate fiscal impact. The effective date is July 1, 2014.

¹ As authorized under s. 39.3065, F.S., and the General Appropriations Act, sheriffs in Broward, Hillsborough, Manatee, Pasco, Pinellas and Seminole counties investigate child abuse and neglect reported to the abuse hotline rather than the department.

II. Present Situation:

Child Abuse, Neglect, and Death

Child abuse or neglect, or child maltreatment, has been identified as a serious social issue in the United States since its founding. Although the first organized effort to protect children was not until 1875, the year that the New York Society for the Prevention of Cruelty to Children was incorporated, churches, orphanages, and civic groups had attempted to assist children who had been injured or neglected from colonial days.²

Most recent studies show that the most common child maltreatment is neglect, accounting for about 78 percent of the cases. Other common maltreatments are physical abuse (approximately 17 percent of cases) and sexual abuse (approximately 9 percent of cases). Victims less than one year old have the highest rate of victimization. Many factors are associated with child maltreatment, including poverty, substance abuse, domestic violence, and mental illness.³ The presence of an adult male unrelated to the child in the household has also been identified as a major risk factor for child maltreatment.

Child maltreatment is one of the nation's most serious problems⁴. In Federal Fiscal Year 2011, the most recent year for which national data is available,⁵ an estimated 3.4 million reports of abuse were received by child protection agencies.⁶ After investigation, the number of unduplicated child victims nationally was estimated to be 681,000. Florida reported 208,437 calls to the child abuse hotline, of which 55,770 resulted in substantiated allegations of abuse.⁷

In addition to the human cost of child abuse and neglect, there is a significant fiscal impact to the state. The department has posited a conservative estimate of \$72,709 annually per child to provide child welfare, hospitalization, special education and juvenile justice services to care for an abused or neglected child.⁸ Just the cost of child and adult protective investigations in Florida (of which the great majority are child investigations) was reported to be \$312,493,471 in FY 2012-13.

The most serious result of child maltreatment is the death of the child. Nationally 1, 545 child fatalities as the result of child abuse or neglect were identified.⁹ Florida reported 133 child fatalities resulting from child abuse or neglect.¹⁰ In cases where a child died from abuse or neglect, in some instances the family was not previously known to the department, and in others the child was previously known. When the family was previously or currently known to the

² Myers, John E.B., *Child Protection in America: Past, Present, and Future,* Oxford University Press, 2006 at 26. ³ *Id.*, pp. 134-156.

⁴ US. Department of Health and Human Services, *Child Maltreatment 2011*, p. 1.

⁵ All data in this paragraph are for FFY 2011 so that all are comparable.

⁶ Id. at vii. The report adds that the rate of referrals have remained fairly constant for at least five years.

⁷ *Id.* at 11, 29.

⁸ Department of Children and Families, 2013 Annual Report, p. 27.

⁹ U.S. Department of Health and Human Services, *ibid.* at 63.

 $^{^{10}}$ *Id.* at 63.

department, understanding the reasons that the previous or current intervention was not effective in avoiding the death is of critical importance.

Child Protection and Child Welfare Services in Florida

Florida's system for providing services to children alleged to have been abused, neglected, or abandoned is complex, involving the department itself, 6 sheriff's offices, the Office of the Attorney General, one state attorney office, the Department of Health, 17 community-based care providers (lead agencies), and innumerable subcontractors to lead agencies.

A child protective investigation begins with a report by any person to the Florida Abuse Hotline. The state is required to maintain a 24/hour, 7/day capacity for receiving reports of maltreatments. The reports are sent out to child protective investigators (CPIs) across the state to investigate.

The CPI receiving the report is most commonly a DCF employee, but in six counties the local sheriff performs the investigative function. The DCF child protective services are delivered through 6 regional offices, using 1,300 investigators and 300 supervisors. The sheriff's offices employ 387 CPIs and 70 supervisors.

Court hearings are required whenever a child is removed from his or her home. The attorneys in these cases are either department employees or employees of the Attorney General's Office under contract to DCF or, in one case, a state attorney office.

The lead agencies and their subcontractors are the primary providers of services to children and families in the child welfare system. There are currently 17 lead agencies with contracts covering all 20 judicial circuits. The lead agencies and their subcontractors employ case managers and supervisors to oversee the provision of services to children in the child welfare system. Many of the services are not directly provided by the lead agencies or the case management subcontractors, but by substance abuse, mental health, and other specialized community based providers.

There is variation across the state in deciding the point at which the lead agency assumes responsibility for the case management of a child welfare case, with varying degrees of cooperation and overlap between CPIs and lead agencies. In addition, special problems arise when multiple areas of the state are involved in either the investigation or the placement of children.

Child Welfare Workforce

History

The college degree most tailored to and associated with child welfare is the bachelor's or master's in social work. During the first half of the 20th century, the federal government, in cooperation with universities and local agencies, established a child welfare system staffed by

individuals with professional social work educations. Child welfare came to be viewed as a prestigious specialty within the social work profession.¹¹

In the 1990's, an increased recognition of child abuse led to enactment of state child abuse and neglect reporting laws and toll free numbers to report abuse. This resulted in a large increase of child abuse reports and resources for the preparation and support of additional staff needed to respond to the reports were inadequate. States moved quickly to hire additional employees to investigate abuse. One way to expand the workforce was to reduce staff qualifications. In response to having a varied workforce without similar expertise and training, agencies began to structure child welfare work differently, attempting to reduce its complexity and make it possible for people with fewer qualifications to adequately perform required tasks.¹²

Current Qualifications

The current qualifications for child protective investigators are not specified in statute or rule, but DCFs internal hiring practices require that new protective investigators have a bachelor's degree in any field and one year of child welfare related experience, or a master's degree in any field. Preference is given to candidates with a human services related degree. The department is not involved in the hiring practices or standards established by the sheriff's offices.¹³

The current qualifications for child welfare case managers operating in the community based care system are established by rule and are a bachelor's degree in social work or related field.¹⁴ Since employment decisions for child welfare case managers are made by individual lead agencies, and since DCF does not collect data on their practices, the extent to which this rule is actually observed by the lead agencies is not clear. DCF does have the authority to exempt employees from the rule, and often does so.

In addition to the above qualifications, the 2012 Legislature required that both child protective investigators and child welfare case managers obtain child welfare certification from a third-party credentialing entity.¹⁵ This certification requires the individual to demonstrate core competency in any child welfare practice area. A "core competency" is defined in statute to be the minimum knowledge, skills, and abilities necessary to carry out child welfare work responsibilities.¹⁶

¹¹ Child Welfare Workforce, Research Roundup, Child Welfare League of America, (Sept. 2002) *available at* http://www.cwla.org/programs/r2p/rrnews0209.pdf. (last visited March 3, 2014).

¹² Jones, L.P. and Okamura, A. Reprofessionalizing Child Welfare Services: An Evaluation of a Title IV-E Training Program, Research on Social Work Practice, Vol. 10 No. 5, September 2000 and Zlotnik, J.L., Preparing Social Workers for Child Welfare Practice: Lessons from an Historical Review of the Literature, Journal of Health & Social Policy, Vol. 15, No. 3/4, 2002.

¹³ Communication from the Department of Children and Family Services, Family Safety Office, (Sept. 16, 2010) (on file with the Committee on Children, Families, and Elder Affairs.)

¹⁴ Section 409.1671(5)(a), F.S., requires that each community-based lead agency must be licensed as a child-caring or childplacing agency. Section 65C-15.017(2) and (3), F.A.C., sets the education and experience requirements for such agencies.

¹⁵ Currently, the Florida Certification Board.

¹⁶ Section 402.40, F.S.

Social Workers in Child Welfare

According to the department, the degrees are currently known for 1,214 of the 1,522 child protective investigators (CPIs).¹⁷ This data does not include information on the degrees of those investigators in the 6 county sheriff's offices. Approximately 10 percent of the department's CPIs have a social work degree (BSW or MSW). See table 1 below:

Degree	Number	Percent of Workforce
Other	388	32.0%
Criminal Justice	361	29.7%
Other Health and Human Service	350	28.8%
Social Work	115	9.5%
Total	1,214	100%

Table 1. Degrees of DCF Child Protective Investigators

There were 4,728 students enrolled statewide in programs leading to a bachelor's or master's degree in social work in the fall of 2012 (see table 2.).¹⁸ There were 1,684 graduates from the state 14 schools of social work in 2011-2012.¹⁹ The schools of social work are located throughout the state. The bachelor's level program in social work requires a structured internship with approximately 512 hours of supervision by a master's level social worker and 50 hours of coursework. In contrast, a psychology or a criminology major requires no internship and 36 hours of coursework, and a sociology major requires no internship and 30 hours of coursework.²⁰ See table 2 below:

 Table 2. 2011-12 BSW and MSW Enrollment and Degrees

	Public Universities	Enrollment	Degrees
1	Florida Agricultural and Mechanical University	356	81
2	Florida Atlantic University	687	171
3	Florida Gulf Coast University	176	65
4	Florida International University	515	171
5	Florida State University	885	333
6	University of Central Florida	709	255
7	University of North Florida ²¹	0	0
8	University of South Florida	327	184
9	University of West Florida	285	113
	Private Universities	Enrollment	Degrees
10	Barry University	420	209
11	Florida Memorial University	50	15
12	Saint Leo University	218	50

¹⁷ Data provided by the Department of Children and Families, (Jan. 27, 2014) (on file with the Senate Committee on Children, Families, and Elder Affairs).

¹⁸ Informal communication, Florida State University School of Social Work, (Mar. 3, 2014) (on file with the Senate Committee on Children, Families, and Elder Affairs).

¹⁹ Data provided by the Florida Board of Governors and the Independent Colleges and Universities for 2011-2012, (Nov. 18, 2013) (on file with the Senate Committee on Children, Families, and Elder Affairs).

 $^{^{20}}$ Id.

²¹ According to the Board of Governors, the University of North Florida's BSW program was approved for fall of 2013.

	Private Universities	Enrollment	Degrees
13	Southeastern University	70	31
14	Warner University	30	6
	Total	4,728	1,684

During the 2014 interim, the Office of Program Policy Analysis and Government Accountability (OPPAGA) reviewed child welfare systems in Florida and 16 other states with large child populations.²² Among the issues studied by OPPAGA were the qualifications required by states in hiring child protection workers. The results are as follows:

State	Any Bachelor's	Bachelor's Degree	BSW
	Degree	Human Services Field	
Arizona		X	
California			Х
Florida	x		
Georgia	Х		
Illinois			Х
Indiana	Х		
Michigan		X	
Missouri		X	
New Jersey	Х		
New York	X		
N. Carolina			Х
Ohio		X	
Pennsylvania	Х		
Tennessee	X		
Texas	X		
Virginia			
Washington			Х

 Table 3: Qualifications for Child Protective Workers in 17 States)

In addition, Kansas requires a social work degree.²³

The impact of child welfare workers with a social work degree has been examined by researchers. Education is the variable that child welfare workforce researchers have explored most often in relation to performance.²⁴ Much of the research on the effect of education has

²² OPPAGA, Research Memorandum, State Child Welfare Systems: Key Components and Performance Indicators, March 10, 2014.

²³ Informal communication, Florida State University School of Social Work (March 3, 2014) (on file with the Senate Committee on Children, Families, and Elder Affairs_

²⁴ *Id.* Several studies have found evidence that social work education, at either the bachelors of social work (BSW) or masters of social work (MSW) level, positively correlates with performance. A study conducted in Maryland public child welfare agencies found an MSW to be the best predictor of overall performance as measured by supervisory ratings and employee reports of work related competencies. A national study that measured competencies related to 32 job-related duties found that both MSW and BSW staff were better prepared for child welfare work than their colleagues without social work education. Research conducted with staff in Kentucky's public child welfare agency also revealed that staff with social work degrees scored significantly better on state merit examinations, received somewhat higher ratings from their supervisors, and had

focused on the agency-university partnership programs that have been established over the past decade using federal funding provided by Title IV-E of the Social Security Act. While there is variation among these programs, they generally aim to increase educational opportunities for agency staff to add to the pool of potential child welfare employees and enhance the relevance of curricula in schools of social work. Research to examine their effects found that students score significantly higher on measures of job-related competencies. Graduates of the specialized child welfare program in New York State, for example, had higher levels of skills, confidence, and sensitivity to clients.²⁵

Issues Identified in Child Abuse Deaths

Agency Structure and Stability

Since 1998 the department has had eight secretaries with more changes soon to come. In July 2013, the agency secretary resigned²⁶ and an interim secretary was named who has agreed to remain through the 2014 Legislative Session.²⁷ With each new secretary typically comes a new vision and a new strategic plan that includes substantial changes to both the structure of the agency and staff assignments that result in constant disruption to the functioning of the agency. Couple the frequent changes in department leadership with changes to federal and state law and changes in rules and operating procedures and it is difficult, if not impossible, to achieve long term stability.

Currently, the structure of the department is provided for in law which requires the appointment of a secretary, a deputy secretary and an assistant secretary for substance abuse and mental health. The law also provides that department offices may be consolidated, restructured, or rearranged by the secretary, in consultation with the Executive Office of the Governor, and that the secretary may appoint additional managers and administrators as he or she determines are necessary for the effective management of the department.²⁸

Child Welfare Workforce Issues

A number of commissions and task forces have been established over the past 25 years, often after deaths of children from child abuse or neglect. The commissions and task forces have often found that child protective and child welfare staff did not follow procedures or lacked the

higher levels of work commitment than other staff. A Nevada study showed that caseworkers who had a social work degree were significantly more likely to create a permanent plan for children in their caseloads within three years than their colleagues without social work education.

²⁵ *Id.* Also see Lewandowski, K. (1998). *Retention outcomes of a public child welfare long-term training program.* Professional Development: International Journal of Continuing Social Work Education, 1 and Zlotnik, J.L. *Enhancing Child Welfare Service Delivery: Promoting Agency-Social Work Education Partnerships,* Policy and Practice, 2001. Although the evidence related to educational qualifications is not unequivocal, it provides support for social work education as the best preparation for practice in child welfare. These findings tend to be most consistent with regard to graduates of specialized education programs offering enhanced child welfare content and internships in child welfare settings.

²⁶ Marbin Miller, C. and Klas, M.E., *DCF Secretary David Wilkins Resigns Amid Escalating Controversy over Child Deaths*, TAMPA BAY TIMES, July 18, 2013 available at http://www.tampabay.com/news/politics/gubernatorial/dcf-secretary-david-wilkins-resigns-amid-escalating-scandal-over-child/2132083 (last visited Mar. 3, 2014).

²⁷ Koff, R., *Interim DCF Boss to Stay on Through Spring*. TAMPA BAY TIMES, Dec. 11, 2013 *available at* http://www.tampabay.com/news/politics/stateroundup/interim-dcf-boss-to-stay-on-through-spring/2156688 (last visited Mar. 2014).

^{3, 2014).}

²⁸ Section 20.19, F.S.

training and ability to perform their duties. The commissions and task forces have recommended ways to improve the qualifications of child welfare staff. Some of the findings are as follows:

The Study Commission on Child Welfare was established by the Florida Legislature in November 1989, after several children died while in state care. ²⁹ At that time, CPIs reported that prior to employment, they worked most frequently in social service/welfare, law enforcement, and in education positions (54 percent); the rest previously held positions as sales personnel, law clerks, real estate agents, and members of the U.S. military.³⁰ The commission recommended that HRS recruitment CPIs with a bachelor's degrees in social work, child development, or guidance and counseling.³¹

On April 25, 2002, DCF revealed that a child in its care, 5-year-old Rilya Wilson, had disappeared 15 months earlier from her custodial home and had not been seen since. In response, Gov. Jeb Bush appointed a four-member Governors Blue-Ribbon Panel on Child Protection.³² The panel recommended that DCF compare the performance and longevity of child welfare staff with degrees in social work or other behavioral sciences to staff with other degrees.³³

In a 2013 Florida case involving a 2-year-old child who died from physical abuse, the Child Welfare League of America (CWLA) was commissioned to study the death and make recommendations. The family included 2 adult women, 5 adult men, and 10 children, including the victim. These people had varying connections and living arrangements throughout the child's life, and the family had 16 reports to the child abuse hotline between 2005 and 2013. The CWLA report stated the family had substance abuse, domestic violence, a "chronic lack of even marginal parental nurturing," developmental delays in several of the children in the home, referrals for services that were not followed through, lack of managerial review, and "many years of systemic failure." In the words of the report, "(c)hanging a checklist or hiring additional staff cannot solve these pervasive problems."³⁴

One of the problems highlighted by the various commissions and panels is the turnover of child protective investigator workforce. Experience among child abuse investigators suffers with significant employee turnover. The annual turnover rate of department CPIs has been 32 percent, 19 percent, and 22 percent over the last 3 years. The negative impact of turnover is well known --increased training costs (\$6.2 million each year) and inexperienced workers.

²⁹ Id. Also see Lewandowski, K. (1998). Retention outcomes of a public child welfare long-term training program. Professional Development: International Journal of Continuing Social Work Education, 1 and Zlotnik, J.L. Enhancing Child Welfare Service Delivery: Promoting Agency-Social Work Education Partnerships, Policy and Practice, 2001. Although the evidence related to educational qualifications is not unequivocal, it provides support for social work education as the best preparation for practice in child welfare. These findings tend to be most consistent with regard to graduates of specialized education programs offering enhanced child welfare content and internships in child welfare settings. ³⁰ Id.

³¹ Report of the Study Commission on Child Welfare, *Part One Recommendations* (Mar. 1991) (on file with the Senate Committee on Children, Families, and Elder Affairs).

³² Governor's Blue Ribbon Panel on Child Protection, (May 2002) (on file with the Senate Committee on Children, Families, and Elder Affairs).

³³ *Id.* In spite of continuing dialog with the Schools of Social Work statewide, the department does not appear to have made progress towards increasing the number of staff with degrees in social work.

³⁴ Child Welfare League of America, Special Review Report re JVM, submitted December 19, 2013, p. 15.

Child welfare workers with degrees in social work are not immune from turnover. During the period from 2004-2013, FSU placed and supervised a total of 293 interns in child welfare settings in the northwest region of Florida. While many of the interns were hired for positions with the department, their retention within the department was a problem, with few staying more than a few years. As a result, FSU began surveying students leaving employment within the field to determine the reasons for leaving. The top five reasons were:

- Poor overall management/administration by upper level management;
- Lack of professional support from supervisors;
- No respect and lack of feeling valued by supervisors and upper level management;
- Lack of focus on team work, often employees felt like they were pitted against each other by upper level management and supervisors; and
- No support for professional development or advancement.³⁵

While students related that caseloads were indeed high at some points and that salaries can always be better, neither of these issues were cited as primary reasons for leaving.³⁶

As part of its review of child welfare systems, OPPAGA conducted a series of focus groups with both child protective service investigators and child welfare case managers. They found a variety of problems in the working conditions of CPIs and case managers.³⁷ These problems included:

A lack of mentoring and management support across the state. Some case managers noted that high turnover rates among workers resulted in supervisors carrying caseloads themselves, leaving little time for supervision or mentoring. In addition, most case managers reported that supervisors' primarily focus on meeting department performance measures, rather than encouraging quality work or mentoring new case managers.

Administrative tasks which detract from the time spent with families and children. Investigators estimated that they spend 60 percent to 80 percent of their time on the administrative requirements associated with each case rather than with families. Investigators stated they could not complete required case-related tasks in the standard 40-hour work week and that they routinely work nights and weekends.

Concern about the sometimes volatile work environment. Both investigators and case managers reported that they are required to go into unsafe neighborhoods and dangerous, violent homes, but they do not feel that the department is concerned for their safety. While investigators can request law enforcement agencies to have officers accompany them, they reported that law enforcement agencies are sometimes not responsive to their requests or that it takes hours for officers to arrive.

Outdated technology. CPIs and case managers reported that electronic equipment has not kept up with technology; for example, they reported they are issued laptop computers that are not enabled for wireless Internet connection. Department-issued mobile phones have poor or no

³⁵ Id.

³⁶ Id.

³⁷ OPPAGA, *ibid.* (Mar. 6, 2014)

reception depending on the investigator's location. As a result, staff must use personal phones at their own expense.

According to the U.S. Administration on Children and Families, a supportive organizational culture is a key ingredient in building a stable and effective child welfare workforce. Core elements of organizational culture include agency leadership, workforce management, supervision, and support. Organizational culture and employee relations significantly influence an agency's ability to recruit and retain staff as well as make long-lasting workforce changes.

A negative organizational culture is associated with higher worker turnover and less satisfactory child outcomes. The culture of some child welfare organizations may be compliance-driven and "fear-based." Organizations are compliance-driven when they emphasize output-related activities such as checking boxes in a process and counting family contacts. Cultures that are fear-based emphasize the consequences of failure, which can be both catastrophic and widely-publicized when a child dies under the state's care or subsequent to an investigation.

Efforts to Improve Child Protection

The state has taken many actions to improve the quality of child abuse investigators over the years. Most recently, the Legislature has made significant investments in child protection and child welfare:

- In the 2010 Session, the Legislature required child abuse investigators and child welfare case workers to be certified.³⁸ The certification is outsourced and includes testing in child welfare and agreement to a set of ethics.
- In the 2011 Session, the Legislature provided \$11 million to the department to redesign the central abuse hotline.
- In the 2012 Session, the Legislature made several improvements to the child protection system by:
 - Appropriating \$10.8 million to provide additional permanent and temporary child abuse investigators.
 - Appropriating \$7.9 million to improve state's child welfare information system (Florida Safe Families Network, or FSFN).
 - Providing funding to raise CPI salaries by \$4,300.
- In the 2013 Session, the Legislature provided \$4 million for CPI redesign (including sheriff's offices) and \$1.8 million for FSFN.

University Partnerships with Child Welfare

Section 1004.61, F.S., currently directs DCF to form partnerships with the schools of social work of the state universities in order to encourage the development of graduates trained to work in child protection. The University of South Florida for example, coordinates child welfare training in the state. This partnership effort has not proven effective in increasing the professionalization of the DCF workforce as evidenced by the low recruitment and retention of social workers in the child welfare system.

³⁸ Chapter 2011-163 Laws of Fla.

The federal government provides both policy and financial resources to states for child welfare services under Title IV of the Social Security Act. One use of such funds is the education and training of child welfare workers. Some states use these funds to create partnerships between its child welfare agency and university colleges of social work. The universities provide the expertise in child welfare research, policy, and practices. They also develop and conduct on the job training to child welfare workers. The child welfare agency, in turn, advises the universities on the content of the training and education in the university so graduates are better prepared for child welfare work.

Unlawful Abandonment of a Child

Adoption is a legal process, but the process is not always followed which can put the child in danger. Beginning on September 9, 2013, Reuters New Service published a five-part series, titled "The Child Exchange," which exposed how American parents were using Internet message boards to find new families for children they regretted adopting – a practice that has been called "private re-homing." Reuters spent 18 months investigating eight message boards where participants advertised unwanted children and examined two dozen cases in which adopted children were re-homed.³⁹ The investigative series found:

- On average, a child was advertised for re-homing at least once a week;
- The average range for children being advertised for re-homing is 6 to 14 years of age;
- Re-homing is accomplished through basic power of attorney documents which allow the new guardians of the child to enroll the child in school or secure government benefits;
- At least 70 percent of the children offered for re-homing on one Yahoo message board were international adoptees;
- Only 29 states have laws that govern how children can be advertised for adoption;⁴⁰ and
- The Interstate Compact for the Placement of Children, which is meant to be a safeguard against the improper placement of children across state lines, is often not enforced by law enforcement.⁴¹

On October 29, 2013, Reuters updated its story by reporting that a bipartisan group of 18 federal lawmakers had submitted a letter to the United States House of Representatives subcommittee overseeing adoption requesting a study by the Government Accountability Office. The study would identify gaps in state and federal laws "related to the oversight and prosecution of wrong-doers in the re-homing of children" and would also identify ways to better support struggling adoptive families.⁴² Florida law currently contains no criminal provisions specifically relating to re-homing.

III. Effect of Proposed Changes:

Section 1 amends s. 20.19, F.S., to direct the Secretary of DCF to appoint an Assistant Secretary for Child Welfare to lead the department in carrying out its duties and responsibilities for child

³⁹ Megan Twohey, *The Child Exchange*, REUTERS, (Sept. 9, 2013), *available at*

http://www.reuters.com/investigates/adoption/#article/part1 (last visited Mar. 3, 2014).

⁴⁰ Florida is one of the 29 states that have addressed this issue. See s. 63.212(1)(g), F.S.

⁴¹ *Id*.

⁴² Megan Twohey, U.S. lawmakers call for action to curb Internet child trading, REUTERS, available at http://www.reuters.com/article/2013/10/29/us-adoption-react-idUSBRE99S1A320131029 (last visited Mar. 3, 2014).

protection and child welfare, and specifies the qualifications for a person appointed to that position. This will increase the expertise within the department for child welfare.

Section 2 amends s. 402.40, F.S., to clarify the current requirement that persons providing child protective and child welfare services, whether employed by DCF, the sheriff's offices, lead agencies, or lead agency subcontractors, earn and maintain a professional certification for a professional credentialing entity approved by DCF.

Section 3 creates s. 402.402, F.S., to require that on an annual and statewide basis, 80 percent of all child protective investigators and child protective investigation supervisors hired on or after July 1, 2014, by DCF or a sheriff's office must have a bachelor's degree or master's degree in social work from an accredited school of social work. The bill exempts all personnel employed before July 1, 2014 from this requirement. The bill requires an annual report to the Governor, the President of the Senate, and the Speaker of the House as to the compliance with this requirement. Overtime, this change will ensure that the majority of child protective service investigators and supervisors have the best qualification and education for performing their duties.

Section 4 creates s. 402.403, F.S., to establish a child protective investigator and supervisor tuition exemption program and sets out the qualifications for obtaining the exemption. The program is for high performing investigators and supervisors who do not have a social work degree. This program will allow current and future child welfare workers without a social work degree to improve their education qualifications.

Section 5 creates s. 402.404, F.S., to establish a child protective investigator and supervisor student loan forgiveness program and sets out the qualifications for obtaining the loan forgiveness. Approximately half of all graduates from the state university system have a student loan debt.⁴³ The bill allows the department to pay up to \$3,000 per year towards the student loan debt as an incentive for degreed social workers working as child protective investigators or child protective investigations supervisors. This program will help attract and retain child protective investigator and supervisors with a social work degree.

Section 6 creates s. 827.10, F.S., to create the criminal offense of abandoning a child and provides definitions and penalties. This will provide a better tool for prosecutors to stop the unlawful adoptions currently made in the state, referred to as "re-homing." This practice is illegal and puts children at great risk of abuse or neglect.

Section 7 creates s. 1004.615, F.S., to establish the Florida Institute for Child Welfare and to set forth the purpose, duties, and responsibilities of the Institute. The institute is defined as a consortium of the state's 14 public and private university schools of social work. The institute is to advise the state on child welfare policy, improve the curriculum for social work degree programs, and develop on the job training for child protective investigators and child welfare case managers. It requires the institute provide a report annually by October 1st to the Governor, the President of the Senate, and the Speaker of the House outlining its activities in the preceding

⁴³ Data provided by the Florida Board of Governors, (Feb. 11, 2014) (on file with the Senate Committee on Children, Families, and Elder Affairs).

fiscal year, significant research findings and results of other programs, and specific recommendations for improving child protection and child welfare services.

Section 8 amends s. 1009.25, F.S., to add child protective investigators and supervisors to the list of persons exempted from payment of tuition and fees at a state college or state university. This change, along with other changes in the bill will allow the department of the sheriff's office to send child protective investigators and supervisors to a university to get a degree in social work.

Section 9 repeals s. 402.401, F.S. This section is the current provision relating to student loan forgiveness, which the bill makes obsolete.

Section 10 repeals s. 1004.61, F.S. This is the current provision relating to partnerships between DCF and state schools of social work, which the bill makes obsolete.

Section 11 corrects a cross reference in s. 39.01, F.S.

Section 12 provides an effective date of July 1, 2014.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Private schools of social work may see an increased enrollment of students as a result of this bill.

C. Government Sector Impact:

The annual cost of an additional assistant secretary and an executive assistant in DCF would be approximately \$260,000. The requirement in the bill that 80 percent of new CPIs and supervisors hold a social work degree should have little or no fiscal impact. Salaries were raised for department CPIs in 2012 and wages are not currently a

significant barrier to attracting and retaining social workers. The cost of the tuition exemption program to the state university system cannot be determined until the number of persons taking advantage of the program is known. There will be costs associated with the loan forgiveness program. The costs will be limited by the amount of funding provided by the legislature. Using the current number of department CPIs (1,522) and an average turnover rate of 24 percent, then an additional 365 CPIs would be hired each year. If all of these new hires are social workers and receive the loan repayment amount of \$3,000, then the annual cost would be \$1,095,000. The establishment of the Institute for Child Welfare would have associated costs depending on the structure or the institute. Similar consortiums of Florida universities can cost between \$500,000 and \$2 million according to the Florida Board of Governors. Additional federal Title IV E training funding may be available to cover the cost.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 20.19, 39.01, 402.40 and 1009.25.

This bill creates the following sections of the Florida Statutes: 402.402, 402.403, 402.404, 827.10, and 1004.615.

This bill repeals the following sections of the Florida Statutes: 402.401 and 1004.65.

IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



LEGISLATIVE ACTION

Senate Comm: FAV 03/11/2014 House

The Committee on Children, Families, and Elder Affairs (Diaz de la Portilla) recommended the following:

Senate Amendment (with title amendment)

Delete lines 104 - 117

and insert:

1 2 3

4 5

6 7

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(2) REQUIREMENTS FOR PERSONS PROVIDING CHILD WELFARE SERVICES.-Each person providing child welfare services who is employed by the department, a sheriff's office, or a communitybased care lead agency or subcontractor is required to earn and maintain a professional certification from a professional credentialing entity that is approved by the department.

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Page 1 of 2
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289584

11	
12	=========== T I T L E A M E N D M E N T =================================
13	And the title is amended as follows:
14	Delete lines 8 - 9
15	and insert:
16	providing child welfare services; creating s. 402.402,
17	F.S.; providing

House



LEGISLATIVE ACTION

Senate Comm: FAV 03/11/2014

The Committee on Children, Families, and Elder Affairs (Diaz de la Portilla) recommended the following:

Senate Amendment (with title amendment)

Delete lines 92 - 96

and insert:

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competently provide child welfare services. It is the intent of the Legislature that each person providing child welfare services in this state earns and maintains a professional certification from a professional credentialing entity that is approved by the Department of Children and <u>Families</u> Family Services. The

955450

11	
12	======================================
13	And the title is amended as follows:
14	Delete lines 6 - 7
15	and insert:
16	for such position; amending s. 402.40, F.S.; providing
17	requirements for persons

Page 2 of 2

463708

LEGISLATIVE ACTION

Senate		House
Comm: FAV	•	
03/11/2014	•	
	•	
	•	
	•	
The Committee on Childre	en, Families, and El	lder Affairs (Detert)
recommended the following	ng:	
Senate Amendment		
Delete line 69		
and insert:		
work or at least 7	years of experience	e working in
<u>organizations</u>		

FOR CONSIDERATION By the Committee on Children, Families, and Elder Affairs

586-01010D-14

1

20147072

A bill to be entitled 2 An act relating to child abuse and child welfare services; amending s. 20.19, F.S.; requiring the 3 secretary of the department to appoint an Assistant Secretary for Child Welfare; providing requirements for such position; amending s. 402.40, F.S.; revising legislative intent; providing requirements for persons providing child welfare services; providing an 8 ç exception; creating s. 402.402, F.S.; providing 10 education requirements for child protective 11 investigators and child protective investigation 12 supervisors; providing for implementation of such 13 requirements; providing for exemptions; requiring a 14 report to the Governor and the Legislature by a 15 specified date; creating s. 402.403, F.S.; 16 establishing a tuition exemption program for child 17 protective investigators and supervisors; providing 18 eligibility requirements; creating s. 402.404, F.S.; 19 establishing a student loan forgiveness program for 20 child protective investigators and supervisors; 21 providing eligibility requirements; providing 22 requirements for the program; creating s. 827.10, 23 F.S.; defining terms; establishing the criminal 24 offense of unlawful abandonment of a child; providing 25 criminal penalties; providing exceptions; creating s. 26 1004.615, F.S.; establishing the Florida Institute for 27 Child Welfare; providing the purpose of the institute; 28 requiring the institute to contract and work with 29 specified entities; providing duties and

Page 1 of 15

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586-01010D-14 20147072 30 responsibilities of the institute; providing for the 31 administration of the institute; requiring a report to 32 the Governor and the Legislature by a specified date; 33 amending s. 1009.25, F.S.; exempting tuition and fees for specified child protective investigators and child 34 35 protective investigation supervisors; repealing s. 36 402.401, F.S., relating to the Florida Child Welfare 37 Student Loan Forgiveness Program; repealing s. 38 1004.61, F.S., relating to partnerships to develop 39 child protective investigation workers; amending s. 40 39.01, F.S.; conforming a cross-reference; providing an effective date. 41 42 43 Be It Enacted by the Legislature of the State of Florida: 44 45 Section 1. Present subsections (3) through (5) of section 20.19, Florida Statutes, are redesignated as subsections (4) 46 47 through (6), respectively, a new subsection (3) is added to that 48 section, and subsection (2) of that section is amended, to read: 49 20.19 Department of Children and Families.-There is created a Department of Children and Families. 50 51 (2) SECRETARY OF CHILDREN AND FAMILIES; DEPUTY SECRETARY.-52 (a) The head of the department is the Secretary of Children 53 and Families. The secretary is appointed by the Governor, 54 subject to confirmation by the Senate. The secretary serves at 55 the pleasure of the Governor. 56 (b) The secretary shall appoint a deputy secretary who 57 shall act in the absence of the secretary. The deputy secretary is directly responsible to the secretary, performs such duties 58 Page 2 of 15 CODING: Words stricken are deletions; words underlined are additions. 586-01010D-14

the secretary.

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20147072 20147072 586-01010D-14 as are assigned by the secretary, and serves at the pleasure of 88 and Families Family Services work in collaboration with the 89 child welfare stakeholder community, including department-90 approved third-party credentialing entities, to ensure that 91 staff have the knowledge, skills, and abilities necessary to competently provide child welfare services. It is the intent of 92 the Legislature that each person providing child welfare 93 services in this state earns and maintains a professional 94 95 certification from a professional credentialing entity that is approved by the Department of Children and Family Services. The 96 97 Legislature further intends that certification and training 98 programs will aid in the reduction of poor staff morale and of 99 staff turnover, will positively impact on the quality of decisions made regarding children and families who require 100 101 assistance from programs providing child welfare services, and 102 will afford better quality care of children who must be removed 103 from their families. 104 (2) REQUIREMENTS FOR PERSONS PROVIDING CHILD WELFARE 105 SERVICES; EXCEPTIONS.-106 (a) Each person providing child welfare services who is 107 employed by the department, a sheriff's office, or a community-108 based care lead agency or subcontractor is required to earn and 109 maintain a professional certification from a professional 110 credentialing entity that is approved by the department. 111 (b) Each person who is employed by the department or a 112 sheriff's office as a child protective investigator or a child 113 protective investigation supervisor who has a bachelor's or master's degree in social work from a college or university 114 115 social work program accredited by the Council on Social Work Education is exempt from the certification requirements of this 116

Page 4 of 15

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61 (3) ASSISTANT SECRETARIES.-62 (a) Child Welfare.-63 1. The secretary shall appoint an Assistant Secretary for Child Welfare to lead the department in carrying out its duties 64 and responsibilities for child protection and child welfare. The 65 66 individual appointed to this position shall serve at the 67 pleasure of the secretary. 68 2. The assistant secretary must have a degree in social 69 work and at least 7 years of experience working in organizations 70 delivering child protective or child welfare services. 71 (b) Substance Abuse and Mental Health.-72 (c)1. The secretary shall appoint an Assistant Secretary 73 for Substance Abuse and Mental Health. The assistant secretary 74 shall serve at the pleasure of the secretary and must have 75 expertise in both areas of responsibility. 76 2. The secretary shall appoint a Director for Substance 77 Abuse and Mental Health who has the requisite expertise and 78 experience to head the state's Substance Abuse and Mental Health 79 Program Office. 80 Section 2. Section 402.40, Florida Statutes, is amended to 81 read: 82 402.40 Child welfare training and certification.-83 (1) LEGISLATIVE INTENT.-In order to enable the state to 84 provide a systematic approach to staff development and training 85 for persons providing child welfare services which that will 86 meet the needs of such staff in their discharge of duties, it is the intent of the Legislature that the Department of Children 87 Page 3 of 15 CODING: Words stricken are deletions; words underlined are additions.

	586-01010D-14	20147072		586-01010D-14 2014
117	section.		146	6 the purpose of developing and administering child welfare
118	(3) (2) DEFINITIONSAs used in this section,	the term:	147	7 certification programs for persons who provide child welfa
119	(a) "Child welfare certification" means a pr	rofessional	148	8 services. A third-party credentialing entity shall request
120	credential awarded by a department-approved third	l-party	149	9 approval in writing from the department. In order to obtai
121	credentialing entity to individuals demonstrating	j core	150	0 approval, the third-party credentialing entity must:
122	competency in any child welfare practice area.		151	1 (a) Establish professional requirements and standards
123	(b) "Child welfare services" means any intak	ce, protective	152	2 applicants must achieve in order to obtain a child welfare
124	investigations, preprotective services, protectiv	ve services,	153	3 certification and to maintain such certification.
125	foster care, shelter and group care, and adoption	1 and related	154	4 (b) Develop and apply core competencies and examinati
126	services program, including supportive services a	and supervision	155	5 instruments according to nationally recognized certificati
L27	provided to children who are alleged to have been	1 abused,	156	6 psychometric standards.
L28	abandoned, or neglected or who are at risk of bec	coming, are	157	7 (c) Maintain a professional code of ethics and a
.29	alleged to be, or have been found dependent pursu	ant to chapter	158	disciplinary process that apply to all persons holding chi
.30	39.		159	9 welfare certification.
.31	(c) "Core competency" means the minimum know	<i>l</i> edge, skills,	160	0 (d) Maintain a database, accessible to the public, of
.32	and abilities necessary to carry out work respons	ibilities.	161	persons holding child welfare certification, including any
.33	(d) "Person providing child welfare services	" means a	162	2 history of ethical violations.
34	person who has a responsibility for supervisory,	direct care, or	163	3 (e) Require annual continuing education for persons h
35	support-related work in the provision of child we	elfare services	164	4 child welfare certification.
36	pursuant to chapter 39.		165	5 (f) Administer a continuing education provider progra
37	(e) "Preservice curriculum" means the minimu	um statewide	166	6 ensure that only qualified providers offer continuing educ
38	training content based upon the core competencies	which is made	167	7 opportunities for certificateholders.
.39	available to all persons providing child welfare	services.	168	8 (5)-(4) CHILD WELFARE TRAINING TRUST FUND
40	(f) "Third-party credentialing entity" means	3 a department-	169	9 (a) There is created within the State Treasury a Chil
.41	approved nonprofit organization that has met nati	onally	170	0 Welfare Training Trust Fund to be used by the department Θ
42	recognized standards for developing and administe	ring	171	1 Children and Family Services for the purpose of funding th
43	professional certification programs.		172	2 professional development of persons providing child welfar
44	(4)(3) THIRD-PARTY CREDENTIALING ENTITIEST	'he department	173	3 services.
145	shall approve one or more third-party credentiali	.ng entities for	174	4 (b) One dollar from every noncriminal traffic infract
	Page 5 of 15			Page 6 of 15
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(PROPOSED COMMITTEE BILL) SPB 7072

	586-01010D-14 20147072		586-01010D-14 20147072
175	collected pursuant to s. 318.14(10)(b) or s. 318.18 shall be	204	core competencies.
176	deposited into the Child Welfare Training Trust Fund.	205	(d) Department-approved credentialing entities shall, for a
177	(c) In addition to the funds generated by paragraph (b),	206	period of at least 12 months after implementation of the third-
178	the trust fund shall receive funds generated from an additional	207	party child welfare certification programs, grant reciprocity
179	fee on birth certificates and dissolution of marriage filings,	208	and award a child welfare certification to individuals who hold
180	as specified in ss. 382.0255 and 28.101, respectively, and may	209	current department-issued child welfare certification in good
181	receive funds from any other public or private source.	210	standing, at no cost to the department or the certificateholder.
182	(d) Funds that are not expended by the end of the budget	211	(7)(6) ADOPTION OF RULESThe department of Children and
183	cycle or through a supplemental budget approved by the	212	Family Services shall adopt rules necessary to administer carry
184	department shall revert to the trust fund.	213	out the provisions of this section.
185	(6) (5) CORE COMPETENCIES	214	Section 3. Section 402.402, Florida Statutes, is created to
186	(a) The department of Children and Family Services shall	215	read:
187	approve the core competencies and related preservice curricula	216	402.402 Child protective investigators; child protective
188	that ensures that each person delivering child welfare services	217	investigation supervisors
189	obtains the knowledge, skills, and abilities to competently	218	(1) CHILD PROTECTIVE INVESTIGATION STAFF REQUIREMENTS
190	carry out his or her work responsibilities.	219	(a) On an annual and statewide basis, 80 percent of child
191	(b) The identification of these core competencies and	220	protective investigators and child protective investigation
192	development of preservice curricula shall be a collaborative	221	supervisors hired on or after July 1, 2014, by the department or
193	effort that includes professionals who have expertise in child	222	a sheriff's office must have a bachelor's degree or a master's
194	welfare services, department-approved third-party credentialing	223	degree in social work from a college or university social work
195	entities, and providers that will be affected by the curriculum,	224	program accredited by the Council on Social Work Education.
196	including, but not limited to, representatives from the	225	(b) Child protective investigators and child protective
197	community-based care lead agencies, sheriffs' offices conducting	226	investigation supervisors employed by the department or a
198	child protective protection investigations, and child welfare	227	sheriff's office before July 1, 2014, are exempt from the
199	legal services providers.	228	requirements in paragraph (a).
200	(c) Community-based care agencies, sheriffs' offices, and	229	(2) REPORTBy October 1, 2014, and annually thereafter,
201	the department may contract for the delivery of preservice and	230	the secretary of the department shall report to the Governor,
202	any additional training for persons delivering child welfare	231	the President of the Senate, and the Speaker of the House of
203	services if the curriculum satisfies the department-approved	232	Representatives on compliance with the requirements of
	Page 7 of 15		Page 8 of 15

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586-01010D-14 20147072 233 subsection (1). A sheriff who provides child protection services 234 shall report to the secretary of the department information 235 regarding the progress of his or her office in meeting the 236 requirements of subsection (1). 237 Section 4. Section 402.403, Florida Statutes, is created to 238 read: 239 402.403 Child Protective Investigator and Supervisor 240 Tuition Exemption Program.-241 (1) There is established within the department the Child 242 Protective Investigator and Supervisor Tuition Exemption Program 243 for the purpose of recruiting and retaining high-performing individuals who are employed as child protective investigators 244 245 or child protective investigation supervisors with the 246 department or sheriff's office and who do not have a bachelor's 247 degree or master's degree in social work. The department or sheriff's office may exempt tuition and fees to a state 248 249 university for an employee who is: 250 (a) Employed as a child protective investigator or child 251 protective investigation supervisor by the department or 252 sheriff's office and who receives personnel evaluations 253 indicating a high level of performance; and 254 (b) Accepted in an upper-division undergraduate or graduate 255 level college or university social work program accredited by 256 the Council on Social Work Education which leads to either a 2.57 bachelor's degree or a master's degree in social work. 258 (2) To the greatest extent possible, the college or 259 university social work program shall consider the training 260 completed and experience of the child protective investigator or 261 child protective investigation supervisor in granting credit

Page 9 of 15

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	586-01010D-14 20147072
262	towards the degree.
263	Section 5. Section 402.404, Florida Statutes, is created to
264	read:
265	402.404 Child Protective Investigator and Supervisor
266	Student Loan Forgiveness Program.—
267	(1) There is established within the department the Florida
268	Child Protective Investigator and Supervisor Student Loan
269	Forgiveness Program. The purpose of the program is to increase
270	employment and retention of high-performing individuals who have
271	either a bachelor's degree or a master's degree in social work
272	as child protective investigators or child protective
273	investigation supervisors with the department or sheriff's
274	office by making payments toward loans received by students from
275	federal or state programs or commercial lending institutions for
276	the support of prior postsecondary study in accredited social
277	work programs.
278	(2) In order to be eligible for the program, a candidate
279	must be employed as a child protective investigator or child
280	protective investigation supervisor by the department or a
281	sheriff's office, must receive a personnel evaluation indicating
282	a high level of performance, and must have graduated from an
283	accredited social work program with either a bachelor's degree
284	or a master's degree in social work.
285	(3) Only loans to pay the costs of tuition, books, fees,
286	and living expenses shall be covered.
287	(4) The department may make loan payments of up to \$3,000
288	each year for up to 4 years on behalf of selected graduates of
289	an accredited social work program from the funds appropriated
290	for this purpose. All payments are contingent upon continued
1	Page 10 of 15
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(PROPOSED COMMITTEE BILL) SPB 7072

i	586-01010D-14 20147072
291	proof of employment as a child protective investigator or a
292	child protective investigation supervisor with the department or
293	sheriff's office and made directly to the holder of the loan.
294	(5) A student who receives a tuition exemption pursuant to
295	s. 402.403 is not eligible to participate in the Child
296	Protective Investigator Student Loan Forgiveness Program.
297	Section 6. Section 827.10, Florida Statutes, is created to
298	read:
299	827.10 Unlawful abandonment of a child
300	(1) As used in this section, the term:
301	(a) "Abandons" or "abandonment" means to leave a child in a
302	place or with a person other than a relative with the intent not
303	to return to the child and with the intent not to provide for
304	the care of the child.
305	(b) "Care" means support and services necessary to maintain
306	the child's physical and mental health, including, but not
307	limited to, food, nutrition, clothing, shelter, supervision,
308	medicine, and medical services that a prudent person would
309	consider essential for the well-being of the child.
310	(c) "Caregiver" has the same meaning as provided in s.
311	<u>39.01(10).</u>
312	(d) "Child" means a child for whose care the caregiver is
313	legally responsible.
314	(e) "Relative" has the same meaning as provided in s.
315	39.01(64).
316	(2) A caregiver who abandons a child under circumstances in
317	which the caregiver knew or should have known that the
318	abandonment exposes the child to unreasonable risk of harm
319	commits a felony of the third degree, punishable as provided in
1	

Page 11 of 15

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586-01010D-14 20147072					
320 <u>s. 775.082</u> , <u>s. 775.083</u> , <u>or s. 775.084</u> .					
321 (3) This section does not apply to a person who surrenders					
322 a newborn infant in compliance with s. 383.50.					
323 (4) This section does not preclude prosecution for a					
324 criminal act under any other law, including, but not limited to,					
325 prosecution of child abuse or neglect of a child under s.					
326 <u>827.03.</u>					
327 Section 7. Section 1004.615, Florida Statutes, is created					
328 to read:					
329 1004.615 Florida Institute for Child Welfare					
330 (1) There is established the Florida Institute for Child					
331 Welfare. The purpose of the institute is to advance the well-					
332 being of children and families by improving the performance of					
333 child protection and child welfare services through research,					
334 policy analysis, evaluation, and leadership development. The					
335 institute shall consist of a consortium of public and private					
336 universities offering degrees in social work and shall be housed					
337 within the College of Social Work of the Florida State					
338 University.					
339 (2) Using such resources as authorized in the General					
340 Appropriations Act, the Department of Children and Families					
341 shall contract with the institute for performance of the duties					
342 described in subsection (4).					
343 (3) The institute shall work with the department, sheriffs,					
344 community-based care lead agencies, community-based care					
345 provider organizations, and other partners who contribute to and					
346 participate in providing child protection and child welfare					
347 services.					
348 (4) The duties and responsibilities of the institute					
- Dama 10 a.C. 15					
Page 12 of 15 CODING: Words stricken are deletions; words underlined are additions					

(PROPOSED COMMITTEE BILL) SPB 7072

1	586-01010D-14 20147072_
19	include the following:
0	(a) Maintain a program of research that contributes to
1	scientific knowledge and informs both policy and practice
2	related to child safety, permanency, and child and family well-
3	being.
4	(b) Advise the department and other organizations
5	participating in the child protection and child welfare process
5	regarding scientific evidence on policy and practice related to
7	child safety, permanency, and child and family well-being.
8	(c) Assess the performance of child protection and child
9	welfare services based on specific outcome measures.
0	(d) Evaluate the scope and effectiveness of preservice and
L	inservice training for child protection and child welfare
2	workers.
3	(e) Advise and assist the department in efforts to improve
l	preservice and inservice training for child protection and child
5	welfare workers.
5	(f) Assess the readiness of social work graduates to assume
7	job responsibilities in the child protection and child welfare
3	system and identify gaps in education that can be addressed
)	through the modification of curricula or the establishment of
)	industry certifications.
-	(g) Develop and maintain a program of professional support,
2	including training to facilitate internships and transitions to
3	the workforce and training courses and consulting services that
	assist both individuals and organizations in implementing
5	adaptive and resilient responses to workplace stress.
5	(h) Participate in the department's critical incident
7	response team and assist in the preparation of reports about

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	586-01010D-14 20147072_
378	such incidents.
379	(i) Identify effective policies and best practices,
380	including innovations in management of human service
381	organizations and communicate these findings to the department
382	and other organizations participating in the child protection
383	and child welfare process.
384	(5) The institute shall be administered by a director who
385	is appointed by the President of the Florida State University.
386	The director's office shall be located at the Florida State
387	University. Other universities participating in the consortium
388	shall also provide facilities, staff, and other resources to the
389	institute to establish statewide access to institute programs
390	and services. The director must be a child welfare professional
391	and must hold a faculty appointment in the College of Social
392	Work. The director is responsible for overall management of the
393	institute and for developing and executing the work plan
394	consistent with the responsibilities in subsection (4).
395	(6) By October 1 of each year, the institute shall provide
396	a written report to the Governor, the President of the Senate,
397	and the Speaker of the House of Representatives which outlines
398	its activities in the preceding state fiscal year, reports
399	significant research findings as well as results of other
400	programs, and provides specific recommendations for improving
401	child protection and child welfare services.
402	Section 8. Paragraph (h) is added to subsection (1) of
403	section 1009.25, Florida Statutes, to read:
404	1009.25 Fee exemptions
405	(1) The following students are exempt from the payment of
406	tuition and fees, including lab fees, at a school district that
	Page 14 of 15
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	586-01010D-14 20147072								
407	provides workforce education programs, Florida College System								
408	institution, or state university:								
409	(h) A child protective investigator or a child protective								
410	investigation supervisor employed by the Department of Children								
411	and Families or a sheriff's office who is enrolled in an								
412	accredited bachelor's degree or master's degree in social work								
413	program pursuant to s. 402.403.								
414	Section 9. Section 402.401, Florida Statutes, is repealed.								
415	Section 10. Section 1004.61, Florida Statutes, is repealed.								
416	Section 11. Subsection (27) of section 39.01, Florida								
417	Statutes, is amended to read:								
418	39.01 DefinitionsWhen used in this chapter, unless the								
419	context otherwise requires:								
420	(27) "District administrator" means the chief operating								
421	officer of each service district of the department as defined in								
422	s. 20.19 (5) and, where appropriate, includes any district								
423	administrator whose service district falls within the boundaries								
424	of a judicial circuit.								
425	Section 12. This act shall take effect July 1, 2014.								
	Page 15 of 15								
c	CODING: Words stricken are deletions; words <u>underlined</u> are additions.								

Child Abuse and Child Welfare Services - SPB 7072

As of: 03 12 14

Bill Line Number	Issue Content	Bill Section Number	Statute Affected	Staff Comments
61-70	Creates a new assistant secretary for child welfare in the Department of Children and Families	1	20.19	Also specifies the qualifications: a degree in social work or at least 7 years of experience in organizations delivering child protective or child welfare services. (Barcode #463708)
92-96 104-110	Requires employees and supervisors providing child welfare services to be certified	2	402.4	Deletes strike-through and reinstates the legislative intent language currently in statute. (Barcode #955450) Deletes exemption from certification to employees and supervisors that have BSW or MSW degrees. (Barcode #289584)
216-236	Requires child protective investigators hired after 7/1/14 to be 80% BSW or MSW; exempts persons employed on or before 7/1/14.	3	402.402 (new)	Also supervisors
239-262	Investigators and Supervisors Tuition Exemption Program	4	402.403 (new)	
265-296	Investigators and Supervisors Student Loan Forgiveness Program	5	402.404 (new)	
299-326	Criminal penalties for abandonment of a child	6	827.10 (new)	Related to "re-homing" issue
329-401	Florida Institute for Child Welfare: creation, composition, duties	7	1004.615 (new)	Replaces direction to DCF to establish partnerships with University Schools of Social work, s. 1004.61, repealed below

Child Abuse and Child Welfare Services - SPB 7072

As of: 03 12 14

Bill Line Number	Issue Content	Bill Section Number	Statute Affected	Staff Comments
409-413	Investigators and Supervisors Tuition and Fee Exemptions	8	1009.25	
414	Repeal Child Welfare Student Loan Forgiveness Program	9	402.41	Replaced by new s. 402.404
415		10	1004.61	Replaced by new 1004.615
422	Correct Statutory Reference	11	39.01(27)	
425	Effective Date of July 1, 2014	12		

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	
Topic Child Welfare Reform	Bill Number 4042
	(if applicable)
Name JENNIFER MINDGUE, LCSW	Amendment Barcode
JOB TITLE FOSTER PARENT	(if applicable)
Address 320 South B St	Phone
LAKE WORTH FL 33460	E-mail
City State Zip	
Speaking: For Against Information	
Representing	
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes Ino

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
APPEARANCE REC	ORD
3/11/14 (Deliver BOTH copies of this form to the Senator or Senate Profession Meeting Date	nal Staff conducting the meeting)
Topic Child WeitFare	Bill Number 7072
Name Karen Perez	(if applicable) Amendment Barcode
Job Title <i>ところ</i> ω	(if applicable)
Address 2614 Cypress Brook Rd	Phone 813-493-7705
Tampo & 33647	E-mail <u>Kperezhsboor40</u> AOL.COM
City State Zip Speaking: For Against Information	FHOL. COM
Representing NA5W	
Appearing at request of Chair: Yes No Lobbyis	st registered with Legislature: 🗌 Yes 🖃 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/20/11)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Profession $\mathcal{X} - 1 - 1 \mathcal{W}$	al Staff conducting the meeting)
Meeting Date	7076
Topic Sup Tollo Chud WELFARD	Bill Number SB 7072 7074
Name JIM AKIN	Amendment Barcode(if applicable)
JOB TITLE EXELUTIVE DIRECTOR	(9 opproved)
Address 1931 DELI-WOOD DEIVE	Phone 850-224-2400
Street TAHANASSEE, FL 37303 City State Zip	E-mail 11M @ NASWEL . ONG
Speaking: V For Against Information	
Representing NATIONAL ASSOCIATION OF SOCIAL WOY	INEN
Appearing at request of Chair: Yes Z No Lobbyis	t registered with Legislature: Yes 🖉 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is	part of the	public record	for this	meeting.
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S-001	(10/20/11)
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THE FLORIDA SENATE				
APPEARANCE RECORD				
<u>3</u> <u>111</u> <u>14</u> <u>Meeting Date</u> (Deliver BOTH copies of this form to the Senator or Senate Profes	sional Staff conducting the meeting)			
Topic	Bill Number			
Name <u>Lisa</u> <u>Schelbe</u>	Amendment Barcode			
Job Title Assistant Professor				
Address 296 Champions Way	Phone 850-296-6901			
<u>Tallahessee</u> FL 32306 City State Zip	E-mail Lschelbeefsu.edy			
Speaking: For Against Information				
Representing Florida State University				
Appearing at request of Chair: Yes No	yist registered with Legislature: 🗌 Yes 🗹 No			

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

3/11/14 (Deliver BOTH copies of this form to the Senator or Senate Profession	al Staff conducting the meeting)
Meeting Date	7
Topic	Bill Number 7072
Name Colette Podgorski	(if applicable) Amendment Barcode
JOB TITLE DEVELOPMENT DIRECTOR	(if applicable)
Address 2010 LEVY Ave	Phone 860 228-8536
Tall. FC 32306	E-mail (1000/2015Ki @Poundatu
City State Zip Speaking: For Against Information	fsv.cdu
Representing FSU College of Social Wo	irk
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: 🔲 Yes 🏹 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/20/11)

THE FLORIDA SENATE	
<u>APPEARANCE REC</u> 3/11/14 Meeting Date	
Topic <u>Child Mouse & Child welfare servi</u> Name <u>Brigitta</u> Johnson	(if applicable)
Job Title Dinellas County Sheriffs Office Address	Phone E-mail
City State Zip Speaking: For Against Against	
Representing Appearing at request of Chair: Yes No Lobby	yist registered with Legislature: 🔲 Yes 🕅 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	х.
Topic _ Chill Welfar Certification	1 Bill Number 7072
Name Aleal MC Guvy	(if applicable) Amendment Barcode (if applicable) (if applicable)
Job Title Executive Diveden, FCB	
Address 1715 S. Gud Sden St	Phone954-401-6825
Tullghusser T-C. 3230	E-mail
Speaking: For Against Information	
Representing Florida Certificat	ion Boald
Appearing at request of Chair: Yes No	vist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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This form is part of the public record for this meeting.

S-001 (10/20/11)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT (This document is based on the provisions contained in the legislation as of the latest date listed below.)						
Prepared By: The Professional Staff of the Committee on Children, Families, and Elder Affairs						
BILL:	SPB 7074					
INTRODUCER:	Children, Families, and Elder Affairs Committee					
SUBJECT:	Child Welfare					
DATE:	March 10, 2014	REVISED:				
ANALY 1. Sanford		STAFF DIRECTOR endon	REFERENCE	ACTION Submitted as Committee Bill		

I. Summary:

SPB 7074 makes a number of changes to improve the care of children in the child welfare system. Specifically, the bill defines the term "sibling" and requires that when siblings are removed from a home as the result of abuse, neglect, or abandonment, the Department of Children and Families (DCF or the department) must make every effort to keep the siblings together and, if separated, to keep them in communication with one another and reunited as quickly as feasible, unless doing so would not be in the best interest of the children.

The bill directs the department to conduct immediate investigations of deaths involving children that have been known to the child protection and child welfare system. The purpose of the teams is to identify root causes and to rapidly determine the need to change policies and practices related to child protection and child welfare.

The bill requires the department to report on its website basic facts relating to all deaths of children which occur in this state and which are reported to the DCF child abuse hotline. It describes the information to be posted and continues current protection for information which is otherwise confidential or exempt.

The bill expands the DCF Relative Caregiver Program to include non-relatives who are willing to assume custody of a dependent child and the half-brother or half-sister of such a child when placed by the dependency court. The court must find that the placement is in the best interest of the child. If a child is placed with a nonrelative as described in the bill, the placement must be court-ordered temporary legal custody to the relative under the protective supervision of DCF.

The bill adds to the actions to be conducted on the special review hearing after a child in out-ofhome care becomes 17 years of age a determination by the court whether the removal of the disability of nonage for the purpose of signing a residential lease, obtaining utilities, or establishing a bank account is in the child's best interest and to remove those disabilities if doing so is in the child's best interest.
The bill expands the scope of child deaths to be reviewed by the statewide child death abuse review committee from those determined to have been the result of child abuse or neglect to all child deaths reported to the department's child abuse hotline.

The bill creates a new part V of ch. 409, F.S., to be entitled "Community-Based Child Welfare Care." In this new part, current law relating to community based care is reorganized, obsolete provisions are removed, and some provisions are clarified. Increased specificity relating to duties and accountability of both DCF and Community Based Care Lead Agencies (CBCs) is provided.

The bill will have an indeterminate fiscal impact. It provides for an effective date of July 1, 2014.

II. Present Situation:

Siblings

Current law includes legislative intent that when siblings are placed in out-of-home care, the department makes every possible effort to place them together; if they are permanently placed, to place them in the same adoptive home, and if placement together is not possible, to keep them in contact with each other.¹ The term "sibling" is not defined, and there is no provision at specific points in the child welfare system such as at removal or at judicial reviews to ensure that the department is attending to issues relating to siblings.

Relative Caregiver Program

The Florida Legislature established the Relative Caregiver Program in the 1998 Legislative Session.² This program offers monthly cash assistance and Medicaid for a child under the age of 18 who is placed by the dependency court with a relative after the child is removed from his or her home as a result of abuse, neglect, or abandonment. The monthly payment provides financial help for a relative who would not be able to afford to care for the child without assistance. The amount of the payment varies depending on the child's age and circumstances. Medicaid pays for the child's health care. The child may also be eligible for subsidized child care.

Only persons who are within the fifth degree of relationship by blood or marriage to the parent or stepparent of a dependent child or a half-brother or half-sister of a dependent child and who are caring fulltime for the child are eligible for the Program.

Under the Relative Caregiver Program, the child may either be in temporary custody of the relative under the protective supervision of DCF or may be placed in the guardianship ³ or in a placement with the relative.⁴ Either of the last two options is considered a permanency placement for the child. Continued supervision of the placement by DCF is required under the permanent placement option, but not under the guardianship option.

¹ Section 39.001(1)(k), F.S.

² Chapter 98-403, s. 70, Laws of Fla.

³ Section 39.6221, F.S.

⁴ Section 39.6231, F.S.

Funding for the Relative Caregiver Program is through Florida's share of the Block Grant for Temporary Assistance for Needy Families (TANF), in accordance with Title IV-A of the Social Security Act (SSA). The SSA lists the purposes of the TANF program in Title IV-A, section 401. This section specifically states that one of the purposes is to "provide assistance to needy families so that children may be cared for in their own homes or in the homes of relatives."

The department currently places children with nonrelatives under court-ordered supervision, but has not been able to pay the nonrelatives due to restrictions on the TANF funding source. These children are placed in the nonrelative homes after home studies by the department. The only current difference between relative and nonrelative placements is that relatives receive payments to offset the cost of caring for the children and nonrelatives do not. As of December 31, 2012, there were 1,552 children in the care of nonrelatives under DCF supervision. The estimated monthly Relative Caregiver cost per child is \$257.09, for the annual total of \$3,087 per child.⁵

Public Disclosure of Child Deaths

There is currently no mechanism by which child deaths which have been reported to the department's child abuse hotline are made public. Arkansas has a database on which such deaths are reported, along with basic facts related to the case. This information is made available through the Arkansas social services webpage.⁶

Child Abuse Death Review Committee

The State Child Abuse Death Review Committee (CADR) was established in Florida in 1999 by statute.⁷ Case reviews began in 2000 and were expanded in 2004 to include all verified child abuse deaths. Current law establishes the State Child Abuse Death Review Committee and local child abuse death review committees within DOH.⁸ The CADR is composed of 18 members, including experts from the medical, law enforcement, social services, and advocacy professions.⁹ Members convene every other month to review the facts and circumstances of the deaths of children whose deaths have been investigated by the department and closed with a "verified"

⁵ Department of Children and Families, *SB* 770 *Fiscal Analysis* (Feb. 4, 2014) (on file with the Senate Committee on Children, Families, and Elder Affairs).

⁶ Arkansas Department of Human Services, Child Fatality Notification, *available at* https://ardhs.sharepointsite.net/CFN/default.aspx (last visited March 4, 2014)

⁷ Section 383.402, F.S.

⁸ Section 383.402(1), F.S.

⁹ Section 383.402(2)(a) and (b), F.S.

finding of child abuse or neglect. The purpose of the child death review is to help prevent child deaths as a result of abuse or neglect by:¹⁰

- Developing a community based approach to address child abuse deaths and contributing factors;
- Achieving a greater understanding of the causes and contributing factors of deaths resulting from child abuse or neglect;
- Identifying gaps, deficiencies or problems in service delivery to children and families by public and private agencies that may be related to child abuse deaths; and
- Developing and implementing data-driven recommendations for reducing child abuse and neglect deaths.

The state committee is required to submit an annual statistical report to the Governor and the Legislature by December 31st containing recommendations to reduce preventable child deaths.¹¹

Local child abuse death review committees also conduct reviews of the verified deaths of children in their respective communities to develop prevention campaigns and prepare recommendations for improving local practices in child protection and support services to families. There are 23 local committees that provide coverage for Florida's 67 counties.¹²

During 2011, 2,241 children under the age of 18 died in Florida. Of those deaths, 474 were reported to the Florida Abuse Hotline and 130 deaths were verified by the department as being related to child abuse or neglect. The State Committee received 126 cases for review during the period of January through November 2012. The four cases verified after the review period will be reviewed in 2013. The State Committee is statutorily limited to the review of "verified" child death reports, which limits understanding of why children are dying in Florida.¹³

Statutory Provisions Relating to Community-Based Care Lead Agencies

The transition from government-delivered to outsourced child welfare sources began in earnest in Florida in 1996, when the Legislature directed the department to contract with established community-based organizations to establish pilot projects for the provision of foster care and related services.¹⁴ In 1998, the Legislature required the department to privatize the provision of all foster care and related services statewide. The transition was completed in FY 2004-2005. Currently, there are 19 community-based care lead agencies (CBCs) providing child welfare services statewide.

From the beginning of the transition to outsourced child welfare services, s. 409.1671, F.S., has been the primary legislative provision describing the process. Consequently, the statute contains many provisions that are obsolete, some which are current, and some which need clarification. For example, there is no provision in statute currently describing the duties of DCF in an outsourced child welfare world.

¹⁰ Section 383.402(1), F.S.

¹¹ Section 383.402(3)(c), F.S.

¹² Child Abuse Death Review Committee, Annual Report (Dec. 2012), available at

http://www.floridahealth.gov/alternatesites/flcadr/reports.html (last visited Dec. 9, 2013). ¹³ *Id*.

¹⁴ Chapter 96-402, Laws of Fla.

In addition, currently there is not a statutory requirement that the CBCs be incorporated under Florida law. Also, the duty to provide community input for CBCs is buried in the other duties ascribed to the DCF Community Alliances, which are at present located in the DCF organizational statute, ch. 20.19, F.S. There is no provision for a Direct Support Organization (DSO) affiliated with the community alliances.

III. Effect of Proposed Changes:

Section 1 revises s. 39.01, F.S., to provide a definition for "sibling."

Section 2 creates s. 39.2015, F.S., to direct DCF to establish critical incident rapid response teams to conduct an immediate investigation of all deaths or other serious incidents involving children reported to the hotline. This investigation does not take the place of the child abuse investigation currently conducted by the department or sheriff office. The investigation rather than focusing on the cause of death, will focus on the child protection and child welfare services provided or needed. The qualifications of the team, the time periods under which they must work, their compensation, and their required reporting are all provided. The section also provides for the DCF Secretary to appoint an advisory committee for the teams, with the responsibility for reviewing their reports and making recommendations to improve policies and practices related to child protection services and child welfare services. The result of these investigations will be to identify operational changes within the child protection and child welfare system to prevent future child abuse deaths.

Section 3 amends s. 39.202, F.S., to make conforming changes allowing for the posting on the DCF website of information relating to child deaths reported to the DCF hotline.

Section 4 creates s. 39.2022, F.S., to require public disclosure of child deaths reported to the child abuse hotline. It describes the basic information to be provided, and requires that DCF post the information on its website. It preserves the current ability of DCF to provide additional information to any person if the death is determined to be the result of abuse, neglect, or abandonment. It also provides that any information that is otherwise confidential or exempt will not be posted on the website.

Section 5 amends s. 39.402, F.S., to require, at the time of a shelter hearing for a child removed from their home as the result of allegations of abuse, neglect, or abandonment, that DCF report to the court that it has made reasonable efforts to keep siblings together unless the placement together is not in their best interest. It also provides that if siblings removed from their home cannot be placed together, that DCF must provide the court with a recommendation for frequent visitation or other ongoing interaction between the siblings unless such interaction would be contrary to a sibling's safety or well-being. If visitation among siblings is ordered but will not commence within 72 hours of the shelter hearing, DCF must provide justification to the court for the delay.

Section 6 amends s. 39.5085, F.S., to allow payment to nonrelatives willing to assume custody and care of a dependent child and a dependent half-brother or half-sister of that dependent child in the role of a substitute parent as a result of a court's determination of child abuse, neglect, or abandonment and subsequent placement with the nonrelative caregiver. The placement is

required to be court-ordered temporary legal custody to the nonrelative under the protective supervision of the department. Nonrelatives may receive payment for the care of the child at the same rate that relatives would be paid, subject to available funding.

Section 7 amends s. 39.701, F.S., to require DCF to report to the court at every judicial review the frequency, kind, and duration of sibling contacts among siblings who have been separated during placement, as well as any efforts undertaken to reunite separated siblings if doing so is in the best interest of the child. It also requires that, at the time of the special judicial review hearing held for children who have become 17 years of age, the court consider whether granting emancipation for the purposes of obtaining housing, turning on utilities, and opening bank accounts is in the child's best interest.

Section 8 amends s. 39.802, F.S., to remove the requirement that petitions for termination of parental rights be signed by employees of the department. This change will reduce the administrative burden on the department, decrease the cost of processing such petitions, and increase the timeliness of such petitions.

Section 9 amends s. s. 383.402, F.S., to expand the cases reviewed by the State Child Abuse Death Review Committee from those where the death has been verified to have occurred as a result of abuse, neglect, or abandonment to all cases where the death was reported to the DCF child abuse hotline.

Section 10 directs the Division of Law Revision and Information to create part V of ch. 409, F.S., to be entitled "Community-Based Child Welfare." This will improve the use and organization of statutory provisions relating to community based care.

Section 11 moves provisions from s. 409.1671, F.S., to create s. 409.986, F.S. The new section provides legislative findings, intent, goals, and definitions related to community based care.

Section 12 moves provisions from s. 409.1671, F.S., to create s. 409.987, F.S. The new section clarifies the requirements for DCF to procure community based care lead agencies. The procurement must be conducted through a competitive process required by chapter 287 and describes the geographic size limitations for such procurements. It requires DCF to produce a schedule for procurements and to share that schedule with community alliances. It sets for the requirement that the entity be organized as a Florida corporation governed by a local board of directors. It requires that the procurement be done in consultation with local community alliances.

Section 13 moves provisions from s. 409.1671, F.S., and 409.1675, F.S., to create s. 409.988, F.S. The new section outlines the duties of the CBC lead agencies and to authorize subcontracting for the provision of child welfare services.

Section 14 moves provisions from s. 409.1671, F.S., and 409.16745, F.S., to create s. 409.990, F.S. The new section describes funding for lead agencies.

Section 15 moves provisions from 409.16713, F.S., to create s. 409.991, F.S. The new section describes the allocation of funds for community-based care lead agencies.

Section 16 moves provisions from s. 409.1671, F.S., to create s. 409.992, F.S. The new section provides for lead agency expenditures. The department must develop financial guidelines in consultation with the Auditor General.

Section 17 moves provisions from s. 409.1671, F.S., to create s. 409.993, F.S., to describe lead agency and subcontractor liability. The contents of this section are currently found in s. 409.1671(1)(h)-(1), F.S.

Section 18 transfers and renumbers current s. 409.1675, F.S., to create s. 409.994, F.S., describing community based care lead agencies and receivership.

Section 19 creates s. 409.996, F.S., to describe the duties of DCF in contracting for community based child welfare services.

Section 20 creates s. 409.997, F.S., to establish a child welfare results-oriented accountability system. The section requires that DCF maintain a comprehensive, results-oriented accountability system that monitors the use of resources, the quality and amount of services provided, and the child and family outcomes through data analysis, research review, evaluation, and quality improvement. The department is given direction for establishing such a system and is required to report the result of the accountability system at least quarterly on its website as well as annually to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

Section 21 creates s. 409.998, F.S., to require that DCF establish community based care alliances in each service area of CBCs. It describes the duties, membership, and responsibilities of the alliances and their members and provides that meetings of the alliance are open to the public.

Section 22 repeals subsection (4) of s. 20.19, F.S. This is the section describing the current composition and duties of the DCF community alliances, which the bill replaces with the community alliances described in s. 409.998, F.S.

Section 23 repeals ss. 409.1671, 409.16715, and 409.16745, F.S., all of which are incorporated into the new statutory scheme, with amendments.

Sections 24-30 amend ss. 39.201, 409.1676, 409.1677, 409.906, 409.912, 409.91211, and 420.628, F.S., respectively, to correct cross-references.

Section 31 provides an effective date of July 1, 2014.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill clarifies the responsibilities of the CBCs, but does not impose new requirements on them.

C. Government Sector Impact:

The bill calls for the creation of critical incident rapid response teams to review certain child abuse deaths. The team members may be reimbursed for expenses and salaries. It is unknown how many cases each year would be investigated by the teams so the cost of these new investigations is unknown.

The bill requires the posting on the DCF website of information relating to child deaths reported to the DCF hotline. The information is currently collected and maintained in the Florida Safe Families Network (FSFN). The costs to post this information on the DCF website would be insignificant.

The bill allows for the payment to nonrelatives willing to assume custody and care of a dependent child. Based on the number of children currently in this placement, the department estimates that the cost could be up to \$4.8 million each year.

The bill expands the cases reviewed by the State Child Abuse Death Review Committee. The reviews cost \$714 each and the costs are paid from the expense budget of the Department of Health. Based on these current costs and an estimated additional 346 cases to be reviewed under the bill, the increased costs would be \$247,143 each year.

The bill requires DCF repurpose the current community alliances to focus exclusively on the child protection and child welfare system. The cost to perform these new duties is unknown, but is not expected to be significant.

VI. Technical Deficiencies:

The bill transfers current provisions relating to community based care liability from s. 409.1671 to the newly created s. 409.993, F.S. Current law allows liability caps set in 1999 to increase by

5 percent each year. The bill does not update the amounts of the caps, resulting in a reduction of the caps back to the 1999 levels.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 39.01, 39.201, 39.202, 39.402, 39.5085, 39.701, 39.802, 383.402, 409.16713, 409.1655, 409.1676, 409.1677, 409.906, 409.912, 409.91211, and 420.628.

This bill creates the following sections of the Florida Statutes: 39.2015, 39.2022, 409.986, 409.987, 409.988, 409.990, 409.992, 409.993, 409.996, 409.997, and 409.998.

This bill repeals the following sections of the Florida Statutes: 20.19(4), 409.1671, 409.16715, and 409.16745.

IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

House



LEGISLATIVE ACTION

Senate . Comm: FAV 03/11/2014

The Committee on Children, Families, and Elder Affairs (Detert) recommended the following:

Senate Amendment

Delete lines 405 - 412

and insert:

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the relative or nonrelative under protective supervision of the department pursuant to s. 39.521(1)(b)3., or court-ordered placement in the home of a relative or nonrelative as a permanency option under s. 39.6221 or s. 39.6231 or under former 9 s. 39.622 if the placement was made before July 1, 2006. The



LEGISLATIVE ACTION

House

The Committee on Children, Families, and Elder Affairs (Detert) recommended the following:

Senate Amendment

Delete lines 1048 - 1147

and insert:

as a part of its contract, obtain a minimum of \$2,078,928 million per claim/\$3 million per incident in general liability insurance coverage. The eligible community-based care lead agency must also require that staff who transport client children and families in their personal automobiles in order to carry out their job responsibilities obtain minimum bodily

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injury liability insurance in the amount of \$207,893 per claim, 11 \$300,000 per incident, on their personal automobiles. In lieu of 12 personal motor vehicle insurance, the lead agency's casualty, 13 14 liability, or motor vehicle insurance carrier may provide 15 nonowned automobile liability coverage. Such insurance provides 16 liability insurance for automobiles that the provider uses in connection with the agency's business but does not own, lease, 17 18 rent, or borrow. Such coverage includes automobiles owned by the 19 employees of the lead agency or a member of the employee's 20 household but only while the automobiles are used in connection with the agency's business. The nonowned automobile coverage for 21 22 the lead agency applies as excess coverage over any other 23 collectible insurance. The personal automobile policy for the 24 employee of the lead agency must be primary insurance, and the 25 nonowned automobile coverage of the agency acts as excess 26 insurance to the primary insurance. The lead agency shall 27 provide a minimum limit of \$2,078,928 million in nonowned 28 automobile coverage. In a tort action brought against such an 29 eligible community-based care lead agency or employee, net 30 economic damages shall be limited to \$2,078,928 million per 31 liability claim and \$207,893 per automobile claim, including, but not limited to, past and future medical expenses, wage loss, 32 33 and loss of earning capacity, offset by any collateral source payment paid or payable. In any tort action brought against such 34 35 an eligible community-based care lead agency, noneconomic 36 damages shall be limited to \$415,786 per claim. A claims bill 37 may be brought on behalf of a claimant pursuant to s. 768.28 for 38 any amount exceeding the limits specified in this paragraph. Any 39 offset of collateral source payments made as of the date of the

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40 settlement or judgment shall be in accordance with s. 768.76. 41 The community-based care lead agency is not liable in tort for the acts or omissions of its subcontractors or the officers, 42 43 agents, or employees of its subcontractors. 44 (b) The liability of an eligible community-based care lead 45 agency described in this section shall be exclusive and in place of all other liability of such lead agency. The same immunities 46 47 from liability enjoyed by such lead agencies shall extend as 48 well to each employee of the lead agency when such employee is 49 acting in furtherance of the agency's business, including the 50 transportation of clients served, as described in this 51 subsection, in privately owned vehicles. Such immunities are not 52 applicable to a lead agency or an employee who acts in a 53 culpably negligent manner or with willful and wanton disregard 54 or unprovoked physical aggression if such acts result in injury 55 or death or such acts proximately cause such injury or death. 56 Such immunities are not applicable to employees of the same lead 57 agency when each is operating in the furtherance of the agency's 58 business, but they are assigned primarily to unrelated work 59 within private or public employment. The same immunity 60 provisions enjoyed by a lead agency also apply to any sole proprietor, partner, corporate officer or director, supervisor, 61 62 or other person who in the course and scope of his or her duties 63 acts in a managerial or policymaking capacity and the conduct 64 that caused the alleged injury arose within the course and scope of those managerial or policymaking duties. As used in this 65 66 subsection and subsection (3), the term "culpable negligence" 67 means reckless indifference or grossly careless disregard of human life. 68



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69 (3) SUBCONTRACTOR LIABILITY.-(a) A subcontractor of an eligible community-based care 71 lead agency which is a direct provider of foster care and 72 related services to children and families, and its employees or 73 officers, except as otherwise provided in paragraph (b), must, 74 as a part of its contract, obtain a minimum of \$2,078,928 million per claim/\$3 million per incident in general liability 75 76 insurance coverage. The subcontractor of an eligible community-77 based care lead agency must also require that staff who 78 transport client children and families in their personal 79 automobiles in order to carry out their job responsibilities 80 obtain minimum bodily injury liability insurance in the amount 81 of \$207,893 per claim, \$300,000 per incident, on their personal 82 automobiles. In lieu of personal motor vehicle insurance, the 83 subcontractor's casualty, liability, or motor vehicle insurance 84 carrier may provide nonowned automobile liability coverage. Such 85 insurance provides liability insurance for automobiles that the 86 subcontractor uses in connection with the subcontractor's 87 business but does not own, lease, rent, or borrow. Such coverage 88 includes automobiles owned by the employees of the subcontractor 89 or a member of the employee's household but only while the 90 automobiles are used in connection with the subcontractor's 91 business. The nonowned automobile coverage for the subcontractor 92 applies as excess coverage over any other collectible insurance. 93 The personal automobile policy for the employee of the 94 subcontractor shall be primary insurance, and the nonowned 95 automobile coverage of the subcontractor acts as excess 96 insurance to the primary insurance. The subcontractor shall



98	coverage. In a tort action brought against such subcontractor or
99	employee, net economic damages shall be limited to \$2,078,928
100	million per liability claim and \$207,893 per automobile claim,
101	including, but not limited to, past and future medical expenses,
102	wage loss, and loss of earning capacity, offset by any
103	collateral source payment paid or payable. In a tort action
104	brought against such subcontractor, noneconomic damages shall be
105	limited to \$415,786 per claim. A claims bill
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Page 5 of 5

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20147074

FOR CONSIDERATION By the Committee on Children, Families, and Elder Affairs

586-01925C-14

20147074

1 A bill to be entitled 2 An act relating to child welfare; amending s. 39.01, F.S.; defining the term "sibling"; creating s. 3 39.2015, F.S.; requiring the Department of Children and Families to conduct specified investigations using critical incident rapid response teams; providing requirements for such investigations; providing requirements for the team; authorizing the team to 8 ç access specified information; requiring the 10 cooperation of specified agencies and organizations; 11 providing for reimbursement of team members; requiring 12 a report of the investigation; requiring the secretary 13 to develop specified guidelines for investigations and 14 provide training to team members; requiring the 15 secretary to appoint an advisory committee; requiring 16 a report from the advisory committee to the Secretary 17 of Children and Families; requiring the secretary to 18 submit such report to the Governor and the 19 Legislature; amending s. 39.202, F.S.; authorizing 20 access to specified records in the event of the death 21 of a child which was reported to the department's 22 child abuse hotline; creating s. 39.2022, F.S.; 23 providing legislative intent; requiring the department 24 to publish specified information on its website if the 25 death of a child is reported to the child abuse 26 hotline; prohibiting specified information from being 27 released; providing requirements for the release of 28 information in the child's records; prohibiting 29 release of information that identifies the person who

Page 1 of 73

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586-01925C-14 201	47
reports an incident to the child abuse hotline;	
amending s. 39.402, F.S.; requiring the department to)
make a reasonable effort to keep siblings together	
when they are placed in out-of-home care under certai	n
circumstances; providing for sibling visitation under	

34	circumstances; providing for sibling visitation under
35	certain circumstances; amending s. 39.5085, F.S.;
36	revising legislative intent; authorizing placement of
37	a child with a nonrelative caregiver and financial
38	assistance for such nonrelative caregiver through the
39	Relative Caregiver Program under certain
40	circumstances; requiring that a nonrelative caregiver
41	be given temporary legal custody of a child; amending
42	s. 39.701, F.S.; requiring the court to consider
43	contact among siblings in judicial reviews;
44	authorizing the court to remove specified disabilities
45	of nonage at judicial reviews; amending s. 39.802,
46	F.S.; requiring a petition for the termination of
47	parental rights to be signed under oath stating the
48	petitioner's good faith in filing the petition;
49	amending s. 383.402, F.S.; requiring the review of all
50	deaths of children which occur in the state and are
51	reported to the department's child abuse hotline;
52	revising the due date for a report; providing a
53	directive to the Division of Law Revision and
54	Information; creating part V of ch. 409, F.S.;
55	creating s. 409.986, F.S.; providing legislative
56	findings and intent; providing child protection and

Page 2 of 73

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child welfare outcome goals; defining terms; creating

s. 409.987, F.S.; providing for the procurement of

		586-01925C-14 20147074
	88	requiring the department to establish a technical
	89	advisory panel; providing requirements for the panel;
	90	requiring the department to make the results of the
	91	system public; requiring a report to the Governor and
	92	the Legislature; creating s. 409.998, F.S.; requiring
	93	the department to establish community-based care
	94	alliances; specifying responsibilities of the
	95	alliance; providing for membership of the alliance;
	96	providing for compensation of and requirements for
	97	alliance members; authorizing the alliance to create a
	98	direct-support organization; providing requirements
	99	for such organization; providing for future repeal of
	100	the authority of the alliance to create a direct
	101	support organization; repealing s. 20.19(4), F.S.,
	102	relating to community alliances; repealing ss.
	103	409.1671, 409.16715, and 409.16745, F.S., relating to
	104	foster care and related services, therapy treatments,
	105	and the community partnership matching grant program,
	106	respectively; amending ss. 39.201, 409.1676, 409.1677,
	107	409.906, 409.912, 409.91211, and 420.628, F.S.;
	108	conforming cross-references; providing an effective
	109	date.
	110	
	111	Be It Enacted by the Legislature of the State of Florida:
	112	
	113	Section 1. Present subsections (70) through (76) of section
	114	39.01, Florida Statutes, are redesignated as subsections (71)
	115	through (77), respectively, and a new subsection (70) is added
	116	to that section, to read:
		Page 4 of 73

586-01925C-14 20147074 59 community-based care lead agencies; providing 60 requirements for contracting as a lead agency; 61 creating s. 409.988, F.S.; providing the duties of a 62 community-based care lead agency; providing licensure 63 requirements for a lead agency; creating s. 409.990, F.S.; providing general funding provisions; providing 64 65 for a matching grant program and the maximum amount of 66 funds that may be awarded; requiring the department to 67 develop and implement a community-based care risk pool 68 initiative; providing requirements for the risk pool; 69 transferring, renumbering, and amending s. 409.16713, 70 F.S.; transferring provisions relating to the 71 allocation of funds for community-based lead care 72 agencies; conforming a cross-reference; creating s. 73 409.992, F.S.; providing requirements for community-74 based care lead agency expenditures; creating s. 75 409.993, F.S.; providing findings; providing for lead 76 agency and subcontractor liability; providing 77 limitations on damages; transferring, renumbering, and 78 amending s. 409.1675, F.S.; transferring provisions 79 relating to receivership from community-based 80 providers to lead agencies; conforming cross-81 references and terminology; creating s. 409.996, F.S.; 82 providing duties of the department relating to 83 community-based care and lead agencies; creating s. 84 409.997, F.S.; providing goals for the department and 85 specified entities; requiring the department to 86 maintain a comprehensive, results-oriented 87 accountability system; providing requirements;

Page 3 of 73

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586-01925C-14 20147074 117 39.01 Definitions.-When used in this chapter, unless the 118 context otherwise requires: 119 (70) "Sibling" means: 120 (a) A child who shares a birth parent or legal parent with 121 one or more other children; or (b) Children who have lived together in a family and 122 123 identify themselves as siblings. 124 Section 2. Section 39.2015, Florida Statutes, is created to 125 read: 126 39.2015 Critical incident rapid response team.-127 (1) The department shall conduct an immediate investigation of deaths or other serious incidents involving children using 128 129 critical incident rapid response teams as provided in subsection 130 (2). The purpose of such investigation is to identify root 131 causes and rapidly determine the need to change policies and practices related to child protection and child welfare. 132 133 (2) An immediate onsite investigation conducted by a 134 critical incident rapid response team is required for all child 135 deaths reported to the department if the child or another child 136 in his or her family was the subject of a verified report of 137 suspected abuse or neglect in the previous 12 months. The 138 secretary may also direct an immediate investigation for other 139 cases involving serious injury to a child. 140 (3) Each investigation shall be conducted by a team of at 141 least five professionals with expertise in child protection, child welfare, and organizational management. The team may be 142 143 selected from employees of the department, community-based care 144 lead agencies, other provider organizations, faculty from the institute consisting of public and private universities offering 145

Page 5 of 73

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	586-01925C-14 20147074_
146	degrees in social work established pursuant to s. 1004.615, or
147	any other persons with the required expertise. The majority of
148	the team must reside in judicial circuits outside the location
149	of the incident. The secretary shall appoint a team leader for
150	each group assigned to an investigation.
151	(4) An investigation shall be initiated as soon as
152	possible, but not later than 2 business days after the case is
153	reported to the department. A preliminary report on each case
154	shall be provided to the secretary no later than 30 days after
155	the investigation begins.
156	(5) Each member of the team is authorized to access all
157	information in the case file.
158	(6) All employees of the department or other state agencies
159	and all personnel from contracted provider organizations are
160	required to cooperate with the investigation by participating in
161	interviews and timely responding to any requests for
162	information.
163	(7) The secretary shall develop cooperative agreements with
164	other entities and organizations as may be necessary to
165	facilitate the work of the team.
166	(8) The members of the team may be reimbursed by the
167	department for per diem, mileage, and other reasonable expenses
168	as provided in s. 112.061. The department may also reimburse the
169	team member's employer for the associated salary and benefits
170	during the time the team member is fulfilling the duties
171	required under this section.
172	(9) Upon completion of the investigation, a final report
173	shall be made available to community-based care lead agencies,
174	to other organizations involved in the child welfare system, and
	Page 6 of 73

	586-01925C-14 20147074			
175	to the public through the department's website.			
176	(10) The secretary, in conjunction with the institute			
177	established pursuant to s. 1004.615, shall develop guidelines			
178	for investigations conducted by critical incident rapid response			
179	teams and provide training to team members. Such guidelines must			
180	direct the teams in the conduct of a root-cause analysis that			
181	identifies, classifies, and attributes responsibility for both			
182	direct and latent causes for the death or other incident,			
183	including organizational factors, preconditions, and specific			
184	acts or omissions resulting from either error or a violation of			
185	procedures.			
186	(11) The secretary shall appoint an advisory committee made			
187	up of experts in child protection and child welfare to make an			
188	independent review of investigative reports from the critical			
189	incident rapid response teams and make recommendations to			
190	improve policies and practices related to child protection and			
191	child welfare services. By October 1 of each year, the advisory			
192	committee shall make an annual report to the secretary,			
193	including findings and recommendations. The secretary shall			
194	submit the report to the Governor, the President of the Senate,			
195	and the Speaker of the House of Representatives.			
196	Section 3. Paragraph (o) of subsection (2) of section			
197	39.202, Florida Statutes, is amended to read:			
198	39.202 Confidentiality of reports and records in cases of			
199	child abuse or neglect			
200	(2) Except as provided in subsection (4), access to such			
201	records, excluding the name of the reporter which shall be			
202	released only as provided in subsection (5), shall be granted			
203	only to the following persons, officials, and agencies:			
	Page 7 of 73			
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Ĺ	586-01925C-14 20147074
204	(o) Any person <u>,</u> in the event of the death of a child
205	reported to the child abuse hotline determined to be a result of
206	abuse, abandonment, or neglect. Information identifying the
207	person reporting abuse, abandonment, or neglect \underline{may} shall not be
208	released. Any information otherwise made confidential or exempt
209	by law <u>may shall</u> not be released pursuant to this paragraph. The
210	information released pursuant to this paragraph must meet the
211	requirements of s. 39.2022.
212	Section 4. Section 39.2022, Florida Statutes, is created to
213	read:
214	39.2022 Public disclosure of child deaths reported to the
215	child abuse hotline
216	(1) It is the intent of the Legislature to provide prompt
217	disclosure of the basic facts of all deaths of children from
218	birth through 18 years of age which occur in this state and
219	which are reported to the department's child abuse hotline.
220	Disclosure shall be posted on the department's public website.
221	This section does not limit the public access to records under
222	any other provision of law.
223	(2) If a child death is reported to the child abuse
224	hotline, the department shall post on its website all of the
225	following:
226	(a) Name of the child.
227	(b) Date of birth, race, and gender of the child.
228	(c) Date of the child's death.
229	(d) Allegations of the cause of death or the preliminary
230	cause of death.
231	(e) County and placement of the child at the time of the
232	incident leading to the child's death, if applicable.
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	Page 8 of 73

i	586-01925C-14 20147074
233	(f) Name of the community-based care lead agency, case
234	management agency, or out-of-home licensing agency involved with
235	the child, family, or licensed caregiver, if applicable.
236	(g) The relationship of any alleged offender to the child.
237	(h) Whether the child has been the subject of any prior
238	verified reports to the department's child abuse hotline.
239	(3) The department may not release the following
240	information concerning a death of a child:
241	(a) Information about the siblings of the child.
242	(b) Attorney-client communications.
243	(c) Any information if the release of such information
244	would jeopardize a criminal investigation.
245	(d) Any information that is confidential or exempt under
246	state or federal law.
247	(4) If the death of a child is determined to be the result
248	of abuse, neglect, or abandonment, the department may release
249	information in the child's record to any person. Information
250	identifying the person reporting abuse, abandonment, or neglect
251	may not be released. Any information otherwise made confidential
252	or exempt by law may not be released pursuant to this
253	subsection.
254	Section 5. Paragraph (h) of subsection (8) and subsection
255	(9) of section 39.402, Florida Statutes, are amended to read:
256	39.402 Placement in a shelter
257	(8)
258	(h) The order for placement of a child in shelter care must
259	identify the parties present at the hearing and must contain
260	written findings:
261	1. That placement in shelter care is necessary based on the
	Page 9 of 73

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	586-01925C-14 20147074
262	criteria in subsections (1) and (2).
263	2. That placement in shelter care is in the best interest
264	of the child.
265	3. That continuation of the child in the home is contrary
266	to the welfare of the child because the home situation presents
267	a substantial and immediate danger to the child's physical,
268	mental, or emotional health or safety which cannot be mitigated
269	by the provision of preventive services.
270	4. That based upon the allegations of the petition for
271	placement in shelter care, there is probable cause to believe
272	that the child is dependent or that the court needs additional
273	time, which may not exceed 72 hours, in which to obtain and
274	review documents pertaining to the family in order to
275	appropriately determine the risk to the child.
276	5. That the department has made reasonable efforts to
277	prevent or eliminate the need for removal of the child from the
278	home. A finding of reasonable effort by the department to
279	prevent or eliminate the need for removal may be made and the
280	department is deemed to have made reasonable efforts to prevent
281	or eliminate the need for removal if:
282	a. The first contact of the department with the family
283	occurs during an emergency;
284	b. The appraisal of the home situation by the department
285	indicates that the home situation presents a substantial and
286	immediate danger to the child's physical, mental, or emotional
287	health or safety which cannot be mitigated by the provision of
288	preventive services;
289	c. The child cannot safely remain at home, either because
290	there are no preventive services that can ensure the health and
	Page 10 of 73

	586-01925C-14 20147074		586-01925C-14 20147074
291	safety of the child or because, even with appropriate and	320	court regarding the child, if they so desire.
292	available services being provided, the health and safety of the	321	(9) (a) At any shelter hearing, the department shall provide
293	child cannot be ensured; or	322	to the court a recommendation for scheduled contact between the
294	d. The parent or legal custodian is alleged to have	323	child and parents, if appropriate. The court shall determine
295	committed any of the acts listed as grounds for expedited	324	visitation rights absent a clear and convincing showing that
296	termination of parental rights in s. 39.806(1)(f)-(i).	325	visitation is not in the best interest of the child. Any order
297	6. That the department has made reasonable efforts to keep	326	for visitation or other contact must conform to the provisions
298	siblings together if they are removed and placed in out-of-home	327	$\frac{1}{2}$ s. 39.0139. If visitation is ordered but will not commence
299	care unless such a placement is not in the best interest of each	328	within 72 hours of the shelter hearing, the department shall
300	child. The department shall report to the court its efforts to	329	provide justification to the court.
301	place siblings together unless the court finds that such	330	(b) If siblings who are removed from the home cannot be
302	placement is not in the best interest of a child or his or her	331	placed together, the department shall provide to the court a
303	sibling.	332	recommendation for frequent visitation or other ongoing
304	7.6. That the court notified the parents, relatives that	333	interaction between the siblings unless this interaction would
305	are providing out-of-home care for the child, or legal	334	be contrary to a sibling's safety or well-being. If visitation
306	custodians of the time, date, and location of the next	335	among siblings is ordered but will not commence within 72 hours
307	dependency hearing and of the importance of the active	336	of the shelter hearing, the department shall provide
308	participation of the parents, relatives that are providing out-	337	justification to the court for the delay.
309	of-home care for the child, or legal custodians in all	338	Section 6. Section 39.5085, Florida Statutes, is amended to
310	proceedings and hearings.	339	read:
311	8.7. That the court notified the parents or legal	340	39.5085 Relative Caregiver Program
312	custodians of their right to counsel to represent them at the	341	(1) It is the intent of the Legislature in enacting this
313	shelter hearing and at each subsequent hearing or proceeding,	342	section to:
314	and the right of the parents to appointed counsel, pursuant to	343	(a) Provide for the establishment of procedures and
315	the procedures set forth in s. 39.013.	344	protocols that serve to advance the continued safety of children
316	9.8. That the court notified relatives who are providing	345	by acknowledging the valued resource uniquely available through
317	out-of-home care for a child as a result of the shelter petition	346	grandparents, and relatives of children, and specified
318	being granted that they have the right to attend all subsequent	347	nonrelatives of children pursuant to subparagraph (2)(a)3.
319	hearings, to submit reports to the court, and to speak to the	348	(b) Recognize family relationships in which a grandparent
	Page 11 of 73		Page 12 of 73
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(PROPOSED COMMITTEE BILL) SPB 7074

586-01925C-14 20147074			586-01925C-14 20147074
or other relative is the head of a household that includes a		378	Program pursuant to eligibility guidelines established in this
child otherwise at risk of foster care placement.		379	section as further implemented by rule of the department. The
(c) Enhance family preservation and stability by		380	
recognizing that most children in such placements with		381	funding, provide financial assistance to:
grandparents and other relatives do not need intensive		382	1. Relatives who are within the fifth degree by blood or
supervision of the placement by the courts or by the department.		383	marriage to the parent or stepparent of a child and who are
(d) Recognize that permanency in the best interests of the		384	caring full-time for that dependent child in the role of
child can be achieved through a variety of permanency options,		385	substitute parent as a result of a court's determination of
including permanent guardianship under s. 39.6221 if the		386	child abuse, neglect, or abandonment and subsequent placement
guardian is a relative, by permanent placement with a fit and		387	with the relative under this chapter.
willing relative under s. 39.6231, by a relative, guardianship		388	2. Relatives who are within the fifth degree by blood or
under chapter 744, or adoption, by providing additional		389	marriage to the parent or stepparent of a child and who are
placement options and incentives that will achieve permanency		390	caring full-time for that dependent child, and a dependent half-
and stability for many children who are otherwise at risk of		391	brother or half-sister of that dependent child, in the role of
foster care placement because of abuse, abandonment, or neglect,		392	substitute parent as a result of a court's determination of
but who may successfully be able to be placed by the dependency		393	child abuse, neglect, or abandonment and subsequent placement
court in the care of such relatives.		394	with the relative under this chapter.
(e) Reserve the limited casework and supervisory resources		395	3. Nonrelatives who are willing to assume custody and care
of the courts and the department for those cases in which		396	of a dependent child and a dependent half-brother or half-sister
children do not have the option for safe, stable care within the		397	of that dependent child in the role of substitute parent as a
family.		398	result of a court's determination of child abuse, neglect, or
(f) Recognize that a child may have a close relationship		399	abandonment and subsequent placement with the nonrelative
with a person who is not a blood relative or a relative by		400	caregiver under this chapter. The court must find that a
marriage and that such person should be eligible for financial		401	proposed placement under this subparagraph is in the best
assistance under this section if he or she is able and willing		402	interest of the child.
to care for the child and provide a safe, stable home		403	
environment.		404	The placement may be court-ordered temporary legal custody to
(2)(a) The Department of Children and Families Family		405	the relative under protective supervision of the department
Services shall establish and operate the Relative Caregiver		406	pursuant to s. $39.521(1)(b)3.$, or court-ordered placement in the
Page 13 of 73			Page 14 of 73
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586-01925C-14 20147074 586-01925C-14 20147074 407 home of a relative as a permanency option under s. 39.6221 or s. 436 are not licensed as foster homes may not exceed 82 percent of 408 39.6231 or under former s. 39.622 if the placement was made 437 the statewide average foster care rate, and nor may the cost of 409 before July 1, 2006. If a child is placed with a nonrelative 438 providing the assistance described in this section to any 410 under subparagraph 3., the placement shall be court-ordered 439 relative caregiver may not exceed the cost of providing out-oftemporary legal custody to the nonrelative under protective home care in emergency shelter or foster care. 411 440 supervision of the department pursuant to s. 39.521(1)(b)3. The 412 441 (e) Children receiving cash benefits under this section are Relative Caregiver Program shall offer financial assistance to not eligible to simultaneously receive WAGES cash benefits under 413 442 414 caregivers who are relatives and who would be unable to serve in 443 chapter 414. 415 that capacity without the relative caregiver payment because of 444 (f) Within available funding, the Relative Caregiver 416 financial burden, thus exposing the child to the trauma of 445 Program shall provide relative caregivers with family support 417 placement in a shelter or in foster care. 446 and preservation services, flexible funds in accordance with s. 418 409.165, school readiness, and other available services in order (b) Caregivers who are relatives and who receive assistance 447 419 under this section must be capable, as determined by a home to support the child's safety, growth, and healthy development. 448 420 study, of providing a physically safe environment and a stable, 449 Children living with relative caregivers who are receiving 421 supportive home for the children under their care $_{\tau}$ and must 450 assistance under this section shall be eligible for Medicaid 422 assure that the children's well-being is met, including, but not 451 coverage. 423 limited to, the provision of immunizations, education, and 452 (q) The department may use appropriate available state, 424 mental health services as needed. 453 federal, and private funds to operate the Relative Caregiver 425 (c) Relatives or nonrelatives who qualify for and 454 Program. The department may develop liaison functions to be 426 participate in the Relative Caregiver Program are not required 455 available to relatives or nonrelatives who care for children 427 to meet foster care licensing requirements under s. 409.175. pursuant to this chapter to ensure placement stability in 456 428 (d) Relatives or nonrelatives who are caring for children 457 extended family settings. 429 placed with them by the court pursuant to this chapter shall 458 Section 7. Paragraph (c) of subsection (2) and paragraph 430 receive a special monthly relative caregiver benefit established 459 (a) of subsection (3) of section 39.701, Florida Statutes, are 431 amended to read: by rule of the department. The amount of the special benefit 460 39.701 Judicial review.-432 payment shall be based on the child's age within a payment 461 433 schedule established by rule of the department and subject to 462 (2) REVIEW HEARINGS FOR CHILDREN YOUNGER THAN 18 YEARS OF 434 availability of funding. The statewide average monthly rate for 463 AGE.-435 children judicially placed with relatives or nonrelatives who (c) Review determinations .- The court and any citizen review 464 Page 15 of 73 Page 16 of 73 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

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	586-01925C-14 20147074_			586-01925C-14 201470
465	panel shall take into consideration the information contained in		494	parent or may itself appoint a surrogate parent under the
466	the social services study and investigation and all medical,		495	Individuals with Disabilities Education Act and s. 39.0016.
467	psychological, and educational records that support the terms of		496	5. The compliance or lack of compliance of all parties w
468	the case plan; testimony by the social services agency, the		497	applicable items of the case plan, including the parents'
469	parent, the foster parent or legal custodian, the guardian ad		498	compliance with child support orders.
470	litem or surrogate parent for educational decisionmaking if one		499	6. The compliance or lack of compliance with a visitation
471	has been appointed for the child, and any other person deemed		500	contract between the parent and the social service agency for
472	appropriate; and any relevant and material evidence submitted to		501	contact with the child, including the frequency, duration, a
473	the court, including written and oral reports to the extent of		502	results of the parent-child visitation and the reason for an
474	their probative value. These reports and evidence may be		503	noncompliance.
475	received by the court in its effort to determine the action to		504	7. The frequency, kind, and duration of sibling contact
476	be taken with regard to the child and may be relied upon to the		505	among siblings who have been separated during placement, as
477	extent of their probative value, even though not competent in an		506	as any efforts undertaken to reunite separated siblings if d
478	adjudicatory hearing. In its deliberations, the court and any		507	so is in the best interest of the child.
479	citizen review panel shall seek to determine:		508	8.7. The compliance or lack of compliance of the parent
480	1. If the parent was advised of the right to receive		509	meeting specified financial obligations pertaining to the ca
481	assistance from any person or social service agency in the		510	of the child, including the reason for failure to comply <u>,</u> if
482	preparation of the case plan.		511	applicable such is the case.
483	2. If the parent has been advised of the right to have		512	9.8. Whether the child is receiving safe and proper car
184	counsel present at the judicial review or citizen review		513	according to s. 39.6012, including, but not limited to, the
485	hearings. If not so advised, the court or citizen review panel		514	appropriateness of the child's current placement, including
486	shall advise the parent of such right.		515	whether the child is in a setting that is as family-like and
487	3. If a guardian ad litem needs to be appointed for the		516	close to the parent's home as possible, consistent with the
488	child in a case in which a guardian ad litem has not previously		517	child's best interests and special needs, and including
489	been appointed or if there is a need to continue a guardian ad		518	maintaining stability in the child's educational placement,
490	litem in a case in which a guardian ad litem has been appointed.		519	documented by assurances from the community-based care provi
191	4. Who holds the rights to make educational decisions for		520	that:
192	the child. If appropriate, the court may refer the child to the		521	a. The placement of the child takes into account the
493	district school superintendent for appointment of a surrogate		522	appropriateness of the current educational setting and the
	Page 17 of 73			Page 18 of 73
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586-01925C-14 20147074		586-01925C-14 20147074
proximity to the school in which the child is enrolled at the	552	frequently during the year before the child's 18th birthday. At
time of placement.	553	each review hearing held under this subsection, in addition to
b. The community-based care agency has coordinated with	554	any information or report provided to the court by the foster
appropriate local educational agencies to ensure that the child	555	parent, legal custodian, or guardian ad litem, the child shall
remains in the school in which the child is enrolled at the time	556	be given the opportunity to address the court with any
of placement.	557	information relevant to the child's best interest, particularly
10.9. A projected date likely for the child's return home	558	in relation to independent living transition services. The
or other permanent placement.	559	department shall include in the social study report for judicial
11.10. When appropriate, the basis for the unwillingness or	560	review written verification that the child has:
inability of the parent to become a party to a case plan. The	561	1. A current Medicaid card and all necessary information
court and the citizen review panel shall determine if the	562	concerning the Medicaid program sufficient to prepare the child
efforts of the social service agency to secure party	563	to apply for coverage upon reaching the age of 18, if such
participation in a case plan were sufficient.	564	application is appropriate.
12.11. For a child who has reached 13 years of age but is	565	2. A certified copy of the child's birth certificate and,
not yet 18 years of age, the adequacy of the child's preparation	566	if the child does not have a valid driver license, a Florida
for adulthood and independent living.	567	identification card issued under s. 322.051.
13.12. If amendments to the case plan are required.	568	3. A social security card and information relating to
Amendments to the case plan must be made under s. 39.6013.	569	social security insurance benefits if the child is eligible for
(3) REVIEW HEARINGS FOR CHILDREN 17 YEARS OF AGE	570	those benefits. If the child has received such benefits and they
(a) In addition to the review and report required under	571	are being held in trust for the child, a full accounting of
paragraphs (1)(a) and (2)(a), respectively, the court shall hold	572	these funds must be provided and the child must be informed as
a judicial review hearing within 90 days after a child's 17th	573	to how to access those funds.
birthday. The court shall also issue an order, separate from the	574	4. All relevant information related to the Road-to-
order on judicial review, that the disability of nonage of the	575	Independence Program, including, but not limited to, eligibility
child has been removed pursuant to ss. 743.044, 743.045, and	576	requirements, information on participation, and assistance in
743.046, and for any of these disabilities that the courts finds	577	gaining admission to the program. If the child is eligible for
is in the child's best interest to remove. The court s. 743.045	578	the Road-to-Independence Program, he or she must be advised that
and shall continue to hold timely judicial review hearings. If	579	he or she may continue to reside with the licensed family home
necessary, the court may review the status of the child more	580	or group care provider with whom the child was residing at the
Page 19 of 73		Page 20 of 73
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	586-01925C-14 20147074		586-01925C-14 20147074_
581	time the child attained his or her 18th birthday, in another	610	(2) The form of the petition is governed by the Florida
582	licensed family home, or with a group care provider arranged by	611	Rules of Juvenile Procedure. The petition must be in writing and
583	the department.	612	signed by the petitioner under oath stating the petitioner's
584	5. An open bank account or the identification necessary to	613	good faith in or, if the department is the petitioner, by an
585	open a bank account and to acquire essential banking and	614	employee of the department, under oath stating the petitioner's
586	budgeting skills.	615	good faith in filing the petition.
587	6. Information on public assistance and how to apply for	616	Section 9. Subsection (1) and paragraph (c) of subsection
588	public assistance.	617	(3) of section 383.402, Florida Statutes, are amended to read:
589	7. A clear understanding of where he or she will be living	618	383.402 Child abuse death review; State Child Abuse Death
590	on his or her 18th birthday, how living expenses will be paid,	619	Review Committee; local child abuse death review committees
591	and the educational program or school in which he or she will be	620	(1) It is the intent of the Legislature to establish a
592	enrolled.	621	statewide multidisciplinary, multiagency child abuse death
593	8. Information related to the ability of the child to	622	assessment and prevention system that consists of state and
594	remain in care until he or she reaches 21 years of age under s.	623	local review committees. The state and local review committees
595	39.013.	624	shall review the facts and circumstances of all deaths of
596	9. A letter providing the dates that the child is under the	625	children from birth through age 18 which occur in this state and
597	jurisdiction of the court.	626	are reported to the child abuse hotline of the Department of
598	10. A letter stating that the child is in compliance with	627	Children and Families as the result of verified child abuse or
599	financial aid documentation requirements.	628	neglect. The purpose of the review shall be to:
600	11. The child's educational records.	629	(a) Achieve a greater understanding of the causes and
601	12. The child's entire health and mental health records.	630	contributing factors of deaths resulting from child abuse.
602	13. The process for accessing his or her case file.	631	(b) Whenever possible, develop a communitywide approach to
603	14. A statement encouraging the child to attend all	632	address such cases and contributing factors.
604	judicial review hearings occurring after the child's 17th	633	(c) Identify any gaps, deficiencies, or problems in the
605	birthday.	634	delivery of services to children and their families by public
606	Section 8. Subsection (2) of section 39.802, Florida	635	and private agencies which may be related to deaths that are the
607	Statutes, is amended to read:	636	result of child abuse.
608	39.802 Petition for termination of parental rights; filing;	637	(d) Make and implement recommendations for changes in law,
609	elements	638	rules, and policies, as well as develop practice standards that
	Page 21 of 73		Page 22 of 73
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i.	586-01925C-14 20147074
639	support the safe and healthy development of children and reduce
640	preventable child abuse deaths.
641	(3) The State Child Abuse Death Review Committee shall:
642	(c) Prepare an annual statistical report on the incidence
643	and causes of death resulting from reported child abuse in the
644	state during the prior calendar year. The state committee shall
645	submit a copy of the report by $\underline{\text{October 1}}$ $\underline{\text{December 31}}$ of each
646	year to the Governor, the President of the Senate, and the
647	Speaker of the House of Representatives. The report must include
648	recommendations for state and local action, including specific
649	policy, procedural, regulatory, or statutory changes, and any
650	other recommended preventive action.
651	Section 10. The Division of Law Revision and Information is
652	directed to create part V of chapter 409, Florida Statutes,
653	consisting of ss. 409.986-409.998, Florida Statutes, to be
654	titled "Community-Based Child Welfare."
655	Section 11. Section 409.986, Florida Statutes, is created
656	to read:
657	409.986 Legislative findings, intent, and definitions
658	(1) LEGISLATIVE FINDINGS AND INTENT
659	(a) It is the intent of the Legislature that the Department
660	of Children and Families provide child protection and child
661	welfare services to children through contracting with community-
662	based care lead agencies. It is further the Legislature's intent
663	that communities and other stakeholders in the well-being of
664	children participate in assuring safety, permanence, and well-
665	being for all children in the state.
666	(b) The Legislature finds that, when private entities
667	assume responsibility for the care of children in the child
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Page 23 of 73

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i.	586-01925C-14 20147074
68	protection and child welfare system, adequate oversight of the
69	programmatic, administrative, and fiscal operation of those
70	entities is essential. The Legislature finds that, ultimately,
71	the appropriate care of children is the responsibility of the
72	state and outsourcing the provision of such care does not
73	relieve the state of its responsibility to ensure that
74	appropriate care is provided.
75	(2) CHILD PROTECTION AND CHILD WELFARE OUTCOMESIt is the
76	goal of the department to achieve the following outcomes in
77	conjunction with the community-based care lead agency,
78	community-based subcontractors, and the community-based care
79	alliance:
80	(a) Children are first and foremost protected from abuse
81	and neglect.
82	(b) Children are safely maintained in their homes if
83	possible and appropriate.
84	(c) Services are provided to protect children and prevent
85	removal from the home.
86	(d) Children have permanency and stability in their living
87	arrangements.
88	(e) Family relationships and connections are preserved for
89	children.
90	(f) Families have enhanced capacity to provide for their
91	children's needs.
92	(g) Children receive appropriate services to meet their
93	educational needs.
94	(h) Children receive adequate services to meet their
95	physical and mental health needs.
96	(3) DEFINITIONS.—As used in this part, except as otherwise

20147074 586-01925C-14 697 specially provided, the term: 698 (a) "Child" or "children" means has the same meaning as the 699 term "child" as defined in s. 39.01. 700 (b) "Dependent child" means a child who has been determined by the court to be in need of care due to allegations of abuse, 701 702 neglect, or abandonment. 703 (c) "Care" means services of any kind which are designed to 704 facilitate a child remaining safely in his or her own home, 705 returning safely to his or her own home if he or she is removed, 706 or obtaining an alternative permanent home if he or she cannot 707 remain home or be returned home. 708 (d) "Community-based care lead agency" or "lead agency" 709 means a single entity with which the department has a contract 710 for the provision of care for children in the child protection 711 and child welfare system in a community that is no smaller than 712 a county and no larger than two contiguous judicial circuits. 713 The secretary of the department may authorize more than one 714 eligible lead agency within a single county if doing so will 715 result in more effective delivery of services to children. 716 (e) "Community-based care alliance" or "alliance" means the 717 group of stakeholders, community leaders, client 718 representatives, and funders of human services established to 719 provide a focal point for community participation and governance 720 of community-based services. 721 (f) "Related services" includes, but is not limited to, 722 family preservation, independent living, emergency shelter, 723 residential group care, foster care, therapeutic foster care, 724 intensive residential treatment, foster care supervision, case 725 management, postplacement supervision, permanent foster care,

Page 25 of 73

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586-01925C-14 20147074 726 and family reunification. 727 Section 12. Section 409.987, Florida Statutes, is created 728 to read: 729 409.987 Lead agency procurement.-730 (1) Community-based care lead agencies shall be procured by 731 the department through a competitive process as required by 732 chapter 287. 733 (2) The department shall produce a schedule for the procurement of community-based care lead agencies and provide 734 735 the schedule to the community-based care alliances established 736 pursuant to s. 409.998. 737 (3) Notwithstanding s. 287.057, the department shall use 5year contracts with lead agencies. 738 739 (4) In order to compete for a contract to serve as a lead agency, an entity must: 740 741 (a) Be organized as a Florida corporation or a governmental 742 entity. 743 (b) Be governed by a board of directors. The membership of 744 the board of directors must be described in the bylaws or 745 articles of incorporation of each lead agency. At least 75 percent of the membership of the board of directors must be 746 composed of persons residing in this state. Of the state 747 748 residents, at least 51 percent must also reside within the 749 service area of the lead agency. (c) Demonstrate financial responsibility through an 750 organized plan for regular fiscal audits and the posting of a 751 752 performance bond. 753 (5) The procurement of lead agencies must be done in consultation with the local community-based care alliances. 754 Page 26 of 73

	586-01925C-14 20147074
755	Section 13. Section 409.988, Florida Statutes, is created
756	to read:
757	409.988 Lead agency duties; general provisions
758	(1) DUTIES.—A lead agency:
759	(a) Shall serve all children referred as a result of a
760	report of abuse, neglect, or abandonment to the department's
761	child abuse hotline regardless of the level of funding allocated
762	to the lead agency by the state if all related funding is
763	transferred.
764	(b) Shall provide accurate and timely information necessary
765	for oversight by the department pursuant to the child welfare
766	results-oriented accountability system required by s. 409.997.
767	(c) Shall follow the financial guidelines developed by the
768	department and provide for a regular independent auditing of its
769	financial activities. Such financial information shall be
770	provided to the community-based care alliance established under
771	s. 409.998.
772	(d) Shall prepare all judicial reviews, case plans, and
773	other reports necessary for court hearings for dependent
774	children, except those related to the investigation of a
775	referral from the department's child abuse hotline, and shall
776	provide testimony as required for dependency court proceedings.
777	This duty does not include the preparation of legal pleadings or
778	other legal documents, which remain the responsibility of the
779	department.
780	(e) Shall ensure that all individuals providing care for
781	dependent children receive appropriate training and meet the
782	minimum employment standards established by the department.
783	(f) Shall maintain eligibility to receive all available
I	Page 27 of 73

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	586-01925C-14 20147074
784	federal child welfare funds.
785	(g) Shall maintain written agreements with Healthy Families
786	Florida lead entities in its service area pursuant to s. 409.153
787	to promote cooperative planning for the provision of prevention
788	and intervention services.
789	(h) Shall comply with federal and state statutory
790	requirements and agency rules in the provision of contractual
791	services.
792	(i) May subcontract for the provision of services required
793	by the contract with the lead agency and the department;
794	however, the subcontracts must specify how the provider will
795	contribute to the lead agency meeting the performance standards
796	established pursuant to the child welfare results-oriented
797	accountability system required by s. 409.997.
798	(2) LICENSURE
799	(a) A lead agency must be licensed as a child-caring or
800	child-placing agency by the department under this chapter.
801	(b) Each foster home, therapeutic foster home, emergency
802	shelter, or other placement facility operated by the lead agency
803	must be licensed by the department under chapter 402 or this
804	chapter.
805	(c) Substitute care providers who are licensed under s.
806	409.175 and who have contracted with a lead agency are also
807	authorized to provide registered or licensed family day care
808	under s. 402.313 if such care is consistent with federal law and
809	if the home has met the requirements of s. 402.313.
810	(d) A foster home licensed under s. 409.175 may be dually
811	licensed as a child care home under chapter 402 and may receive
812	a foster care maintenance payment and, to the extent permitted
I	Dama 20 af 72
	Page 28 of 73

	586-01925C-14 20147074
813	under federal law, school readiness funding for the same child.
814	(e) In order to eliminate or reduce the number of duplicate
815	inspections by various program offices, the department shall
816	coordinate inspections required for licensure of agencies under
817	this subsection.
818	(f) The department may adopt rules to administer this
819	subsection.
820	(3) SERVICESA lead agency must serve dependent children
821	through services that are supported by research or are best
822	child welfare practices. The agency may also provide innovative
823	services such as family-centered, cognitive-behavioral
824	interventions designed to mitigate out-of-home placements.
825	(4) LEAD AGENCY ACTING AS GUARDIAN
826	(a) If a lead agency or other provider has accepted case
827	management responsibilities for a child who is sheltered or
828	found to be dependent and who is assigned to the care of the
829	lead agency or other provider, the agency or provider may act as
830	the child's guardian for the purpose of registering the child in
831	school if a parent or guardian of the child is unavailable and
832	his or her whereabouts cannot reasonably be ascertained.
833	(b) The lead agency or other provider may also seek
834	emergency medical attention for the child, but only if a parent
835	or guardian of the child is unavailable, the parent's
836	whereabouts cannot reasonably be ascertained, and a court order
837	for such emergency medical services cannot be obtained because
838	of the severity of the emergency or because it is after normal
839	working hours.
840	(c) A lead agency or other provider may not consent to
841	sterilization, abortion, or termination of life support.

Page 29 of 73

i.	586-01925C-14 20147074
842	(d) If a child's parents' rights have been terminated, the
843	lead agency shall act as guardian of the child in all
844	circumstances.
845	Section 14. Section 409.990, Florida Statutes, is created
846	to read:
847	409.990 Funding for lead agenciesA contract established
848	between the department and a lead agency must be funded by a
849	grant of general revenue, other applicable state funds, or
850	applicable federal funding sources.
851	(1) The method of payment for a fixed-price contract with a
852	lead agency must provide for a 2-month advance payment at the
853	beginning of each fiscal year and equal monthly payments
854	thereafter.
855	(2) Notwithstanding s. 215.425, all documented federal
856	funds earned for the current fiscal year by the department and
857	lead agencies which exceed the amount appropriated by the
858	Legislature shall be distributed to all entities that
859	contributed to the excess earnings based on a schedule and
860	methodology developed by the department and approved by the
861	Executive Office of the Governor.
862	(a) Distribution shall be pro rata based on total earnings
863	and shall be made only to those entities that contributed to
864	excess earnings.
865	(b) Excess earnings of lead agencies shall be used only in
866	the service district in which they were earned.
867	(c) Additional state funds appropriated by the Legislature
868	for lead agencies or made available pursuant to the budgetary
869	amendment process described in s. 216.177 shall be transferred
870	to the lead agencies.
I	D 20 6 72
	Page 30 of 73
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	586-01925c-14 20147074
871	586-01925C-14 20147074
872	permit expenditure of the funds.
873	(3) Notwithstanding other provisions in this section, the
874	amount of the annual contract for a lead agency may be increased
875	by excess federal funds earned in accordance with s.
876	<u>216.181(11).</u>
877	(4) Each contract with a lead agency shall provide for the
878	payment by the department to the lead agency of a reasonable
879	administrative cost in addition to funding for the provision of
880	services.
881	(5) A lead agency may carry forward documented unexpended
882	state funds from one fiscal year to the next; however, the
883	cumulative amount carried forward may not exceed 8 percent of
884	the total contract. Any unexpended state funds in excess of that
885	percentage must be returned to the department.
886	(a) The funds carried forward may not be used in any way
887	that would create increased recurring future obligations, and
888	such funds may not be used for any type of program or service
889	that is not currently authorized by the existing contract with
890	the department.
891	(b) Expenditures of funds carried forward must be
892	separately reported to the department.
893	(c) Any unexpended funds that remain at the end of the
894	contract period shall be returned to the department.
895	(d) Funds carried forward may be retained through any
896	contract renewals and any new procurements as long as the same
897	lead agency is retained by the department.
898	(6) It is the intent of the Legislature to improve services
899	and local participation in community-based care initiatives by
	<u>.</u>

Page 31 of 73

I.	586-01925C-14 20147074
900	fostering community support and providing enhanced prevention
901	and in-home services, thereby reducing the risk otherwise faced
902	by lead agencies. There is established a community partnership
903	matching grant program to be operated by the department for the
904	purpose of encouraging local participation in community-based
905	care for child welfare. A community-based care alliance direct-
906	support organization, a children's services council, or another
907	local entity that makes a financial commitment to a community-
908	based care lead agency may be eligible for a matching grant. The
909	total amount of the local contribution may be matched on a one-
910	to-one basis up to a maximum annual amount of \$500,000 per lead
911	agency. Awarded matching grant funds may be used for any
912	prevention or in-home services that can be reasonably expected
913	to reduce the number of children entering the child welfare
914	system. Funding available for the matching grant program is
915	subject to legislative appropriation of nonrecurring funds
916	provided for this purpose.
917	(7)(a) The department, in consultation with the Florida
918	Coalition for Children, Inc., shall develop and implement a
919	community-based care risk pool initiative to mitigate the
920	financial risk to eligible lead agencies. This initiative must
921	include:
922	1. A risk pool application and protocol developed by the
923	department which outline submission criteria, including, but not
924	limited to, financial and program management, descriptive data
925	requirements, and timeframes for submission of applications.
926	Requests for funding from risk pool applicants shall be based on
927	relevant and verifiable service trends and changes that have
928	occurred during the current fiscal year. The application shall
I	Page 32 of 73
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	586-01925C-14 20147074
929	confirm that expenditure of approved risk pool funds by the lead
930	agency shall be completed within the current fiscal year.
931	2. A risk pool peer review committee, appointed by the
932	secretary and consisting of department staff and representatives
933	from at least three nonapplicant lead agencies, which reviews
934	and assesses all risk pool applications. Upon completion of each
935	application review, the peer review committee shall report its
936	findings and recommendations to the secretary providing, at a
937	minimum, the following information:
938	a. Justification for the specific funding amount required
939	by the risk pool applicant based on current year service trend
940	data, including validation that the applicant's financial need
941	was caused by circumstances beyond the control of the lead
942	agency management;
943	b. Verification that the proposed use of risk pool funds
944	meets at least one of the criteria in paragraph (c); and
945	c. Evidence of technical assistance provided in an effort
946	to avoid the need to access the risk pool and recommendations
947	for technical assistance to the lead agency to ensure that risk
948	pool funds are expended effectively and that the agency's need
949	for future risk pool funding is diminished.
950	(b) Upon approval by the secretary of a risk pool
951	application, the department may request funds from the risk pool
952	in accordance with s. 216.181(6)(a).
953	(c) The purposes for which the community-based care risk
954	pool shall be used include:
955	1. Significant changes in the number or composition of
956	clients eligible to receive services.
957	2. Significant changes in the services that are eligible
, , , ,	2. Significant changes in the services that are eligible

Page 33 of 73

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586-01925C-14 20147074_	
958 <u>for reimbursement.</u>	
959 <u>3. Continuity of care in the event of failure,</u>	
960 discontinuance of service, or financial misconduct by a lead	
961 agency.	
962 <u>4. Significant changes in the mix of available funds.</u>	
963 (d) The department may also request in its annual	
964 legislative budget request, and the Governor may recommend, that	
965 the funding necessary to carry out paragraph (c) be appropriated	
966 to the department. In addition, the department may request the	
967 allocation of funds from the community-based care risk pool in	
968 accordance with s. 216.181(6)(a). Funds from the pool may be	
969 used to match available federal dollars.	
970 <u>1. Such funds shall constitute partial security for</u>	
971 contract performance by lead agencies and shall be used to	
972 offset the need for a performance bond.	
973 2. The department may separately require a bond to mitigate	
974 the financial consequences of potential acts of malfeasance or	
975 misfeasance or criminal violations by the provider.	
976 Section 15. Section 409.16713, Florida Statutes, is	
977 transferred, renumbered as section 409.991, Florida Statutes,	
978 and paragraph (a) of subsection (1) of that section is amended,	
979 to read:	
980 409.991 409.16713 Allocation of funds for community-based	
981 care lead agencies	
982 (1) As used in this section, the term:	
983 (a) "Core services funding" means all funds allocated to	
984 community-based care lead agencies operating under contract with	
985 the department pursuant to <u>s. 409.987</u> s. 409.1671 , with the	
986 following exceptions:	
Page 34 of 73	
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1	586-01925C-14 20147074
987	1. Funds appropriated for independent living;
988	2. Funds appropriated for maintenance adoption subsidies;
989	3. Funds allocated by the department for protective
990	investigations training;
991	4. Nonrecurring funds;
992	5. Designated mental health wrap-around services funds; and
993	6. Funds for special projects for a designated community-
994	based care lead agency.
995	Section 16. Section 409.992, Florida Statutes, is created
996	to read:
997	409.992 Lead agency expenditures
998	(1) The procurement of commodities or contractual services
999	by lead agencies shall be governed by the financial guidelines
1000	developed by the department which comply with applicable state
1001	and federal law and follow good business practices. Pursuant to
1002	s. 11.45, the Auditor General may provide technical advice in
1003	the development of the financial guidelines.
1004	(2) Notwithstanding any other provision of law, a
1005	community-based care lead agency may make expenditures for staff
1006	cellular telephone allowances, contracts requiring deferred
1007	payments and maintenance agreements, security deposits for
1008	office leases, related agency professional membership dues other
1009	than personal professional membership dues, promotional
1010	materials, and grant writing services. Expenditures for food and
1011	refreshments, other than those provided to clients in the care
1012	of the agency or to foster parents, adoptive parents, and
1013	caseworkers during training sessions, are not allowable.
1014	(3) A lead community-based care agency and its
1015	subcontractors are exempt from state travel policies as provided
I	Page 35 of 73
	rage 33 OF 73

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	586-01925C-14 20147074_
1016	in s. 112.061(3)(a) for their travel expenses incurred in order
1017	to comply with the requirements of this section.
1018	Section 17. Section 409.993, Florida Statutes, is created
1019	to read:
1020	409.993 Lead agencies and subcontractor liability
1021	(1) FINDINGS
1022	(a) The Legislature finds that the state has traditionally
1023	provided foster care services to children who have been the
1024	responsibility of the state. As such, foster children have not
1025	had the right to recover for injuries beyond the limitations
1026	specified in s. 768.28. The Legislature has determined that
1027	foster care and related services need to be outsourced pursuant
1028	to this section and that the provision of such services is of
1029	paramount importance to the state. The purpose for such
1030	outsourcing is to increase the level of safety, security, and
1031	stability of children who are or become the responsibility of
1032	the state. One of the components necessary to secure a safe and
1033	stable environment for such children is that private providers
1034	maintain liability insurance. As such, insurance needs to be
1035	available and remain available to nongovernmental foster care
1036	and related services providers without the resources of such
1037	providers being significantly reduced by the cost of maintaining
1038	such insurance.
1039	(b) The Legislature further finds that, by requiring the
1040	following minimum levels of insurance, children in outsourced
1041	foster care and related services will gain increased protection
1042	and rights of recovery in the event of injury than provided for
1043	<u>in s. 768.28.</u>
1044	(2) LEAD AGENCY LIABILITY
I	Page 36 of 73

Page 36 of 73

	586-01925C-14 20147074
1045	(a) Other than an entity to which s. 768.28 applies, an
1046	eligible community-based care lead agency, or its employees or
1047	officers, except as otherwise provided in paragraph (b), must,
1048	as a part of its contract, obtain a minimum of \$1 million per
1049	claim/\$3 million per incident in general liability insurance
1050	coverage. The eligible community-based care lead agency must
1051	also require that staff who transport client children and
1052	families in their personal automobiles in order to carry out
1053	their job responsibilities obtain minimum bodily injury
1054	liability insurance in the amount of \$100,000 per claim,
1055	\$300,000 per incident, on their personal automobiles. In lieu of
1056	personal motor vehicle insurance, the lead agency's casualty,
1057	liability, or motor vehicle insurance carrier may provide
1058	nonowned automobile liability coverage. Such insurance provides
1059	liability insurance for automobiles that the provider uses in
1060	connection with the agency's business but does not own, lease,
1061	rent, or borrow. Such coverage includes automobiles owned by the
1062	employees of the lead agency or a member of the employee's
1063	household but only while the automobiles are used in connection
1064	with the agency's business. The nonowned automobile coverage for
1065	the lead agency applies as excess coverage over any other
1066	collectible insurance. The personal automobile policy for the
1067	employee of the lead agency must be primary insurance, and the
1068	nonowned automobile coverage of the agency acts as excess
1069	insurance to the primary insurance. The lead agency shall
1070	provide a minimum limit of \$1 million in nonowned automobile
1071	coverage. In a tort action brought against such an eligible
1072	community-based care lead agency or employee, net economic
1073	damages shall be limited to \$1 million per liability claim and

Page 37 of 73

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	586-01925C-14 20147074
1074	\$100,000 per automobile claim, including, but not limited to,
1075	past and future medical expenses, wage loss, and loss of earning
1076	capacity, offset by any collateral source payment paid or
1077	payable. In any tort action brought against such an eligible
1078	community-based care lead agency, noneconomic damages shall be
1079	limited to \$200,000 per claim. A claims bill may be brought on
1080	behalf of a claimant pursuant to s. 768.28 for any amount
1081	exceeding the limits specified in this paragraph. Any offset of
1082	collateral source payments made as of the date of the settlement
1083	or judgment shall be in accordance with s. 768.76. The
1084	community-based care lead agency is not liable in tort for the
1085	acts or omissions of its subcontractors or the officers, agents,
1086	or employees of its subcontractors.
1087	(b) The liability of an eligible community-based care lead
1088	agency described in this section shall be exclusive and in place
1089	of all other liability of such lead agency. The same immunities
1090	from liability enjoyed by such lead agencies shall extend as
1091	well to each employee of the lead agency when such employee is
1092	acting in furtherance of the agency's business, including the
1093	transportation of clients served, as described in this
1094	subsection, in privately owned vehicles. Such immunities are not
1095	applicable to a lead agency or an employee who acts in a
1096	culpably negligent manner or with willful and wanton disregard
1097	or unprovoked physical aggression if such acts result in injury
1098	or death or such acts proximately cause such injury or death.
1099	Such immunities are not applicable to employees of the same lead
1100	agency when each is operating in the furtherance of the agency's
1101	business, but they are assigned primarily to unrelated work
1102	within private or public employment. The same immunity
ļ	Page 38 of 73
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1	586-01925C-14 20147074
3	provisions enjoyed by a lead agency also apply to any sole
4	proprietor, partner, corporate officer or director, supervisor,
5	or other person who in the course and scope of his or her duties
6	acts in a managerial or policymaking capacity and the conduct
7	that caused the alleged injury arose within the course and scope
3	of those managerial or policymaking duties. As used in this
Э	subsection and subsection (3), the term "culpable negligence"
)	means reckless indifference or grossly careless disregard of
L	human life.
2	(3) SUBCONTRACTOR LIABILITY
3	(a) A subcontractor of an eligible community-based care
1	lead agency which is a direct provider of foster care and
5	related services to children and families, and its employees or
5	officers, except as otherwise provided in paragraph (b), must,
7	as a part of its contract, obtain a minimum of \$1 million per
3	claim/\$3 million per incident in general liability insurance
Э	coverage. The subcontractor of an eligible community-based care
C	lead agency must also require that staff who transport client
1	children and families in their personal automobiles in order to
2	carry out their job responsibilities obtain minimum bodily
3	injury liability insurance in the amount of \$100,000 per claim,
1	\$300,000 per incident, on their personal automobiles. In lieu of
5	personal motor vehicle insurance, the subcontractor's casualty,
5	liability, or motor vehicle insurance carrier may provide
7	nonowned automobile liability coverage. Such insurance provides
В	liability insurance for automobiles that the subcontractor uses
Э	in connection with the subcontractor's business but does not
)	own, lease, rent, or borrow. Such coverage includes automobiles
-	owned by the employees of the subcontractor or a member of the

Page 39 of 73

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586-01925C-14 20147074_ 1132 employee's household but only while the automobiles are used in 1133 connection with the subcontractor's business. The nonowned 1134 automobile coverage for the subcontractor applies as excess 1135 coverage over any other collectible insurance. The personal 1136 automobile policy for the employee of the subcontractor shall be 1137 primary insurance, and the nonowned automobile coverage of the
<pre>1133 connection with the subcontractor's business. The nonowned 1134 automobile coverage for the subcontractor applies as excess 1135 coverage over any other collectible insurance. The personal 1136 automobile policy for the employee of the subcontractor shall be</pre>
1134automobile coverage for the subcontractor applies as excess1135coverage over any other collectible insurance. The personal1136automobile policy for the employee of the subcontractor shall be
1135 coverage over any other collectible insurance. The personal 1136 automobile policy for the employee of the subcontractor shall be
1136 automobile policy for the employee of the subcontractor shall be
1137 primary insurance, and the nonowned automobile coverage of the
1138 subcontractor acts as excess insurance to the primary insurance.
1139 The subcontractor shall provide a minimum limit of \$1 million in
1140 nonowned automobile coverage. In a tort action brought against
1141 such subcontractor or employee, net economic damages shall be
1142 limited to \$1 million per liability claim and \$100,000 per
1143 automobile claim, including, but not limited to, past and future
1144 medical expenses, wage loss, and loss of earning capacity,
1145 offset by any collateral source payment paid or payable. In a
1146 tort action brought against such subcontractor, noneconomic
1147 damages shall be limited to \$200,000 per claim. A claims bill
1148 may be brought on behalf of a claimant pursuant to s. 768.28 for
1149 any amount exceeding the limits specified in this paragraph. Any
1150 offset of collateral source payments made as of the date of the
1151 settlement or judgment shall be in accordance with s. 768.76.
(b) The liability of a subcontractor of an eligible
1153 community-based care lead agency that is a direct provider of
1154 foster care and related services as described in this section
1155 shall be exclusive and in place of all other liability of such
1156 lead agency. The same immunities from liability enjoyed by such
1157 subcontractor provider shall extend as well to each employee of
1158 the subcontractor when such employee is acting in furtherance of
1159 the subcontractor's business, including the transportation of
1160 clients served, as described in this subsection, in privately
Page 40 of 73

586-01925C-14201470741161owned vehicles. Such immunities are not applicable to a1162subcontractor or an employee who acts in a culpably negligent1163manner or with willful and wanton disregard or unprovoked1164physical aggression when such acts result in injury or death or1165such acts proximately cause such injury or death. Such1166immunities are not applicable to employees of the same1167subcontractor when each is operating in the furtherance of the1168subcontractor's business, but they are assigned primarily to1169unrelated works within private or public employment. The same1170immunity provisions enjoyed by a subcontractor also apply to any1171sole proprietor, partner, corporate officer or director,1172supervisor, or other person who in the course and scope of his1173or her duties acts in a managerial or policymaking capacity and
<pre>1162 subcontractor or an employee who acts in a culpably negligent 1163 manner or with willful and wanton disregard or unprovoked 1164 physical aggression when such acts result in injury or death or 1165 such acts proximately cause such injury or death. Such 1166 immunities are not applicable to employees of the same 1167 subcontractor when each is operating in the furtherance of the 1168 subcontractor's business, but they are assigned primarily to 1169 unrelated works within private or public employment. The same 1170 immunity provisions enjoyed by a subcontractor also apply to any 1171 sole proprietor, partner, corporate officer or director, 1172 supervisor, or other person who in the course and scope of his 1173 or her duties acts in a managerial or policymaking capacity and</pre>
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<pre>1164 physical aggression when such acts result in injury or death or 1165 such acts proximately cause such injury or death. Such 1166 immunities are not applicable to employees of the same 1167 subcontractor when each is operating in the furtherance of the 1168 subcontractor's business, but they are assigned primarily to 1169 unrelated works within private or public employment. The same 1170 immunity provisions enjoyed by a subcontractor also apply to any 1171 sole proprietor, partner, corporate officer or director, 1172 supervisor, or other person who in the course and scope of his 1173 or her duties acts in a managerial or policymaking capacity and</pre>
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<pre>immunities are not applicable to employees of the same subcontractor when each is operating in the furtherance of the subcontractor's business, but they are assigned primarily to unrelated works within private or public employment. The same immunity provisions enjoyed by a subcontractor also apply to any sole proprietor, partner, corporate officer or director, supervisor, or other person who in the course and scope of his or her duties acts in a managerial or policymaking capacity and</pre>
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1168subcontractor's business, but they are assigned primarily to1169unrelated works within private or public employment. The same1170immunity provisions enjoyed by a subcontractor also apply to any1171sole proprietor, partner, corporate officer or director,1172supervisor, or other person who in the course and scope of his1173or her duties acts in a managerial or policymaking capacity and
1169 unrelated works within private or public employment. The same 1170 immunity provisions enjoyed by a subcontractor also apply to any 1171 sole proprietor, partner, corporate officer or director, 1172 supervisor, or other person who in the course and scope of his 1173 or her duties acts in a managerial or policymaking capacity and
<pre>1170 immunity provisions enjoyed by a subcontractor also apply to any 1171 sole proprietor, partner, corporate officer or director, 1172 supervisor, or other person who in the course and scope of his 1173 or her duties acts in a managerial or policymaking capacity and</pre>
1171sole proprietor, partner, corporate officer or director,1172supervisor, or other person who in the course and scope of his1173or her duties acts in a managerial or policymaking capacity and
1172 supervisor, or other person who in the course and scope of his 1173 or her duties acts in a managerial or policymaking capacity and
1173 or her duties acts in a managerial or policymaking capacity and
1174 the conduct that caused the alleged injury arose within the
1175 course and scope of those managerial or policymaking duties.
1176 (4) LIMITATIONS ON DAMAGESThe Legislature is cognizant of
1177 the increasing costs of goods and services each year and
1178 recognizes that fixing a set amount of compensation has the
1179 effect of a reduction in compensation each year. Accordingly,
1180 the conditional limitations on damages in this section shall be
1181 increased at the rate of 5 percent each year, prorated from July
1182 1, 2014, to the date at which damages subject to such
1183 limitations are awarded by final judgment or settlement.
1184 Section 18. Section 409.1675, Florida Statutes, is
1185 transferred and renumbered as section 409.994, Florida Statutes,
1186 and amended to read:
1187 409.994 409.1675 Lead Community-based care lead agencies
1188 providers ; receivership
1189 (1) The Department of Children and <u>Families</u> Family Services
Page 41 of 73

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	586-01925C-14 20147074
1190	may petition a court of competent jurisdiction for the
1191	appointment of a receiver for a lead community-based <u>care lead</u>
1192	agency provider established pursuant to <u>s. 409.987 if</u> s.
1193	409.1671 when any of the following conditions exist:
1194	(a) The lead <u>agency</u> community based provider is operating
1195	without a license as a child-placing agency.
1196	(b) The lead <u>agency</u> community-based provider has given less
1197	than 120 days' notice of its intent to cease operations, and
1198	arrangements have not been made for another lead agency
1199	community-based provider or for the department to continue the
1200	uninterrupted provision of services.
1201	(c) The department determines that conditions exist in the
1202	lead <u>agency</u> community based provider which present an imminent
1203	danger to the health, safety, or welfare of the dependent
1204	children under that <u>agency's</u> provider's care or supervision.
1205	Whenever possible, the department shall make a reasonable effort
1206	to facilitate the continued operation of the program.
1207	(d) The lead <u>agency</u> community-based provider cannot meet
1208	its current financial obligations to its employees, contractors,
1209	or foster parents. Issuance of bad checks or the existence of
1210	delinquent obligations for payment of salaries, utilities, or
1211	invoices for essential services or commodities shall constitute
1212	prima facie evidence that the lead <u>agency</u> community-based
1213	provider lacks the financial ability to meet its financial
1214	obligations.
1215	(2)(a) The petition for receivership shall take precedence
1216	over other court business unless the court determines that some
1217	other pending proceeding, having statutory precedence, has
1218	priority.
	Page 42 of 73

586-01925C-14

20147074 586-01925C-14 20147074 1248 (3) The receiver shall take such steps as are reasonably 1249 necessary to ensure the continued health, safety, and welfare of 1250 the dependent children under the supervision of the lead agency 1251 community-based provider and shall exercise those powers and 1252 perform those duties set out by the court, including, but not limited to: 1253 1254 (a) Taking such action as is reasonably necessary to 1255 protect or conserve the assets or property of the lead agency 1256 community-based provider. The receiver may use the assets and 1257 property and any proceeds from any transfer thereof only in the 1258 performance of the powers and duties provided set forth in this 1259 section and by order of the court. (b) Using the assets of the lead agency community-based 1260 1261 provider in the provision of care and services to dependent 1262 children. 1263 (c) Entering into contracts and hiring agents and employees to carry out the powers and duties of the receiver under this 1264 1265 section. 1266 (d) Having full power to direct, manage, hire, and 1267 discharge employees of the lead agency community-based provider. The receiver shall hire and pay new employees at the rate of 1268 1269 compensation, including benefits, approved by the court. 1270 (e) Honoring all leases, mortgages, and contractual 1271 obligations of the lead agency community-based provider, but 1272 only to the extent of payments that become due during the period of the receivership. 1273 1274 (4) (a) The receiver shall deposit funds received in a 1275 separate account and shall use this account for all 1276 disbursements. Page 44 of 73

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1219 (b) A hearing shall be conducted within 5 days after the 1220 filing of the petition, at which time interested parties shall 1221 have the opportunity to present evidence as to whether a 1222 receiver should be appointed. The department shall give 1223 reasonable notice of the hearing on the petition to the lead 1224 agency community-based provider.

1225 (c) The court shall grant the petition upon finding that 1226 one or more of the conditions in subsection (1) exists and the 1227 continued existence of the condition or conditions jeopardizes 1228 the health, safety, or welfare of dependent children. A receiver 1229 may be appointed ex parte when the court determines that one or more of the conditions in subsection (1) exists. After such 1230 1231 finding, the court may appoint any person, including an employee 1232 of the department who is gualified by education, training, or 1233 experience to carry out the duties of the receiver pursuant to 1234 this section, except that the court may shall not appoint any 1235 member of the governing board or any officer of the lead agency 1236 community-based provider. The receiver may be selected from a 1237 list of persons qualified to act as receivers which is developed 1238 by the department and presented to the court with each petition 1239 of receivership. 1240 (d) A receiver may be appointed for up to 90 days, and the 1241 department may petition the court for additional 30-day 1242 extensions. Sixty days after appointment of a receiver and every 1243 30 days thereafter until the receivership is terminated, the 1244 department shall submit to the court an assessment of the lead

- 1245 agency's community based provider's ability to ensure the
- 1246 health, safety, and welfare of the dependent children under its
- 1247 supervision.

Page 43 of 73
17074		586-01925C-14 20147074_
lead	1306	(b) The department has entered into a contract with a new
tion	1307	lead <u>agency</u> community-based provider pursuant to <u>s. 409.987</u> s.
	1308	409.1671, and that contractor is ready and able to assume the
elief	1309	duties of the previous <u>lead agency</u> provider.
based	1310	(10) Within 30 days after the termination, unless this time
to be	1311	period is extended by the court, the receiver shall give the
	1312	court a complete accounting of all property of which the
2	1313	receiver has taken possession, of all funds collected and
the	1314	disbursed, and of the expenses of the receivership.
tiated	1315	(11) Nothing in This section does not shall be construed to
by	1316	relieve any employee of the lead agency community-based provider
	1317	placed in receivership of any civil or criminal liability
	1318	incurred, or any duty imposed by law, by reason of acts or
ver,	1319	omissions of the employee $\underline{before} \ \underline{prior \ to}$ the appointment of a
rship	1320	receiver, and; nor shall anything contained in this section does
ry to	1321	not be construed to suspend during the receivership any
ved.	1322	obligation of the employee for payment of taxes or other
ty	1323	operating or maintenance expenses of the lead agency community-
acts,	1324	based provider or for the payment of mortgages or liens. The
be	1325	lead <u>agency</u> community-based provider shall retain the right to
è	1326	sell or mortgage any facility under receivership, subject to the
	1327	prior approval of the court that ordered the receivership.
nay	1328	Section 19. Section 409.996, Florida Statutes, is created
	1329	to read:
	1330	409.996 Duties of the Department of Children and Families
	1331	The department shall contract for the delivery, administration,
longer	1332	or management of care for children in the child protection and
	1333	child welfare system. In doing so, the department retains
	1334	responsibility for the quality of contracted services and
		Page 46 of 73

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586-01925C-14

2014

1277 (b) A payment to the receiver of any sum owing to the 1278 agency community-based provider shall discharge any obligat 1279 to the provider to the extent of the payment. 1280 (5) A receiver may petition the court for temporary re 1281 from obligations entered into by the lead agency community 1282 provider if the rent, price, or rate of interest required t 1283 paid under the agreement was substantially in excess of a 1284 reasonable rent, price, or rate of interest at the time the 1285 contract was entered into, or if any material provision of 1286 agreement was unreasonable when compared to contracts negot 1287 under similar conditions. Any relief in this form provided 1288 the court shall be limited to the life of the receivership, 1289 unless otherwise determined by the court. 1290 (6) The court shall set the compensation of the receiv 1291 which shall be considered a necessary expense of a receiver 1292 and may grant to the receiver such other authority necessar 1293 ensure the health, safety, and welfare of the children serv 1294 (7) A receiver may be held liable in a personal capaci 1295 only for the receiver's own gross negligence, intentional a 1296 or breaches of fiduciary duty. This section may shall not b 1297 interpreted to be a waiver of sovereign immunity should the 1298 department be appointed receiver. 1299 (8) If the receiver is not the department, the court m 1300 require a receiver to post a bond to ensure the faithful 1301 performance of these duties. 1302 (9) The court may terminate a receivership when: 1303 (a) The court determines that the receivership is no l 1304 necessary because the conditions that gave rise to the 1305 receivership no longer exist; or

Page 45 of 73

	586-01925C-14 20147074
1335	programs and shall ensure that services are delivered in
1336	accordance with applicable federal and state statutes and
1337	regulations.
1338	(1) The department shall enter into contracts with lead
1339	agencies to perform the duties of a lead agency pursuant to s.
1340	409.988. At a minimum, the contracts must:
1341	(a) Provide for the services needed to accomplish the
1342	duties established in s. 409.988 and provide information to the
1343	department which is necessary to meet the requirements for a
1344	quality assurance program pursuant to subsection (18) and the
1345	child welfare results-oriented accountability system pursuant to
1346	<u>s. 409.997.</u>
1347	(b) Provide for graduated penalties for failure to comply
1348	with contract terms. Such penalties may include financial
1349	penalties, enhanced monitoring and reporting, corrective action
1350	plans, and early termination of contracts or other appropriate
1351	action to ensure contract compliance.
1352	(c) Ensure that the lead agency shall furnish current and
1353	accurate information on its activities in all cases in client
1354	case records in the state's statewide automated child welfare
1355	information system.
1356	(d) Specify the procedures to be used by the parties to
1357	resolve differences in interpreting the contract or to resolve
1358	disputes as to the adequacy of the parties' compliance with
1359	their respective obligations under the contract.
1360	(2) The department must adopt written policies and
1361	procedures for monitoring the contract for delivery of services
1362	by lead agencies. These policies and procedures must, at a
1363	minimum, address the evaluation of fiscal accountability and
·	Page 47 of 73

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	586-01925C-14 20147074
1364	program operations, including provider achievement of
1365	performance standards, provider monitoring of subcontractors,
1366	and timely follow up of corrective actions for significant
1367	monitoring findings related to providers and subcontractors.
1368	These policies and procedures must also include provisions for
1369	reducing the duplication of the department's program monitoring
1370	activities both internally and with other agencies, to the
1371	extent possible. The department's written procedures must ensure
1372	that the written findings, conclusions, and recommendations from
1373	monitoring the contract for services of lead agencies are
1374	communicated to the director of the provider agency and the
1375	community-based care alliance as expeditiously as possible.
1376	(3) The department shall receive federal and state funds as
1377	appropriated for the operation of the child welfare system and
1378	shall transmit these funds to the lead agencies as agreed. The
1379	department retains responsibility for the appropriate spending
1380	of these funds. The department shall monitor lead agencies to
1381	assess compliance with the financial guidelines established
1382	pursuant to s. 409.992 and other applicable state and federal
1383	laws.
1384	(4) The department shall provide technical assistance and
1385	consultation to lead agencies in the provision of care to
1386	children in the child protection and child welfare system.
1387	(5) The department retains the responsibility for the
1388	review, approval or denial, and issuances of all foster home
1389	licenses.
1390	(6) The department shall process all applications submitted
1391	by lead agencies for the Interstate Compact for Placement of
1392	Children and the Interstate Compact for Adoption and Medical
'	Page 48 of 73

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	586-01925C-14 20147074_
393	Assistance.
394	(7) The department shall assist lead agencies with access
95	to and coordination with other service programs within the
96	department.
97	(8) The department shall determine Medicaid eligibility for
98	all referred children and will coordinate services with the
99	Agency for Health Care Administration.
00	(9) The department shall develop, in cooperation with the
01	lead agencies, a standardized competency-based curriculum for
02	certification training and for administering the certification
03	testing program for child protection staff.
04	(10) The department shall maintain the statewide adoptions
05	website and provide information and training to the lead
06	agencies relating to the website.
07	(11) The department shall provide training and assistance
8 0	to lead agencies regarding the responsibility of lead agencies
09	relating to children receiving supplemental security income,
10	social security, railroad retirement, or veterans' benefits.
11	(12) With the assistance of a lead agency, the department
12	shall develop and implement statewide and local interagency
13	agreements needed to coordinate services for children and
14	parents involved in the child welfare system who are also
15	involved with the Agency for Persons with Disabilities, the
16	Department of Juvenile Justice, the Department of Education, the
17	Department of Health, and other governmental organizations that
18	share responsibilities for children or parents in the child
19	welfare system.
20	(13) With the assistance of a lead agency, the department
21	shall develop and implement a working agreement between the lead
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	Page 49 of 73

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

	586-01925C-14 20147074
1422	agency and the substance abuse and mental health managing entity
1423	to integrate services and supports for children and parents
1424	serviced in the child welfare system.
1425	(14) The department shall work with the Agency for Health
1426	Care Administration to provide each child the services of the
1427	Medicaid early and periodic screening, diagnosis, and treatment
1428	entitlement including 72-hour screening, periodic child health
1429	checkups, and prescribed follow up for ordered services,
1430	including medical, dental, and vision care.
1431	(15) The department shall assist lead agencies in
1432	developing an array of services in compliance with the Title IV-
1433	E Waiver and shall monitor the provision of those services.
1434	(16) The department shall provide a mechanism to allow lead
1435	agencies to request a waiver of department policies and
1436	procedures that create inefficiencies or inhibit the performance
1437	of the lead agency duties.
1438	(17) The department shall directly or through contract
1439	provide attorneys to prepare and present cases in dependency
1440	court and shall ensure that the court is provided with adequate
1441	information for informed decisionmaking in dependency cases,
1442	including a fact sheet for each case which lists the names and
1443	contact information for any child protective investigator, child
1444	protective investigation supervisor, case manager, case manager
1445	supervisor, and the regional department official responsible for
1446	the lead agency contract. For the Sixth Judicial Circuit, the
1447	department shall contract with the state attorney for the
1448	provision of these services.
1449	(18) The department, in consultation with lead agencies,
1450	shall establish a quality assurance program for contracted
'	Page 50 of 73
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	586-01925C-14 20147074
1451	services to dependent children. The quality assurance program
1452	shall be based on standards established by federal and state law
1453	and national accrediting organizations.
1454	(a) The department must evaluate each lead agency under
1455	contract at least annually. These evaluations shall cover the
1456	programmatic, operational, and fiscal operations of the lead
1457	agency and be consistent with the child welfare results-oriented
1458	accountability system pursuant to s. 409.997. The department
1459	must consult with the chief judge on the performance of the lead
1460	agency.
1461	(b) The department shall, to the extent possible, use
1462	independent financial audits provided by the lead agency to
1463	eliminate or reduce the ongoing contract and administrative
1464	reviews conducted by the department. If the department
1465	determines that such independent financial audits are
1466	inadequate, other audits, as necessary, may be conducted by the
1467	department. This paragraph does not abrogate the requirements of
1468	<u>s. 215.97.</u>
1469	(c) The department may suggest additional items to be
1470	included in such independent financial audits to meet the
1471	department's needs.
1472	(d) The department may outsource programmatic,
1473	administrative, or fiscal monitoring oversight of lead agencies.
1474	(e) A lead agency must assure that all subcontractors are
1475	subject to the same quality assurance activities as the lead
1476	agency.
1477	Section 20. Section 409.997, Florida Statutes, is created
1478	to read:
1479	409.997 Child welfare results-oriented accountability
I	

Page 51 of 73

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	586-01925C-14 20147074
1480	system
1481	(1) The department and its contract providers, including
1482	lead agencies, community-based care providers, and other
1483	community partners participating in the state's child protection
1484	and child welfare system, share the responsibility for achieving
1485	the outcome goals specified in s. 409.986(2).
1486	(2) In order to assess the achievement of the goals
1487	specified in s. 409.986(2), the department shall maintain a
1488	comprehensive, results-oriented accountability system that
1489	monitors the use of resources, the quality and amount of
1490	services provided, and the child and family outcomes through
1491	data analysis, research review, evaluation, and quality
1492	improvement. In maintaining the accountability system, the
1493	department shall:
1494	(a) Identify valid and reliable outcome measures for each
1495	of the goals specified in this subsection. The outcome data set
1496	must consist of a limited number of understandable measures
1497	using available data to quantify outcomes as children move
1498	through the system of care. Such measures may aggregate multiple
1499	variables that affect the overall achievement of the outcome
1500	goal. Valid and reliable measures must be based on adequate
1501	sample sizes, be gathered over suitable time periods, reflect
1502	authentic rather than spurious results, and may not be
1503	susceptible to manipulation.
1504	(b) Implement a monitoring system to track the identified
1505	$\underline{\mbox{outcome}}$ measures on a statewide, regional, and provider-specific
1506	basis. The monitoring system must identify trends and chart
1507	progress toward achievement of the goals specified in this
1508	section. The requirements of the monitoring system may be
1	Page 52 of 73

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1509	586-01925C-14 20147074_
	incorporated into the quality assurance system required under s.
1510	409.996(18).
1511	(c) Develop and maintain an analytical system that builds
1512	on the outcomes monitoring system to assess the statistical
1513	validity of observed associations between child welfare
1514	interventions and the measured outcomes. The analysis must use
1515	quantitative methods to adjust for variations in demographic or
1516	other conditions. The analysis must include longitudinal studies
1517	to evaluate longer term outcomes such as continued safety,
1518	family permanence, and transition to self-sufficiency. The
1519	analysis may also include qualitative research methods to
1520	provide insight into statistical patterns.
1521	(d) Develop and maintain a program of research review to
1522	identify interventions that are supported by evidence as
1523	causally linked to improved outcomes.
1524	(e) Support an ongoing process of evaluation to determine
1525	the efficacy and effectiveness of various interventions.
1526	Efficacy evaluation is intended to determine the validity of a
1527	causal relationship between an intervention and an outcome.
1528	Effectiveness evaluation is intended to determine the extent to
1529	which the results can be generalized.
1530	(f) Develop and maintain an inclusive, interactive, and
1531	evidence-supported program of quality improvement which promotes
1532	individual skill building as well as organizational learning.
1533	(g) Develop and implement a method for making the results
1534	of the accountability system transparent for all parties
1535	involved in the child welfare system as well as policymakers and
1536	the public. The presentation shall provide a comprehensible,
1537	visual report card for the state and each community-based care

Page 53 of 73

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1	586-01925C-14 20147074_
1538	region, indicating the current status relative to each goal and
539	trends in that status over time.
540	(3) The department shall establish a technical advisory
L541	panel consisting of representatives from the Florida Institute
L542	for Child Welfare established pursuant to s. 1004.615, lead
L543	agencies, community-based care providers, other contract
L544	providers, community-based care alliances, and family
L545	$\underline{representatives}$. The President of the Senate and the Speaker of
546	the House of Representatives shall each appoint a member to
L547	serve as a legislative liaison to the panel. The technical
1548	advisory panel shall advise the department on meeting the
1549	requirements of this section.
1550	(4) The accountability system may not rank or compare
L551	performance among community-based care regions unless adequate
1552	and specific adjustments are adopted which account for the
553	diversity in regions' demographics, resources, and other
554	relevant characteristics.
555	(5) The results of the accountability system must provide
L556	the basis for performance incentives if funds for such payments
557	are made available through the General Appropriations Act.
558	(6) At least quarterly, the department shall make the
559	results of the accountability system available to the public
560	through publication on its website. The website must allow for
L561	custom searches of the performance data.
L562	(7) The department shall report by October 1 of each year
L563	the statewide and individual community-based care lead agency
564	results for child protection and child welfare systems. The
565	department shall use the accountability system and consult with
566	the community-based care alliance and the chief judge or judges
I	Page 54 of 73
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	586-01925C-14 20147074
1567	in the community-based care service area to prepare the report
1568	to the Governor, the President of the Senate, and the Speaker of
1569	the House of Representatives.
1570	Section 21. Section 409.998, Florida Statutes, is created
1571	to read:
1572	409.998 Community-based care alliances
1573	(1) The department shall, in consultation with local
1574	communities, establish at least one alliance in each community-
1575	based care service area to provide a focal point for community
1576	participation and governance of child protection and child
1577	welfare services. The alliance shall be administratively housed
1578	within the department.
1579	(2) The primary duty of the alliance is to provide
1580	independent, community-focused oversight of child welfare
1581	services and the local system of community-based care. To
1582	perform this duty, the community alliance shall, with the
1583	assistance of the department, perform the following activities:
1584	(a) Conduct a needs assessment and establishment of
1585	community priorities for child protection and child welfare
1586	services.
1587	(b) Advise the department on the programmatic or financial
1588	performance of the lead agency.
1589	(c) Recommend a competitive procurement for the lead agency
1590	if programmatic or financial performance is poor.
1591	(d) Recommend a contract extension for the lead agency if
1592	programmatic or financial performance is superior.
1593	(e) Make recommendations on the development of the
1594	procurement document. The alliance may suggest specific
1595	requirements relating to local needs and services.
į	Page 55 of 73

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	586-01925C-14 20147074
1596	(f) Make recommendations to the department on selection of
1597	a community-based care lead agency.
1598	(g) Review the programmatic and financial performance of a
1599	lead agency at least quarterly.
1600	(h) In partnership with the Florida Institute for Child
1601	Welfare established under s. 1004.615, develop recommendations
1602	to the department and the community-based care lead agency to
1603	improve child protection and child welfare policies and
1604	practices.
1605	(i) Promote greater community involvement in community-
1606	based care through participation in community-based care lead
1607	agency services and activities, solicitation of local financial
1608	and in-kind resources, recruitment and retention of community
1609	volunteers, and public awareness efforts.
1610	(3) The membership of the alliance shall be composed of the
1611	following:
1612	(a) A representative from county government chosen by
1613	mutual agreement by the county boards of commission in the
1614	service area.
1615	(b) A representative from the school district chosen by
1616	mutual agreement by the county school boards in the service
1617	area.
1618	(c) A representative from the county sheriff's office
1619	chosen by mutual agreement by the county sheriffs in the service
1620	area.
1621	(d) A representative from the circuit court chosen by the
1622	chief judge of the judicial circuit.
1623	(e) An advocate for persons receiving child protection and
1624	child welfare services chosen by the secretary.
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Page 56 of 73

	586-01925C-14 20147074
1625	(f) One member appointed by the President of the Senate.
1626	(g) One member appointed by the Speaker of the House of
1627	Representatives.
1628	(h) Three other members chosen by the secretary of the
1629	department based on their expertise in child protection and
1630	child welfare.
1631	(4) A member of the alliance may not receive payment for
1632	contractual services from the department or a community-based
1633	care lead agency.
1634	(5) A member of the alliance shall serve without
1635	compensation but is entitled to receive reimbursement for per
1636	diem and travel expenses as provided in s. 112.061. Payment may
1637	also be authorized for preapproved child care expenses or lost
1638	wages for members who are consumers of the department's services
1639	and for preapproved child care expenses for other members who
1640	demonstrate hardship.
1641	(6) A member of the alliance is subject to part III of
1642	chapter 112, the Code of Ethics for Public Officers and
1643	Employees.
1644	(7) Actions taken by an alliance must be consistent with
1645	department, state, and federal laws, rules, and regulations.
1646	(8) A member of the alliance shall annually submit a
1647	disclosure statement of services interests to the department's
1648	inspector general. A member who has an interest in a matter
1649	under consideration by the alliance must abstain from voting on
1650	that matter.
1651	(9)(a) Authority to create a direct-support organization
1652	The alliance is authorized to create a direct-support
1653	organization.
I	Page 57 of 73

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	586-01925C-14 20147074_
1654	1. The direct-support organization must be a Florida
1655	corporation, not for profit, incorporated under the provisions
1656	of chapter 617. The direct-support organization shall be exempt
1657	from paying fees under s. 617.0122.
1658	2. The direct-support organization shall be organized and
1659	operated to conduct programs and activities; raise funds;
1660	request and receive grants, gifts, and bequests of moneys;
1661	acquire, receive, hold, invest, and administer, in its own name,
1662	securities, funds, objects of value, or other property, real or
1663	personal; and make expenditures to or for the direct or indirect
1664	benefit of the lead agency.
1665	3. If the Secretary of Children and Families determines
1666	that the direct-support organization is operating in a manner
1667	that is inconsistent with the goals and purposes of community-
1668	based care or not acting in the best interest of the community,
1669	the secretary may terminate the contract and thereafter the
1670	organization may not use the name of the community-based care
1671	alliance.
1672	(b) ContractThe direct-support organization shall operate
1673	under a written contract with the department. The written
1674	contract must, at a minimum, provide for:
1675	1. Approval of the articles of incorporation and bylaws of
1676	the direct-support organization by the secretary.
1677	2. Submission of an annual budget for the approval by the
1678	secretary or his or her designee.
1679	3. The reversion without penalty to the department of all
1680	moneys and property held in trust by the direct-support
1681	organization for the community-based care alliance if the
1682	direct-support organization ceases to exist or if the contract
	Page 58 of 73

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	586-01925C-14 20147074
1683	is terminated.
1684	4. The fiscal year of the direct-support organization,
1685	which must begin July 1 of each year and end June 30 of the
1686	following year.
1687	5. The disclosure of material provisions of the contract
1688	and the distinction between the community-based care alliance
1689	and the direct-support organization to donors of gifts,
1690	contributions, or bequests, as well as on all promotional and
1691	fundraising publications.
1692	(c) Board of directorsThe secretary or his or her
1693	designee shall appoint a board of directors for the direct-
1694	support organization. The secretary or his or her designee may
1695	designate members of the alliance or employees of the department
1696	and the lead agency to serve on the board of directors. Members
1697	of the board shall serve at the pleasure of the secretary or his
1698	or her designee.
1699	(d) Use of property and servicesThe secretary or his or
1700	her designee may:
1701	1. Authorize the use of facilities and property other than
1702	moneys that are owned by the state to be used by the direct-
1703	support organization.
1704	2. Authorize the use of personal services provided by
1705	employees of the department. For the purposes of this section,
1706	the term "personal services" includes full-time personnel and
1707	part-time personnel as well as payroll processing.
1708	3. Prescribe the conditions by which the direct-support
1709	organization may use property, facilities, or personal services
1710	of the office.
1711	4. Not authorize the use of property, facilities, or
·	Page 59 of 73

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	586-01925C-14 20147074
1712	personal services of the direct-support organization if the
1713	organization does not provide equal employment opportunities to
1714	all persons, regardless of race, color, religion, sex, age, or
1715	national origin.
1716	(e) MoneysMoneys of the direct-support organization may
1717	be held in a separate depository account in the name of the
1718	direct-support organization and subject to the provisions of the
1719	contract with the department.
1720	(f) Annual auditThe direct-support organization shall
1721	provide for an annual financial audit in accordance with s.
1722	<u>215.981.</u>
1723	(g) Limits on the direct-support organizationThe direct-
1724	support organization may not exercise any power under s.
1725	617.0302(12) or (16). A state employee may not receive
1726	compensation from the direct-support organization for service on
1727	the board of directors or for services rendered to the direct-
1728	support organization.
1729	(h) RepealThe authority to create a direct-support
1730	organization expires October 1, 2019, unless saved from repeal
1731	by reenactment by the Legislature.
1732	(10) All alliance meetings are open to the public pursuant
1733	to s. 286.011 and the public records provision of s. 119.07(1).
1734	Section 22. Subsection (4) of section 20.19, Florida
1735	Statutes, is repealed.
1736	Section 23. Sections 409.1671, 409.16715, and 409.16745,
1737	Florida Statutes, are repealed.
1738	Section 24. Paragraph (g) of subsection (1) of section
1739	39.201, Florida Statutes, is amended to read:
1740	39.201 Mandatory reports of child abuse, abandonment, or
	Page 60 of 73
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both dependent and delinquent.

Statutes, is amended to read:

placement, service provision, and service coordination for dependent and delinquent youth who are referred to these residential group care facilities. The agreement must require

conditions, and performance outcomes for residential group care contracts serving the youth referred who have been adjudicated

(3) The department, in accordance with a specific appropriation for this program, shall contract with a not-forprofit corporation, a local government entity, or the lead agency that has been established in accordance with <u>s. 409.987</u> s. 409.1671 for the performance of residential group care services described in this section. A lead agency that is currently providing residential care may provide this service directly with the approval of the local community alliance. The department or a lead agency may contract for more than one site in a county if that is determined to be the most effective way

interagency collaboration in the development of terms,

to achieve the goals set forth in this section.

(5) The department may transfer all casework

responsibilities must be transferred to the lead agency.

409.1677 Model comprehensive residential services

responsibilities for children served under this program to the entity that provides this service, including case management and development and implementation of a case plan in accordance with

Section 26. Subsection (2) of section 409.1677, Florida

Page 62 of 73 CODING: Words stricken are deletions; words underlined are additions.

586-01925C-14

(PROPOSED COMMITTEE BILL) SPB 7074

20147074

	586-01925C-14 20147074		
1741	neglect; mandatory reports of death; central abuse hotline		177
1742	(1)		177
1743	(g) Nothing in this chapter or in the contracting with		177
1744	community-based care providers for foster care and related		177
1745	services as specified in <u>s. 409.987</u> s. 409.1671 shall be		177
1746	construed to remove or reduce the duty and responsibility of any		177
1747	person, including any employee of the community-based care		177
1748	provider, to report a suspected or actual case of child abuse,		177
1749	abandonment, or neglect or the sexual abuse of a child to the		177
1750	department's central abuse hotline.		177
1751	Section 25. Subsections (1) , (3) , and (5) of section		178
1752	409.1676, Florida Statutes, are amended to read:		178
1753	409.1676 Comprehensive residential group care services to		178
1754	children who have extraordinary needs		178
1755	(1) It is the intent of the Legislature to provide		178
1756	comprehensive residential group care services, including		178
1757	residential care, case management, and other services, to		178
1758	children in the child protection system who have extraordinary		178
1759	needs. These services are to be provided in a residential group		178
1760	care setting by a not-for-profit corporation or a local		178
1761	government entity under a contract with the Department of		179
1762	Children and <u>Families</u> Family Services or by a lead agency as		179
1763	described in <u>s. 409.986</u> s. 409.1671. These contracts should be		179
1764	designed to provide an identified number of children with access		179
1765	to a full array of services for a fixed price. Further, it is		179
1766	the intent of the Legislature that the Department of Children		179
1767	and <u>Families</u> Family Services and the Department of Juvenile		179
1768	Justice establish an interagency agreement by December 1, 2002,		179
1769	which describes respective agency responsibilities for referral,		179
	Page 61 of 73		

20147074	1	586-01925C-14 20147074	
	1828	comply with the availability of moneys and any limitations or	
stablish a model comprehensive	1829	directions provided for in the General Appropriations Act or	
Manatee and Miami-Dade Counties	1830	chapter 216. If necessary to safeguard the state's systems of	
gnated lead agency established	1831	providing services to elderly and disabled persons and subject	
409.1671 or with a private	1832	to the notice and review provisions of s. 216.177, the Governor	
dential group care and home-	1833	may direct the Agency for Health Care Administration to amend	
he delivery of a range of	1834	the Medicaid state plan to delete the optional Medicaid service	
no lead agency exists. These	1835	known as "Intermediate Care Facilities for the Developmentally	
portion of eligible children	1836	Disabled." Optional services may include:	
ified in the contract, based on	1837	(24) CHILD-WELFARE-TARGETED CASE MANAGEMENTThe Agency for	
a full array of services for a	1838	Health Care Administration, in consultation with the Department	
or lead agency is responsible	1839	of Children and <u>Families</u> Family Services, may establish a	
necessary to carry out the intent	1840	targeted case-management project in those counties identified by	
	1841	the Department of Children and Families Family Services and for	
of section 409.906, Florida	1842	all counties with a community-based child welfare project, as	
	1843	authorized under s. 409.987 s. 409.1671, which have been	
servicesSubject to specific	1844	specifically approved by the department. The covered group of	
ake payments for services which	1845	individuals who are eligible to receive targeted case management	
Title XIX of the Social Security	1846	include children who are eligible for Medicaid; who are between	
d providers to recipients who	1847	the ages of birth through 21; and who are under protective	
the dates on which the services	1848	supervision or postplacement supervision, under foster-care	
vice that is provided shall be	1849	supervision, or in shelter care or foster care. The number of	
essary and in accordance with	1850	individuals who are eligible to receive targeted case management	
services rendered by providers	1851	is limited to the number for whom the Department of Children and	
pients may be restricted or	1852	Families Family Services has matching funds to cover the costs.	
ng in this section shall be	1853	The general revenue funds required to match the funds for	
e agency from adjusting fees,	1854	services provided by the community-based child welfare projects	
stay, number of visits, or	1855	are limited to funds available for services described under \underline{s} .	
y other adjustments necessary to	1856	409.990 s. 409.1671. The Department of Children and <u>Families</u>	
53 of 73	·	Page 64 of 73	
ons; words <u>underlined</u> are additions.	c	CODING: Words stricken are deletions; words <u>underlined</u> are additions.	

586-01925C-14

1799 programs.-

1800 (2) The department shall est 1801 residential services program in M 1802 through a contract with the design in accordance with <u>s. 409</u>.987 s. 1803 entity capable of providing reside 1804 1805 based care and experienced in the 1806 services to foster children, if no 1807 model programs are to serve that 1808 within each county which is speci-1809 funds appropriated, to include a 1810 fixed price. The private entity of 1811 for all programmatic functions ne 1812 of this section.

1813 Section 27. Subsection (24) of section 409.906, Florida 1814 Statutes, is amended to read:

1815 409.906 Optional Medicaid se 1816 appropriations, the agency may mail 1817 are optional to the state under T. 1818 Act and are furnished by Medicaid 1819 are determined to be eligible on 1820 were provided. Any optional servi-1821 provided only when medically neces 1822 state and federal law. Optional se 1823 in mobile units to Medicaid recip. prohibited by the agency. Nothing 1824 1825 construed to prevent or limit the

- 1826 reimbursement rates, lengths of stay, number of visits, or
- 1827 number of services, or making any other adjustments necessary to

Page 63 of 73

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586-01925C-14 20147074 Family Services may transfer the general revenue matching funds as billed by the Agency for Health Care Administration. Section 28. Paragraph (b) of subsection (4) of section 409.912, Florida Statutes, is amended to read: 409.912 Cost-effective purchasing of health care.-The agency shall purchase goods and services for Medicaid recipients in the most cost-effective manner consistent with the delivery of quality medical care. To ensure that medical services are effectively utilized, the agency may, in any case, require a confirmation or second physician's opinion of the correct diagnosis for purposes of authorizing future services under the Medicaid program. This section does not restrict access to emergency services or poststabilization care services as defined in 42 C.F.R. part 438.114. Such confirmation or second opinion shall be rendered in a manner approved by the agency. The agency shall maximize the use of prepaid per capita and prepaid aggregate fixed-sum basis services when appropriate and other alternative service delivery and reimbursement methodologies, including competitive bidding pursuant to s. 287.057, designed to facilitate the cost-effective purchase of a case-managed continuum of care. The agency shall also require providers to minimize the exposure of recipients to the need for acute inpatient, custodial, and other institutional care and the inappropriate or unnecessary use of high-cost services. The agency shall contract with a vendor to monitor and evaluate the clinical practice patterns of providers in order to identify trends that are outside the normal practice patterns of a provider's professional peers or the national guidelines of a provider's professional association. The vendor must be able to Page 65 of 73

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586-01925C-14

20147074

- 1886 provide information and counseling to a provider whose practice 1887 patterns are outside the norms, in consultation with the agency, 1888 to improve patient care and reduce inappropriate utilization. 1889 The agency may mandate prior authorization, drug therapy 1890 management, or disease management participation for certain 1891 populations of Medicaid beneficiaries, certain drug classes, or 1892 particular drugs to prevent fraud, abuse, overuse, and possible 1893 dangerous drug interactions. The Pharmaceutical and Therapeutics 1894 Committee shall make recommendations to the agency on drugs for 1895 which prior authorization is required. The agency shall inform 1896 the Pharmaceutical and Therapeutics Committee of its decisions regarding drugs subject to prior authorization. The agency is 1897 1898 authorized to limit the entities it contracts with or enrolls as 1899 Medicaid providers by developing a provider network through 1900 provider credentialing. The agency may competitively bid single-1901 source-provider contracts if procurement of goods or services 1902 results in demonstrated cost savings to the state without 1903 limiting access to care. The agency may limit its network based 1904 on the assessment of beneficiary access to care, provider 1905 availability, provider quality standards, time and distance 1906 standards for access to care, the cultural competence of the 1907 provider network, demographic characteristics of Medicaid 1908 beneficiaries, practice and provider-to-beneficiary standards, 1909 appointment wait times, beneficiary use of services, provider 1910 turnover, provider profiling, provider licensure history, 1911 previous program integrity investigations and findings, peer 1912 review, provider Medicaid policy and billing compliance records,
- 1913 clinical and medical record audits, and other factors. Providers
- are not entitled to enrollment in the Medicaid provider network. 1914

Page 66 of 73

(PROPOSED COMMITTEE BILL) SPB 7074

586-01925C-14	20147074		586-01925C-14 2
The agency shall determine instances in which allowing		1944	to services provided to residents of licensed assisted 1
beneficiaries to purchase durable medical equipment and		1945	facilities that hold a limited mental health license. Ex.
goods is less expensive to the Medicaid program than lo		1946	provided in subparagraph 5., and except in counties where
rental of the equipment or goods. The agency may establ	2	1947	Medicaid managed care pilot program is authorized pursua
to facilitate purchases in lieu of long-term rentals in		1948	409.91211, the agency shall seek federal approval to con
protect against fraud and abuse in the Medicaid program		1949	with a single entity meeting these requirements to provi-
defined in s. 409.913. The agency may seek federal waiv		1950	comprehensive behavioral health care services to all Med
necessary to administer these policies.	015	1951	recipients not enrolled in a Medicaid managed care plan
(4) The agency may contract with:		1952	authorized under s. 409.91211, a provider service networ
(b) An entity that is providing comprehensive beha	avioral	1953	authorized under paragraph (d), or a Medicaid health mai.
health care services to certain Medicaid recipients thr		1954	organization in an AHCA area. In an AHCA area where the
capitated, prepaid arrangement pursuant to the federal	2	1955	managed care pilot program is authorized pursuant to s.
provided for by s. 409.905(5). Such entity must be lice		1956	409.91211 in one or more counties, the agency may procure
under chapter 624, chapter 636, or chapter 641, or auth		1957	contract with a single entity to serve the remaining cou
under paragraph (c) or paragraph (d), and must possess		1958	an AHCA area or the remaining counties may be included w
clinical systems and operational competence to manage r		1959	adjacent AHCA area and are subject to this paragraph. Ea
provide comprehensive behavioral health care to Medicai		1960	entity must offer a sufficient choice of providers in it.
recipients. As used in this paragraph, the term "compre		1961	network to ensure recipient access to care and the oppor
behavioral health care services" means covered mental h		1962	to select a provider with whom they are satisfied. The n
substance abuse treatment services that are available t	:0	1963	shall include all public mental health hospitals. To ens
Medicaid recipients. The secretary of the Department of	Children	1964	unimpaired access to behavioral health care services by h
and Families Family Services shall approve provisions of	of	1965	recipients, all contracts issued pursuant to this paragra
procurements related to children in the department's ca	are or	1966	require 80 percent of the capitation paid to the managed
custody before enrolling such children in a prepaid beh	navioral	1967	plan, including health maintenance organizations and cap
health plan. Any contract awarded under this paragraph	must be	1968	provider service networks, to be expended for the provis
competitively procured. In developing the behavioral he	ealth care	1969	behavioral health care services. If the managed care pla
prepaid plan procurement document, the agency shall ens	sure that	1970	expends less than 80 percent of the capitation paid for
the procurement document requires the contractor to dev	velop and	1971	provision of behavioral health care services, the differ
implement a plan to ensure compliance with s. 394.4574	related	1972	shall be returned to the agency. The agency shall provide
Page 67 of 73			Page 68 of 73
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586-01925C-14 20147074			586-01925C-14
plan with a certification letter indicating the amount of		2002	health maintenance or
capitation paid during each calendar year for behavioral health		2003	population exceeds 15
care services pursuant to this section. The agency may reimburse		2004	managed care pilot pro
for substance abuse treatment services on a fee-for-service		2005	409.91211 in one or m
basis until the agency finds that adequate funds are available		2006	contract with a single
for capitated, prepaid arrangements.		2007	an AHCA area or the re
1. The agency shall modify the contracts with the entities		2008	adjacent AHCA area and
providing comprehensive inpatient and outpatient mental health		2009	Contracts for comprehe
care services to Medicaid recipients in Hillsborough, Highlands,		2010	pursuant to this sect
Hardee, Manatee, and Polk Counties, to include substance abuse		2011	for-profit and not-for
treatment services.		2012	compete. Managed care
2. Except as provided in subparagraph 5., the agency and		2013	subsection (3) or par
the Department of Children and <u>Families</u> Family Services shall		2014	payment for the same
contract with managed care entities in each AHCA area except		2015	provided in AHCA rule:
area 6 or arrange to provide comprehensive inpatient and		2016	reference. In AHCA are
outpatient mental health and substance abuse services through		2017	least two comprehensi
capitated prepaid arrangements to all Medicaid recipients who		2018	provide behavioral he
are eligible to participate in such plans under federal law and		2019	are enrolled in, or a
regulation. In AHCA areas where eligible individuals number less		2020	the behavioral health
than 150,000, the agency shall contract with a single managed		2021	provider service netwo
care plan to provide comprehensive behavioral health services to		2022	paragraph (d), for the
all recipients who are not enrolled in a Medicaid health		2023	effectiveness of the p
maintenance organization, a provider service network authorized		2024	through a public hosp
under paragraph (d), or a Medicaid capitated managed care plan		2025	shall be at an agreed
authorized under s. 409.91211. The agency may contract with more		2026	savings. Of the recip
than one comprehensive behavioral health provider to provide		2027	MediPass under s. 409
care to recipients who are not enrolled in a Medicaid capitated		2028	MediPass-enrolled rec
managed care plan authorized under s. 409.91211, a provider		2029	provider service netwo
service network authorized under paragraph (d), or a Medicaid		2030	3. Children resi

Page 69 of 73

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20147074

- rganization in AHCA areas where the eligible 50,000. In an AHCA area where the Medicaid
- rogram is authorized pursuant to s.
- more counties, the agency may procure a
- le entity to serve the remaining counties as
- remaining counties may be included with an
- nd shall be subject to this paragraph.
- hensive behavioral health providers awarded
- tion shall be competitively procured. Both
- or-profit corporations are eligible to
- e plans contracting with the agency under
- ragraph (d) shall provide and receive
- comprehensive behavioral health benefits as
- es, including handbooks incorporated by
- rea 11, the agency shall contract with at
- ive behavioral health care providers to
- ealth care to recipients in that area who
- assigned to, the MediPass program. One of
- h care contracts must be with the existing
- work pilot project, as described in
- he purpose of demonstrating the cost-
- provision of quality mental health services
- pital-operated managed care model. Payment
- d-upon capitated rate to ensure cost
- pients in area 11 who are assigned to
- 9.9122(2)(k), a minimum of 50,000 of those
- cipients shall be assigned to the existing
- work in area 11 for their behavioral care.
- iding in a statewide inpatient psychiatric

Page 70 of 73

586-01925C-14

this paragraph.

health services.

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20147074

	586-01925C-14 20147074
206	provide mechanisms to maximize state and local revenues. The
206	specialty prepaid plan shall be developed by the agency and the
206	2 Department of Children and <u>Families</u> Family Services. The agency
206	3 may seek federal waivers to implement this initiative. Medicaid
206	4 eligible children whose cases are open for child welfare
206	5 services in the statewide automated child welfare information
206	6 system and who reside in AHCA area 10 shall be enrolled in a
206	7 capitated provider service network or other capitated managed
206	care plan, which, in coordination with available community-based
206	g care providers specified in s. 409.987 s. 409.1671 , shall
207	provide sufficient medical, developmental, and behavioral healt
207	services to meet the needs of these children.
207	2
207	Effective July 1, 2012, in order to ensure continuity of care,
207	the agency is authorized to extend or modify current contracts
207	based on current service areas or on a regional basis, as
207	d determined appropriate by the agency, with comprehensive
207	behavioral health care providers as described in this paragraph
207	during the period prior to its expiration. This paragraph
207	9 expires October 1, 2014.
208) Section 29. Paragraph (dd) of subsection (3) of section
208	409.91211, Florida Statutes, is amended to read:
208	2 409.91211 Medicaid managed care pilot program
208	(3) The agency shall have the following powers, duties, and
208	responsibilities with respect to the pilot program:
208	(dd) To implement service delivery mechanisms within a
208	6 specialty plan in area 10 to provide behavioral health care
208	services to Medicaid-eligible children whose cases are open for
208	child welfare services in the HomeSafeNet system. These services
	Page 72 of 73

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Page 71 of 73 CODING: Words stricken are deletions; words underlined are additions.

program, or in a Department of Juvenile Justice or a Department

provider may not be included in a behavioral health care prepaid

health plan or any other Medicaid managed care plan pursuant to

4. Traditional community mental health providers under contract with the Department of Children and Families Family

of Children and Families Family Services residential program

approved as a Medicaid behavioral health overlay services

Services pursuant to part IV of chapter 394, child welfare

offered an opportunity to accept or decline a contract to

participate in any provider network for prepaid behavioral

or Manatee County of area 6, which that are open for child

welfare services in the statewide automated child welfare

plan to develop clinically effective, evidence-based

alternatives as a downward substitution for the statewide

Medicaid managed care and prepaid programs. Such plan must

providers under contract with the Department of Children and

Families Family Services in areas 1 and 6, and inpatient mental health providers licensed pursuant to chapter 395 must be

5. All Medicaid-eligible children, except children in area

1 and children in Highlands County, Hardee County, Polk County,

information system, shall receive their behavioral health care

services through a specialty prepaid plan operated by community-

based lead agencies through a single agency or formal agreements

among several agencies. The agency shall work with the specialty

inpatient psychiatric program and similar residential care and

institutional services. The specialty prepaid plan must result

in savings to the state comparable to savings achieved in other

586-01925C-14

20147074

2089 must be coordinated with community-based care providers as 2090 specified in s. 409.986 s. 409.1671, where available, and be 2091 sufficient to meet the developmental, behavioral, and emotional 2092 needs of these children. Children in area 10 who have an open 2093 case in the HomeSafeNet system shall be enrolled into the 2094 specialty plan. These service delivery mechanisms must be 2095 implemented no later than July 1, 2011, in AHCA area 10 in order 2096 for the children in AHCA area 10 to remain exempt from the 2097 statewide plan under s. 409.912(4)(b)5. An administrative fee 2098 may be paid to the specialty plan for the coordination of 2099 services based on the receipt of the state share of that fee being provided through intergovernmental transfers. 2100 2101 Section 30. Paragraph (d) of subsection (1) of section 2102 420.628, Florida Statutes, is amended to read: 2103 420.628 Affordable housing for children and young adults 2104 leaving foster care; legislative findings and intent.-2105 (1)2106 (d) The Legislature intends that the Florida Housing 2107 Finance Corporation, agencies within the State Housing 2108 Initiative Partnership Program, local housing finance agencies, 2109 public housing authorities, and their agents, and other 2110 providers of affordable housing coordinate with the Department 2111 of Children and Families Family Services, their agents, and 2112 community-based care providers who provide services under s. 2113 409.986 s. 409.1671 to develop and implement strategies and 2114 procedures designed to make affordable housing available 2115 whenever and wherever possible to young adults who leave the 2116 child welfare system. 2117 Section 31. This act shall take effect July 1, 2014.

Page 73 of 73

Child Welfare - SPB 7074

As of: 03 12 14

Bill Line Number	Issue Content	Bill Section Number	Statute Affected	Staff Comments
119-123	Adds definition of sibling	1	39.01(70) (new)	
124-195	Directs DCF to provide immediate investigations of child deaths and other serious incidents; gives qualifications of team members; requires reports	2	39.2015 (new)	
204-211	Amends section relating confidentiality of reports and records in child abuse and neglect cases to allow for web publishing of information related to child deaths	3	39.202(2)	
214-253	Directs DCF to provide information regarding child deaths reported to the hotline on its website	4	39.2022 (new)	Describes the information to be provided; preserves current confidentiality requirements
297-303 330-337	Siblings Placement- shelter requirements; visitation recommendations	5	39.402(8) and (9)	DCF to make reasonable efforts to keep siblings together unless not in their best interest; to provide recommendations for visitation and other contact if cannot be placed together

Child Welfare - SPB 7074 As of: 03 12 14

Bill Line Number	Issue Content	Bill Section Number	Statute Affected	Staff Comments
346-347 370-375 395-402 405-412	Expands Relative Caregiver Program to include Nonrelatives	6	39.5085	Allows payment for nonrelatives assuming custody and care of dependent child and a dependent half-brother or half-sister. Allows for payment to nonrelatives for court-ordered temporary placement or court ordered permanent placement (Barcode #646820)
504-507 547-549	Requires DCF to report at Judicial Review hearings the nature and frequency of sibling contact	7	39.701(2) and (3)	Also directs court to address removing the disability of nonage in certain circumstances from children at the special review hearing set after their 17th birthdays
612-613	Allows the petitioner, rather than DCF, to sign petitions for termination of Parental Rights	8	39.802(2)	Consistent with transition to Community-Based Care
626-627	Expands scope of cases reviewed by the Child Abuse Death Review Committee to all reported to the hotline	9		Formerly, only deaths determined to have been caused by abuse or neglect were reviewed
651-654	Creates new Part V in chapter 409, "Community Based Child Welfare"	10	Unnumbered	Provides structure for reorganization of community-based care statutory provision

Child Welfare - SPB 7074 As of: 03 12 14

Bill Line Number	Issue Content	Bill Section Number	Statute Affected	Staff Comments
657-726	Describes legislative findings, intent, outcomes, and definitions relating to community based care	11	409.986 (new) comes from 409.1671	 409.986(1)(a) - no substantial change; 409.986(1)(b) - new language - emphasizes necessity for oversight of outsourced child welfare services; 409.986(2) - new language 409.986(3)(a) - new language; (b) - new language; (c) new language; (d) no substantial change from 409.1671(1)(e); (e) no substantial change from 20.19; (f) no substantial change
729-754	Describes procurement of lead agencies	12	409.987 (new)	 409.987(1), (2) and (3) are new; (4)(a) - new language (b) modified for residency requirement; (c) performance bond is new language; 409.987(5) is new language
757-844	Describes Lead Agency Duties	13	409.988 (new)	 409.988(1)(a) language is slightly revised; (b) is new language; (c) is revised language; (d) is new language; (e) is slightly revised; (f), (g), (h) current language; (i) new language 409.988(2) current language slightly revised; 409.988(3) current language substantially revised; 409.988(4) current language - no revision
847-975	Describes Lead Agency Funding; risk pool; performance bond requirement	14	409.990 (new)	409.990 current language;slight revisions; performance bond requirement is new

Child Welfare - SPB 7074 As of: 03 12 14

Bill Line Number	Issue Content	Bill Section Number	Statute Affected	Staff Comments
980-994	Describes Lead Agency Allocation of funds	15	409.991 (new) replaces 409.16713	409.991current language - no revision
997-1017	Outlines Lead Agency Expenditures	16	409.992 (new)	409.992(1) new language: remaining section is current language; slight revisions
1020-1183	Describes Lead Agency and Subcontractor Liability	17	409.993 (new)	409.993 - current language; slight revisions
1187-1327	Describes Lead Agency; Receivership	18	409.994 (new) replaces 409.1675	409.994 - current language; slight revisions
1330-1476	Outline DCF duties in contracting with lead agencies	19	409.996 (new)	409.996 - new language; largely taken from DCF contract language
1479-1569	Describes DCF results oriented accountability system	20	409.997 (new)	409.997 - new language
1570-1733	Community Based Care Alliance; creation; duties; membership	21	409.998 (new)	409.998 - substantially revised from 20.19; focuses duties on child welfare
1734	Repeal statute	22	20.19(4)	Former Community Alliance statute; replaced by 409.998
1736	Repeal statutes	23	409.1671, 409.16715 and 409.16745	Former community-based care statutes; replaced by provisions of this bill
1745	Correct statuory reference	24	39.201(1)(g)	

Child Welfare - SPB 7074

As of: 03 12 14

Bill Line Number	Issue Content	Bill Section Number	Statute Affected	Staff Comments
1763 1780 1794	Correct statuory reference	25	409.1676(1), (3) and (5)	
1803	Correct statuory reference	26	409.1677(2)	
1843 1856	Correct statuory reference	27	409.906(24)	
1859	Correct statuory reference	28	409.912(4)(b)	
2080	Correct statuory reference	29	409.91211(3)(dd)	
2101	Correct statuory reference	30	420.628(1)(d)	
2117	Effective Date of July 1, 2014	31		

THE FLORIDA SENATE	
APPEARANCE REC	ORD
Control Contro	al Staff conducting the meeting)
Topic LiAbility In surance	Bill Number 7074 (if applicable)
Name Debra Healey	Amendment Barcode 276786 (if applicable)
Job Title <u>Eteratre Pilecton</u>	
Address 218 S. Mon we St.	Phone (83) 224 - 9403
Tallahassee F1. 32301 City State Zip	E-mail
Speaking: Against Information	A
Representing For Amendant Re Florida	Justile Association.
Appearing at request of Chair: Yes No	registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/20/11)

THE FLORIDA SENATE						
APPEARANCE RECORD						
3/1/1/14 (Deliver BOTH copies of this form to the Senator or Senate Professional Meeting Date Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional Sector Sector Senate Professional Sector Sect						
Topic <u>CBC Ths</u>	Bill Number SB 7074 (if applicable)					
Name Rolph Moben	Amendment Barcode(if applicable)					
Job Title						
Address 1828 E Liny By Kle	Phone					
Street F/ 3230/ City State Zip	E-mail					
Speaking: For Against Information						
Representing Bit Bend CBC						
	registered with Legislature: Yes Ko					

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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The Florida Senate

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professiona	il Staff conducting the meeting)
Meeting Date	7076
Topic Sup TOLO . Chud WELFALL	Bill Number $\underline{SB} \ 7072/(1074)$
Name Jim AKIN	Amendment Barcode(if applicable)
Job Title EXELUTIVE DIRECTOR	
Address 1931 DELLWOOD DELVE	Phone 850-224-2400
Street TAHANASSEE, FL 37303 City State Zip	E-mail YIM & NASWEL . ORG
Speaking: V For Against Information	
Representing NATIONAL ASSOCIATION OF SOCIAL WOR	KEN
Appearing at request of Chair: Yes ZNO Lobbyist	registered with Legislature: Yes Yo

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.	This	form is	part of the	public record	for this	meeting.
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S-001	(10/20/11)
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THE FLORIDA SEN	ATE
APPEARANCE R	RECORD
3 11 10 Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Pr	rofessional Staff conducting the meeting)
Topic Section 21 - Communit, Alliancis	Bill Number 7074
Name Mille Sordan, MD	Amendment Barcode
Job Title ZK. Director, Morion Co. Children's All	
Address 3482 NW 10th St	Phone 352-438-5790
Street City State Zip	E-mail CW JORDAN 94 @ ADL. Com
Speaking: For Against Information Representing Marian Co Children's Allianie - K	ids Centra (Inc
	obbyist registered with Legislature: 🔄 Yes 🔀 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

3-11-14	
Meeting Date	

Meeting Date		
Topic sibling separation & nonrelative caregiver language	Bill Number	7074 (if applicable)
Name Miranda Phillips	Amendment Barcode	(if applicable)
Job Title Member, Florida Youth SHINE, Pinellas Chapter		
Address 3475 32nd D.R. N., Rot. 21	Phone 727-87	1-9695
Street St. Petus Rugfl 33713 City State Zip	E-mail	
Speaking: 🖌 For 🔄 Against 🔄 Information		
Representing Florida Youth SHINE		
Appearing at request of Chair: Yes No	yist registered with Legisla	ture: 🔄 Yes 🔽 No
THE FLORIDA SENAT	E	
APPEARANCE RE	ECORD)
(Deliver BOTH copies of this form to the Senator or Senate Profe	ECORD)
APPEARANCE RE	ECORD	41014
Deliver BOTH copies of this form to the Senator or Senate Profe Meeting Bate pic THE ADDMIUML SUBJECTION	ECORD essional Staff conducting the meeting	1074 (if applic
(Deliver BOTH copies of this form to the Senator or Senate Profe	ECORD essional Staff conducting the meeting Bill Number	1074 (If applic

Street	V	E-mail & TALEATED DCT-TUN
City	State	Zip
Speaking: CFor Again	st Information	
Representing Elation	y asuprer	BNG]
Appearing at request of Chair:	es 🔲 No	Lobbyist registered with Legislature

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/20/11)

THE FLORIDA SENATE	
(Deliver BOTA copies of this form to the Senator or Senate Profession	al Staff conducting the meeting)
Meeting Date	
Topic ChildWelfare Dill	Bill Number 2074
Name VICTONIA Vanagelis Zapp	(if applicable) Amendment Barcode
Job Title Exec. Gov + & Emminy & Affain	(if applicable)
Address <u>411 W. Park Kul.</u>	Phone 850,241.6309
Street allahaber FL 33301 City State 32301	E-mail VICTORIAC Stchildren.
Speaking: For Against Information	A
Representing <u>Florida</u> Continon for	Children
Appearing at request of Chair: Yes No Lobbyis	t registered with Legislature: 📝 Yes 🗌 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

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S-001 (10/20/11)

			rida Senate			
(*				of the latest date listed below.)		
Pre	pared By: The Profe	essional Staff of the C	ommittee on Childre	en, Families, and Elder Affairs		
BILL:	SPB 7076					
INTRODUCER:	Children, Families, and Elder Affairs Committee					
SUBJECT:	Medically Complex Children					
DATE:	March 10, 2014	REVISED:				
ANALY 1. Sanford		STAFF DIRECTOR endon	REFERENCE	ACTION Submitted as Committee Bill		

I. Summary:

SPB 7076 amends statutes to improve the care of medically complex children and encourage their continued placement in the home with appropriate services. The bill defines "medical neglect" and describes the requirements for the investigation of medical neglect. It requires Child Protection Teams involved in cases alleging abuse, neglect, or abandonment of a medically complex child to consult with a physician with experience in treating that child's condition.

The bill requires the Department of Children and Families (DCF or the department) to work with the Department of Health (DOH) and the Agency for Health Care Administration (AHCA) to provide care for medically complex children. It allows placement of such children in medical foster homes and requires placement be made in the least restrictive, most nurturing environment. The bill clarifies statutes that require services to be offered in the child's home or in the home of relatives if such care can meet the needs of the child.

The bill clarifies the term "provider service network" by explaining the circumstances in which affiliated groups of providers are considered providers and requires Medicaid managed care plans to provide defined information to DCF on children under DCF care. It revises provisions relating to procurement of provider service networks and requires termination of a contract with any such network that may undergo organizational changes that cause the entity to no longer comply with the definition of a provider service network.

The bill is not expected to have a fiscal impact. It provides for an effective date of July 1, 2014.

II. Present Situation:

Care of Medically Complex Children

Currently law requires that the children of this state be provided with the following protections:

- Protections from abuse, abandonment, neglect, and exploitation;
- A permanent and stable home;
- A safe and nurturing environment, which will preserve a sense of personal dignity and integrity;
- Adequate nutrition, shelter, and clothing;
- Effective treatment to address physical, social, and emotional needs, regardless of geographical location;
- Equal opportunity and access to quality and effective education, which will meet the individual needs of each child, and to recreation and other community resources to develop individual abilities;
- Access to preventive services; and
- An independent, trained advocate, when intervention is necessary and a skilled guardian or caregiver in a safe environment when alternative placement is necessary.¹

Special provisions for medically complex children are not currently included in statute.

Section 39.01(43), F.S., provides a definition of "necessary medical treatment" as care that is necessary within a reasonable degree of medical certainty to prevent the deterioration of a child's condition or to alleviate immediate pain of a child. Also, s. 39.01(44), F.S., sets out the circumstances when neglect of a child may occur. The statute specifically provides that certain circumstances may not be considered neglect if caused primarily by financial inability unless actual services for relief have been offered and rejected or a parent. Also, a parent or legal custodian legitimately practicing religious beliefs in accordance with a recognized church or specific religious organization does not provide specific medical treatment for a child, may not, for that reason alone be considered a negligent parent or legal guardian. However, chapter 39 does not include a definition of "medical neglect" or special provisions related to the investigation of allegations of abuse, neglect, or abandonment when children with serious medical conditions are the reported victims.

Suspected child abuse, neglect, and abandonment may be reported to the DCF child abuse hotline regarding children with significant medical issues, as with any other children. The Child Protection Teams, operated by DOH, provide medical expertise to DCF if there are medical issues associated with child abuse or neglect. However, current statute does not require the teams to coordinate their findings with physicians with special knowledge of the medical condition of the child who is alleged to be the victim of abuse or neglect. Without the information possessed by those familiar with particular disease or disability processes, parents can be found to be neglectful or abusive even when observed problems are related to insufficient services or a natural change in medical conditions.

¹ Section 39.001, F.S.

In order to maintain these children in a safe and least restrictive environment, families with children with medical issues need access to various medical and social services. These services are sometimes most readily available to the child in placements outside of the home. It is the current policy of the state, supported by federal and state law, that the parent or legal guardian decides what is best for the child. The state respects the parent or legal guardian's decision made in consultation with medical professionals. Many children with complex medical needs live safely in their homes with supportive services through the Florida Medicaid program.

Florida Medicaid has a comprehensive medical service package to accommodate any families who chooses to care for their medically complex child at home. Medical services are available in the home, including private duty nursing, personal care assistance, home health aide services, and occupational, physical and speech therapy when medically necessary, in unlimited amounts and/or duration up to 24 hours per day, 7 days per week for children under the Medicaid program.

The department requires foster care caseworkers to obtain high-level agency approval before placing any dependent child in a nursing home. Foster children already placed in nursing homes are reviewed monthly by AHCA in an effort to return the children to their birth parents or place them in foster homes run by parents with specialized medical training.

The state is currently a party to a lawsuit related to the placement of medically complex children in more restrictive settings such as nursing homes. The United States Department of Justice joined the lawsuit that alleges that the state violated the Americans with Disabilities Act (ADA).² The Agency for Health Care Administration (AHCA) has worked with the families of over 200 children in nursing homes under the Medicaid program to ensure they are aware of and provided in home health services. In addition, the Department of Children and Families and the Agency for Persons with Disabilities have worked with medically complex children and their families that they serve to ensure the least restrictive placement.

Medicaid Statewide Managed Medical Care Program

In 2011, the Legislature passed HB 7107, creating the Statewide Medicaid Managed Care Program as ch. 409, part IV, F.S. The law required AHCA to create an integrated managed care program for Medicaid enrollees that incorporates all of the minimum benefits, for the delivery of primary and acute care as well as long-term care services. The Agency for Health Care Administration sought and received federal authorization through two different Medicaid waivers.

In most regions, the law prescribed the minimum and the maximum number of contract awards. The law also directed that at least one plan per region be a provider service network (PSN), if a responsive PSN bid was received. If no responsive bids were received from a PSN, the AHCA was to contract with one less than the maximum number of plans permitted for the region and to conduct a re-procurement within 12 months of the initial procurement in order to secure a PSN.

² A.R. et al. v. Dudek et al, United States V. Florida, Consolidated Case No. 0:12-cv-60460-RSR, U.S. District Court for the Southern District of Florida.

Ongoing litigation³ arising from the procurement of managed care organizations as part of the implementation of statewide managed care has identified several ambiguities in the current statutes. These issues include whether any group of providers constitutes "an affiliated provider group" and whether the AHCA has a continuing responsibility to maintain a contract with at least one PSN in every region.

Under Medicaid managed care, all persons meeting applicable eligibility requirements of Title XIX of the Social Security Act must be enrolled in a managed care plan. Medicaid recipients who (a) have other creditable care coverage, excluding Medicare; (b) reside in residential commitment facilities operated through the Department of Juvenile Justice, group care facilities operated by the DCF, and treatment facilities funded through DCF Substance Abuse and Mental Health Program; (c) are eligible for refugee assistance; or (d) residents of a developmental disability center, may voluntarily enroll in the program. If they elect not to enroll, they will be served through the Medicaid fee for service system.

III. Effect of Proposed Changes:

Section 1 amends s. 39.001, F.S., to underscore the responsibility of DCF to maximize contact between siblings removed from their homes together. The bill makes explicit the requirement for DCF to preserve and strengthen families who are caring for medically complex children. This section also requires that among the protections provided to children in this state is access to sufficient home and community-based support for medically complex children to allow them to remain in the least restrictive and most nurturing environment, including sufficient home and community-based score comparable to those the child would receive in an out-of-home care placement. The department is directed to maintain a program of family-centered services and supports for medically complex children. The purpose of this program is to prevent abuse and neglect of medically complex children while enhancing the ability of families to provide for their children's needs. Program services must include outreach, early intervention, and provision of home and community-based services such as care coordination, respite care, and direct home care. The department is directed to work with AHCA and the Department of Health to provide needed services. This section also provides for reference corrections.

Section 2 amends s. 39.01, F.S., to add a definition of "medical neglect" and to renumber subsequent paragraphs.

Section 3 amends s. 39.303, F.S., to require that a Child Protection Team in the Department of Health that is evaluating a report of medical neglect and assessing the health care needs of a medically complex child must consult with a physician who has experience in treating children with the same condition.

Section 4 creates s. 39.3068, F.S., to require that reports of medical neglect must be investigated by staff with specialized training in medical neglect and medically complex children. It requires that the investigation identify immediate medical needs of the child and use a family-centered approach to assess the capacity of the family to meet those needs. It describes the attributes of a

³ Care Access PSN, LLC, vs. State of Florida, Agency for Health Care Administration and Prestige Health Choice, LLC, DOAH Case No. 13 4113BID, AHCA ITN 027 12/13 (Agency for Health Care Administration Final Order, Jan. 2014) available at https://www.doah.state.fl.us/FLAID/HCA/2014/HCA_AHCA%20ITN%20027-12-13_02102014_095654.pdf

family-centered approach and requires that any investigation of cases involving medically complex children include determination of Medicaid coverage for needed services and coordination with AHCA to secure such covered services.

Section 5 amends s. 409.165, F.S., to clarify that funds appropriated for the alternative care of children may be used to meet the needs of children in their own homes or the homes of relatives if the children can be safely served in such settings and the expenditure of funds in such a manner is equal to or less than the cost of out-of-home placement. It requires DCF to cooperate with all child service institutions or agencies within the state which meet DCF standards in order to maintain a comprehensive, coordinated, and inclusive system for promoting and protecting the well-being of children set forth in s. 409.986, F.S. This section also requires DCF to work with DOH in the development, utilization, and monitoring of medical foster homes for medically complex children, and to work with AHCA to provide such home and community-based services as may be necessary to maintain medically complex children in the least restrictive and most nurturing environment. It adds medical foster homes to the list of placements available to the department in placing medically complex children. It provides that placements of children in their own homes or in the homes or relatives may be made if the child can be safely served in such a placement and the cost of the placement is equal to or less than the cost of out-of-home placement.

Section 6 amends s. 409.962, F.S., to clarify the definition of "provider service network."

Section 7 amends s. 409.967, F.S., to specify the components of managed care plans serving children in the care and custody of DCF and to require that providers of such plans make information available to DCF for inclusion in the state's child welfare data system. It directs DCF and AHCA to use the information provided to determine the plan's compliance with standards for access to medical, dental, and behavioral health services, the use of psychotropic medications, and follow-up on all medically necessary services recommended as a result of early and periodic screening diagnosis and treatment.

Section 8 amends s. 409.974, F.S., to clarify that the standards for eligible managed care plan selection apply to contracting as well. It also clarifies actions to be taken when a managed care plan no longer meets the definition of a provider service network.

Section 9 amends s. 39.302, F.S., to correct a reference.

Section 10 amends s. 39.524, F.S., to correct a reference.

Section 11 amends s. 316.613, F.S., to correct a reference.

Section 12 amends s. 409.1678, F.S., to correct a reference.

Section 13 amends s. 960.065, F.S., to correct a reference.

Section 14 provides an effective date of July 1, 2014.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. Other Constitutional Issues:

Placement of medically complex and medically fragile children in nursing homes is the subject of current litigation, *A.R. et al. v. Dudek et al, United States V. Florida*, Consolidated Case No. 0:12-cv-60460-RSR, U.S. District Court for the Southern District of Florida.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill may encourage families to access services which will enable them to care for their medically complex children in their own homes.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 39.001, 39.01, 39.302, 39.303, 39.524, 316,613, 409.165, 409.1678, 409.962, 409.967, 409.974, and 960.065.

This bill creates s. 39.3068 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

LEGISLATIVE ACTION

Senate House . Comm: WD 03/11/2014 The Committee on Children, Families, and Elder Affairs (Thompson) recommended the following: Senate Amendment (with title amendment) 1 3 Between lines 608 and 609 4 insert: 5 Section 9. Children with Medically Complex Conditions Task 6 Force.-7 (1) The Agency for Health Care Administration shall convene 8 a Children with Medically Complex Conditions Task Force for the 9 purpose of developing a plan to ensure that children with 10 medically complex conditions grow up with the emotional security

12 arrangement and to reinforce that s	killed nursing facilities are
13 temporary placements.	
14 (2) The plan developed by the	task force must include the
15 <u>following:</u>	
16 (a) Uniform procedures applica	ble to each of the state
17 agencies on the task force to ensur	e that an individualized
18 permanency plan is developed for ea	ch child who resides in a
19 skilled nursing facility which focu	ses on facilitating a
20 permanent living arrangement with a	n enduring and nurturing
21 family. These uniform procedures mu	st include:
22 <u>1. Developing a family compreh</u>	ensive plan to bring the
23 child home or to place the child wi	th an alternative family that
24 will meet the goals of the plan;	
25 <u>2. Retaining with the parents</u>	the right to decide whether
26 the child is placed in or remains i	n a skilled nursing facility;
27 <u>and</u>	
28 <u>3. Coordinating the programs a</u>	nd services of each of the
29 state agencies on the task force to	create an integrated system
30 of services for children with medic	ally complex conditions.
31 (b) A family-based alternative	system in which a child with
32 medically complex conditions who ca	nnot reside with his or her
33 birth family may receive necessary	services in a family-based
34 alternative setting instead of a sk	illed nursing facility. This
35 system shall include licensing, mor	itoring, ensuring quality of
36 care, recruiting and training of fa	milies, and involving the
37 birth family with the alternate fam	ily selected and in decisions
38 regarding the child's daily life.	
39 (c) Establishment of a facilit	ation of services responsible

40	for:
41	1. Developing and overseeing implementation of a child's
42	individualized permanency plan for the successful transition of
43	a child from a skilled nursing facility to a permanent family;
44	and
45	2. Identifying and determining how funds and resources from
46	all available sources can be blended and used to provide
47	customized services and training and supports to implement a
48	child's individualized permanency plan.
49	(d) A Medicaid waiver mechanism that can be used to provide
50	Medicaid waiver services to prevent the placement of children
51	with medically complex conditions in skilled nursing facilities.
52	(3) The task force shall consist of representatives
53	appointed from the following:
54	(a) The Agency for Health Care Administration.
55	(b) The Agency for Persons with Disabilities.
56	(c) The Department of Children and Families.
57	(d) The Department of Health.
58	(e) The Florida Developmental Disabilities Council, Inc.
59	(f) The Arc of Florida.
60	(g) The Florida Association of Rehabilitation Facilities.
61	(h) A pediatric skilled nursing facility.
62	(i) The family of a child with medically complex
63	conditions.
64	(4) Task force members shall serve without compensation but
65	are entitled to reimbursement for per diem and travel expenses
66	as provided in s. 112.061, Florida Statutes. The Florida
67	Developmental Disabilities Council, Inc., shall reimburse task
68	force members for travel expenses and shall provide

69	administrative support for the task force.
70	(5) The task force shall submit a report to the President
71	of the Senate and the Speaker of the House of Representatives by
72	January 1, 2015. The report must identify legislative and state
73	agency actions needed to implement the plan developed under
74	subsection (2).
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77	And the title is amended as follows:
78	Delete line 31
79	and insert:
80	provider service network; requiring the Agency for
81	Health Care Administration to convene a Children with
82	Medically Complex Conditions Task Force; requiring the
83	task force to develop a specified plan; providing for
84	membership on the task force; requiring the Florida
85	Developmental Disabilities Council, Inc., to provide
86	travel reimbursement for task force members; requiring
87	the task force to submit a report to the Legislature
88	by a specified date; amending ss. 39.302, 39.524,

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LEGISLATIVE ACTION

Senate House • Comm: WD . 03/11/2014 The Committee on Children, Families, and Elder Affairs (Hays) recommended the following: Senate Amendment (with title amendment) Delete lines 279 - 283 and insert: Statewide Medical Director for Child Protection. And the title is amended as follows: Delete lines 9 - 12 and insert:

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Florida Senate - 2014 Bill No. SPB 7076



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creating s. 39.3068, F.S.; providing

FOR CONSIDERATION $\mathbf{B}\mathbf{y}$ the Committee on Children, Families, and Elder Affairs

586-01926B-14

20147076

1 A bill to be entitled 2 An act relating to medically complex children; amending s. 39.001, F.S.; revising the purposes of ch. 3 39, F.S.; providing for the provision of services for medically complex children; conforming crossreferences; amending s. 39.01, F.S.; defining the term "medical neglect"; conforming cross-references; amending s. 39.303, F.S.; revising legislative intent; ç providing requirements for a child protection team 10 that evaluates a report of medical neglect and 11 assesses the health care needs of a medically complex 12 child; creating s. 39.3068, F.S.; providing 13 requirements for an investigation of medical neglect; 14 amending s. 409.165, F.S.; revising provisions 15 relating to the cost of services; requiring the 16 Department of Children and Families to work with the 17 Department of Health and the Agency for Health Care 18 Administration to care for medically complex children; 19 allowing the Department of Children and Families to 20 place children in a medical foster home; conforming 21 provisions to changes made by the act; amending s. 22 409.962, F.S.; redefining the term "provider service 23 network"; amending s. 409.967, F.S.; requiring 24 Medicaid managed care plans to provide specified 25 information on children under the care of the 26 Department of Children and Families; amending s. 27 409.974, F.S.; providing for contracting with eligible 28 plans; revising provisions relating to negotiation 29 with a provider service network; providing

Page 1 of 24

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586-01926B-14 20147076 30 requirements for termination of a contract with a 31 provider service network; amending ss. 39.302, 39.524, 32 316.613, 409.1678, and 960.065, F.S.; conforming 33 cross-references; providing an effective date. 34 Be It Enacted by the Legislature of the State of Florida: 35 36 37 Section 1. Paragraph (o) is added to subsection (1) of 38 section 39.001, Florida Statutes, and paragraph (k) of that 39 subsection is amended, present paragraphs (f) through (h) of 40 subsection (3) of that section are redesignated as paragraphs 41 (g) through (i), respectively, and a new paragraph (f) is added to that subsection, and present subsections (4) through (11) of 42 43 that section are redesignated as subsections (5) through (12), respectively, a new subsection (4) is added to that section, and 44 45 paragraph (c) of present subsection (8) and paragraph (b) of present subsection (10) of that section are amended, to read: 46 47 39.001 Purposes and intent; personnel standards and 48 screening.-49 (1) PURPOSES OF CHAPTER.-The purposes of this chapter are: 50 (k) To make every possible effort, if when two or more children who are in the care or under the supervision of the 51 52 department are siblings, to place the siblings in the same home; 53 and in the event of permanent placement of the siblings, to 54 place them in the same adoptive home or, if the siblings are 55 separated while under the care or supervision of the department 56 or in a permanent placement, to keep them in contact with each 57 other. 58 (o) To preserve and strengthen families who are caring for Page 2 of 24

medically complex children.

the following protections:

586-01926B-14

care placement.

needed services.

the state plan as necessary.

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neglect.

20147076 586-01926B-14 20147076 88 3. Work to secure funding in the form of appropriations, (3) GENERAL PROTECTIONS FOR CHILDREN.-It is a purpose of 89 gifts, and grants from the state, the Federal Government, and the Legislature that the children of this state be provided with 90 other public and private sources in order to ensure that 91 sufficient funds are available for the promotion of adoption, support of adoptive families, and child abuse prevention (f) Access to sufficient home and community-based support 92 for medically complex children to allow them to remain in the 93 efforts. least restrictive and most nurturing environment, which includes 94 4. Make recommendations pertaining to agreements or sufficient home and community-based services in an amount and 95 contracts for the establishment and development of: scope comparable to those the child would receive in out-of-home a. Programs and services for the promotion of adoption, 96 97 support of adoptive families, and prevention of child abuse and (4) SERVICES FOR MEDICALLY COMPLEX CHILDREN.-The department 98 neglect. shall maintain a program of family-centered services and 99 b. Training programs for the prevention of child abuse and supports for medically complex children. The purpose of the 100 neglect. program is to prevent abuse and neglect of medically complex 101 c. Multidisciplinary and discipline-specific training children while enhancing the capacity of families to provide for 102 programs for professionals with responsibilities affecting their children's needs. Program services must include outreach, 103 children, young adults, and families. early intervention, and provision of home and community-based 104 d. Efforts to promote adoption. services such as care coordination, respite care, and direct 105 e. Postadoptive services to support adoptive families. home care. The department shall work with the Agency for Health 106 5. Monitor, evaluate, and review the development and Care Administration and the Department of Health to provide 107 quality of local and statewide services and programs for the 108 promotion of adoption, support of adoptive families, and (9) (8) OFFICE OF ADOPTION AND CHILD PROTECTION.-109 prevention of child abuse and neglect and shall publish and (c) The office is authorized and directed to: 110 distribute an annual report of its findings on or before January 1. Oversee the preparation and implementation of the state 111 1 of each year to the Governor, the Speaker of the House of plan established under subsection (10) (9) and revise and update 112 Representatives, the President of the Senate, the head of each 113 state agency affected by the report, and the appropriate 2. Provide for or make available continuing professional 114 substantive committees of the Legislature. The report shall education and training in the prevention of child abuse and 115 include: 116 a. A summary of the activities of the office. Page 3 of 24 Page 4 of 24 CODING: Words stricken are deletions; words underlined are additions.

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(PROPOSED COMMITTEE BILL) SPB 7076

586-01926B-14 20147076		586-01926B-14 20147076
b. A summary of the adoption data collected and reported to	146	
the federal Adoption and Foster Care Analysis and Reporting	140	
System (AFCARS) and the federal Administration for Children and	147	
Families.	140	
c. A summary of the child abuse prevention data collected	150	
and reported to the National Child Abuse and Neglect Data System	151	plan for the promotion of adoption, support of adoptive
(NCANDS) and the federal Administration for Children and	152	families, and prevention of child abuse, abandonment, and
Families.	153	neglect are clearly identified as such and are provided to the
d. A summary detailing the timeliness of the adoption	154	
process for children adopted from within the child welfare	155	
system.	156	Section 2. Present subsections (42) through (76) of section
e. Recommendations, by state agency, for the further	157	39.01, Florida Statutes, are redesignated as subsections (43)
development and improvement of services and programs for the	158	through (77), respectively, a new subsection (42) is added to
promotion of adoption, support of adoptive families, and	159	that section, and subsections (10) and (33) are amended, to
prevention of child abuse and neglect.	160	read:
f. Budget requests, adoption promotion and support needs,	161	39.01 DefinitionsWhen used in this chapter, unless the
and child abuse prevention program needs by state agency.	162	context otherwise requires:
6. Work with the direct-support organization established	163	(10) "Caregiver" means the parent, legal custodian,
under s. 39.0011 to receive financial assistance.	164	permanent guardian, adult household member, or other person
(11) (10) FUNDING AND SUBSEQUENT PLANS	165	responsible for a child's welfare as defined in subsection (48)
(b) The office and the other agencies and organizations	166	(47).
listed in paragraph $(10)(a)$ $(9)(a)$ shall readdress the state	167	(33) "Institutional child abuse or neglect" means
plan and make necessary revisions every 5 years, at a minimum.	168	situations of known or suspected child abuse or neglect in which
Such revisions shall be submitted to the Speaker of the House of	169	the person allegedly perpetrating the child abuse or neglect is
Representatives and the President of the Senate no later than	170	an employee of a private school, public or private day care
June 30 of each year divisible by 5. At least biennially, the	171	center, residential home, institution, facility, or agency or
office shall review the state plan and make any necessary	172	any other person at such institution responsible for the child's
revisions based on changing needs and program evaluation	173	care as defined in subsection (48) (47) .
results. An annual progress report shall be submitted to update	174	(42) "Medical neglect" means the failure to provide or to
Page 5 of 24		Page 6 of 24
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586-01926B-14 20147076 175 allow needed care as recommended by a health care practitioner 176 for a physical injury, illness, medical condition, or 177 impairment, or the failure to seek timely and appropriate 178 medical care for a serious health problem that a reasonable 179 person would have recognized as requiring professional medical attention. Medical neglect does not occur if: 180 181 (a) The parent or legal custodian of the child has made 182 reasonable attempts to obtain necessary health care services or 183 the immediate health condition giving rise to the allegation of 184 neglect is a known and expected complication of the child's 185 diagnosis or treatment; and 186 (b) The recommended care offers limited net benefit to the child and the morbidity or other side effects of the treatment 187 188 may be considered to be greater than the anticipated benefit. 189 Section 3. Section 39.303, Florida Statutes, is amended to 190 read: 191 39.303 Child protection teams; services; eligible cases.-192 The Children's Medical Services Program in the Department of 193 Health shall develop, maintain, and coordinate the services of 194 one or more multidisciplinary child protection teams in each of 195 the service districts of the Department of Children and Family 196 Services. Such teams may be composed of appropriate 197 representatives of school districts and appropriate health, 198 mental health, social service, legal service, and law 199 enforcement agencies. The Legislature finds that optimal 200 coordination of child protection teams and sexual abuse 201 treatment programs requires collaboration between The Department 202 of Health and the Department of Children and Families Family Services. The two departments shall maintain an interagency 203 Page 7 of 24

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	586-01926B-14 20147076_
204	agreement that establishes protocols for oversight and
205	operations of child protection teams and sexual abuse treatment
206	programs. The State Surgeon General and the Deputy Secretary for
207	Children's Medical Services, in consultation with the Secretary
208	of Children and Family Services, shall maintain the
209	responsibility for the screening, employment, and, if necessary,
210	the termination of child protection team medical directors, at
211	headquarters and in the 15 districts. Child protection team
212	medical directors shall be responsible for oversight of the
213	teams in the districts.
214	(1) The Department of Health shall $\underline{\text{use}}$ utilize and convene
215	the teams to supplement the assessment and protective
216	supervision activities of the family safety and preservation
217	program of the Department of Children and <u>Families</u> Family
218	Services. Nothing in This section does not shall be construed to
219	remove or reduce the duty and responsibility of any person to
220	report pursuant to this chapter all suspected or actual cases of
221	child abuse, abandonment, or neglect or sexual abuse of a child.
222	The role of the teams shall be to support activities of the
223	program and to provide services deemed by the teams to be
224	necessary and appropriate to abused, abandoned, and neglected
225	children upon referral. The specialized diagnostic assessment,
226	evaluation, coordination, consultation, and other supportive
227	services that a child protection team shall be capable of
228	providing include, but are not limited to, the following:
229	(a) Medical diagnosis and evaluation services, including
230	provision or interpretation of X rays and laboratory tests, and
231	related services, as needed, and documentation of $\underline{\text{related}}$
232	findings relative thereto.
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586-01926B-14	20147076		586-01926B-14	20147076
(b) Telephone consultation services in	emergencies and in	262	employees of the Department of Health,	and other medical
other situations.		263	professionals as is deemed appropriate	to enable them to develop
(c) Medical evaluation related to abuse	e, abandonment, or	264	and maintain their professional skills	and abilities in handling
neglect, as defined by policy or rule of the	e Department of	265	child abuse, abandonment, and neglect c	ases.
Health.		266	(i) Educational and community awar	eness campaigns on child
(d) Such psychological and psychiatric	diagnosis and	267	abuse, abandonment, and neglect in an e	ffort to enable citizens
evaluation services for the child or the chi	ild's parent or	268	more successfully to prevent, identify,	and treat child abuse,
parents, legal custodian or custodians, or o	other caregivers, or	269	abandonment, and neglect in the communi	ty.
any other individual involved in a child abu	ise, abandonment, or	270	(j) Child protection team assessme	nts that include, as
neglect case, as the team may determine to b	be needed.	271	appropriate, medical evaluations, medic	al consultations, family
(e) Expert medical, psychological, and	related professional	272	psychosocial interviews, specialized cl	inical interviews, or
testimony in court cases.		273	forensic interviews.	
(f) Case staffings to develop treatment	plans for children	274		
whose cases have been referred to the team.	A child protection	275	All medical personnel participating on	a child protection team
team may provide consultation with respect t	to a child who is	276	must successfully complete the required	. child protection team
alleged or is shown to be abused, abandoned,	or neglected. The $_{ au}$	277	training curriculum as set forth in pro	tocols determined by the
$\ensuremath{\ensuremath{which}}$ consultation shall be provided at the	request of a	278	Deputy Secretary for Children's Medical	Services and the
representative of the family safety and pres	servation program or	279	Statewide Medical Director for Child Pr	otection. <u>A child</u>
at the request of any other professional inv	volved with a child	280	protection team that is evaluating a re	port of medical neglect
or the child's parent or parents, legal cust	codian or custodians,	281	and assessing the health care needs of	a medically complex child
or other caregivers. In every such child pro	otection team case	282	shall consult with a physician who has	experience in treating
staffing, consultation, or staff activity in	nvolving a child, a	283	children with the same condition.	
family safety and preservation program repre-	esentative shall	284	(2) The child abuse, abandonment,	and neglect reports that
attend and participate.		285	must be referred by the department to c	hild protection teams of
(g) Case service coordination and assis	stance, including the	286	the Department of Health for an assessm	ent and other appropriate
location of services available from other pu	ublic and private	287	available support services as set forth	in subsection (1) must
agencies in the community.		288	include cases involving:	
(h) Such training services for program	and other employees	289	(a) Injuries to the head, bruises	to the neck or head,
of the Department of Children and $\underline{Families}\ \overline{Families}$	Family Services,	290	burns, or fractures in a child of any a	ge.
Page 9 of 24			Page 10 of 24	

586-01926B-14 20147076 291 (b) Bruises anywhere on a child 5 years of age or under. 292 (c) Any report alleging sexual abuse of a child. 293 (d) Any sexually transmitted disease in a prepubescent 294 child. 295 (e) Reported malnutrition of a child and failure of a child 296 to thrive. 2.97 (f) Reported medical neglect of a child. 298 (g) Any family in which one or more children have been 299 pronounced dead on arrival at a hospital or other health care 300 facility, or have been injured and later died, as a result of 301 suspected abuse, abandonment, or neglect, when any sibling or other child remains in the home. 302 303 (h) Symptoms of serious emotional problems in a child when emotional or other abuse, abandonment, or neglect is suspected. 304 305 (3) All abuse and neglect cases transmitted for 306 investigation to a district by the hotline must be 307 simultaneously transmitted to the Department of Health child 308 protection team for review. For the purpose of determining 309 whether face-to-face medical evaluation by a child protection 310 team is necessary, all cases transmitted to the child protection 311 team which meet the criteria in subsection (2) must be timely 312 reviewed by: 313 (a) A physician licensed under chapter 458 or chapter 459 314 who holds board certification in pediatrics and is a member of a 315 child protection team; 316 (b) A physician licensed under chapter 458 or chapter 459 317 who holds board certification in a specialty other than 318 pediatrics, who may complete the review only when working under 319 the direction of a physician licensed under chapter 458 or Page 11 of 24

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586-01926B-14 20147076 320 chapter 459 who holds board certification in pediatrics and is a 321 member of a child protection team; 322 (c) An advanced registered nurse practitioner licensed 323 under chapter 464 who has a speciality speciality in pediatrics 324 or family medicine and is a member of a child protection team; 325 (d) A physician assistant licensed under chapter 458 or 32.6 chapter 459, who may complete the review only when working under 327 the supervision of a physician licensed under chapter 458 or 328 chapter 459 who holds board certification in pediatrics and is a 329 member of a child protection team; or 330 (e) A registered nurse licensed under chapter 464, who may complete the review only when working under the direct 331 332 supervision of a physician licensed under chapter 458 or chapter 333 459 who holds certification in pediatrics and is a member of a 334 child protection team. 335 (4) A face-to-face medical evaluation by a child protection 336 team is not necessary when: 337 (a) The child was examined for the alleged abuse or neglect 338 by a physician who is not a member of the child protection team, 339 and a consultation between the child protection team boardcertified pediatrician, advanced registered nurse practitioner, 340 341 physician assistant working under the supervision of a child 342 protection team board-certified pediatrician, or registered 343 nurse working under the direct supervision of a child protection 344 team board-certified pediatrician, and the examining physician 345 concludes that a further medical evaluation is unnecessary; 346 (b) The child protective investigator, with supervisory 347 approval, has determined, after conducting a child safety assessment, that there are no indications of injuries as 348

Page 12 of 24

	586-01926B-14 201	47076	5	586-01926B-14 20147076
349	described in paragraphs (2)(a)-(h) as reported; or	378	3	(2) The investigation must identify any immediate medical
350	(c) The child protection team board-certified pediatr	ician, 379	n	needs of the child and must use a family-centered approach to
351	as authorized in subsection (3), determines that a medical	380) a	assess the capacity of the family to meet those needs.
352	evaluation is not required.	381	_	(3) A family-centered approach is intended to increase
353		382	2 <u>i</u>	independence on the part of the family, accessibility to
354	Notwithstanding paragraphs (a), (b), and (c), a child prot	ection 383	B p	programs and services within the community, and collaboration
355	team pediatrician, as authorized in subsection (3), may	384	l b	between families and their service providers. The ethnic,
356	determine that a face-to-face medical evaluation is necess	ary. 385	5 <u>c</u>	cultural, economic, racial, social, and religious diversity of
357	(5) In all instances in which a child protection team	is 386	5 <u>f</u>	families must be respected and considered in the development and
358	providing certain services to abused, abandoned, or neglec	ted 387	7 <u>p</u>	provision of services.
359	children, other offices and units of the Department of Hea	lth, 388	3	(4) An investigation of cases involving medically complex
360	and offices and units of the Department of Children and \underline{Fa}	nilies 389) <u>c</u>	children must include determination of Medicaid coverage for
361	Family Services, shall avoid duplicating the provision of	those 390) <u>n</u>	needed services and coordination with the Agency for Health Care
362	services.	391	. <u>A</u>	Administration to secure such covered services.
363	(6) The Department of Health child protection team qu	ality 392	2	Section 5. Section 409.165, Florida Statutes, is amended to
364	assurance program and the Department of Children and Famil	ies' 393	3 r	read:
365	Family Services' Family Safety Program Office quality assu	rance 394	ł	409.165 Alternate care for children
366	program shall collaborate to ensure referrals and response	s to 395	5	(1) Within funds appropriated, the department shall
367	child abuse, abandonment, and neglect reports are appropri	ate. 396	ē e	establish and supervise a program of emergency shelters, runaway
368	Each quality assurance program shall include a review of r	ecords 397	s	shelters, foster homes, group homes, agency-operated group
369	in which there are no findings of abuse, abandonment, or	398	3 t	rreatment homes, nonpsychiatric residential group care
370	neglect, and the findings of these reviews shall be includ	ed in 399) f	facilities, psychiatric residential treatment facilities, and
371	each department's quality assurance reports.	400) 0	other appropriate facilities to provide shelter and care for
372	Section 4. Section 39.3068, Florida Statutes, is crea	ted to 401	. d	dependent children who must be placed away from their families.
373	read:	402	2 Т	The department, in accordance with outcome established goals
374	39.3068 Reports of medical neglect	403	8 <u>e</u>	established in s. 409.986, shall contract for the provision of
375	(1) A report of medical neglect as defined in s. 39.0	<u>1 must</u> 404	l s	such shelter and care by counties, municipalities, nonprofit
376	be investigated by staff who have specialized training in	405	o c	corporations, and other entities capable of providing needed
377	medical neglect and medically complex children.	406	ō s	services if:
1	Page 13 of 24			Page 14 of 24
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	586-01926B-14 20147076
407	(a) The services so provided comply with all department
408	standards, policies, and procedures are available;
409	(b) The services can be so provided at a reasonable cost
410	are more cost-effective than those provided by the department;
411	and
412	(c) Unless otherwise provided by law, such providers of
413	shelter and care are licensed by the department.
414	
415	It is the legislative intent that the
416	(2) Funds appropriated for the alternate care of children
417	as described in this section may be used to meet the needs of
418	children in their own homes or those of relatives if the
419	children can be safely served in <u>such settings</u> their own homes,
420	or the homes of relatives, and the expenditure of funds in such
421	manner is equal to or less than the cost of out-of-home
422	placement calculated by the department to be an eventual cost
423	savings over placement of children.
424	(3) (2) The department shall may cooperate with all child
425	service institutions or agencies within the state which meet the
426	department's standards in order to maintain a comprehensive,
427	coordinated, and inclusive system for promoting and protecting
428	the well-being of children, consistent with the goals
429	established in s. 409.986 rules for proper care and supervision
430	prescribed by the department for the well-being of children.
431	(a) The department shall work with the Department of Health
432	in the development, utilization, and monitoring of medical
433	foster homes for medically complex children.
434	(b) The department shall work with the Agency for Health
435	Care Administration to provide such home and community-based
I	Page 15 of 24

	586-01926B-14 20147076
436	services as may be necessary to maintain medically complex
437	children in the least restrictive and most nurturing
438	environment.
439	(4) (3) With the written consent of parents, custodians, or
440	quardians, or in accordance with those provisions in chapter 39
441	that relate to dependent children, the department, under rules
442	properly adopted, may place a child:
443	(a) With a relative;
444	(b) With an adult nonrelative approved by the court for
445	long-term custody;
446	(c) With a person who is considering the adoption of a
447	child in the manner provided for by law;
448	(d) When limited, except as provided in paragraph (b), to
449	temporary emergency situations, with a responsible adult
450	approved by the court;
451	(e) With a person or family approved by the department to
452	serve as a medical foster home;
453	(f) (c) With a person or agency licensed by the department
454	in accordance with s. 409.175; or
455	(g) (f) In a subsidized independent living situation,
456	subject to the provisions of s. $409.1451(4)(c)$,
457	
458	under such conditions as are determined to be for the best
459	interests or the welfare of the child. Any child placed in an
460	institution or in a family home by the department or its agency
461	may be removed by the department or its agency, and such other
462	disposition may be made as is for the best interest of the
463	child, including transfer of the child to another institution,
464	another home, or the home of the child. Expenditure of funds
	Page 16 of 24
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	586-01926B-14 20147076	
465	appropriated for out-of-home care can be used to meet the needs	
466	of a child in the child's own home or the home of a relative if	
467	the child can be safely served in the child's own home or that	
468	of a relative if placement can be avoided by the expenditure of	
469	such funds, and if the expenditure of such funds in this manner	
470	is equal to or less than the cost of out-of-home placement	
471	calculated by the department to be a potential cost savings.	
472	Section 6. Subsection (13) of section 409.962, Florida	
473	Statutes, is amended to read:	
474	409.962 Definitions.—As used in this part, except as	
475	otherwise specifically provided, the term:	
476	(13) "Provider service network" means an entity qualified	
477	pursuant to s. 409.912(4)(d) of which a controlling interest is	
478	owned by a health care provider, or group of affiliated	
479	providers affiliated for the purpose of providing health care,	
480	or a public agency or entity that delivers health services.	
481	Health care providers include Florida-licensed health care	
482	professionals or licensed health care facilities, federally	
483	qualified health care centers, and home health care agencies.	
484	Section 7. Paragraph (c) of subsection (2) of section	
485	409.967, Florida Statutes, is amended to read:	
486	409.967 Managed care plan accountability	
487	(2) The agency shall establish such contract requirements	
488	as are necessary for the operation of the statewide managed care	
489	program. In addition to any other provisions the agency may deem	
490	necessary, the contract must require:	
491	(c) Access	
492	1. The agency shall establish specific standards for the	
493	number, type, and regional distribution of providers in managed	
	Page 17 of 24	

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1	586-01926B-14 20147076
494	care plan networks to ensure access to care for both adults and
495	children. Each plan must maintain a regionwide network of
496	providers in sufficient numbers to meet the access standards for
497	specific medical services for all recipients enrolled in the
498	plan. The exclusive use of mail-order pharmacies may not be
499	sufficient to meet network access standards. Consistent with the
500	standards established by the agency, provider networks may
501	include providers located outside the region. A plan may
502	contract with a new hospital facility before the date the
503	hospital becomes operational if the hospital has commenced
504	construction, will be licensed and operational by January 1,
505	2013, and a final order has issued in any civil or
506	administrative challenge. Each plan shall establish and maintain
507	an accurate and complete electronic database of contracted
508	providers, including information about licensure or
509	registration, locations and hours of operation, specialty
510	credentials and other certifications, specific performance
511	indicators, and such other information as the agency deems
512	necessary. The database must be available online to both the
513	agency and the public and have the capability to compare the
514	availability of providers to network adequacy standards and to
515	accept and display feedback from each provider's patients. Each
516	plan shall submit quarterly reports to the agency identifying
517	the number of enrollees assigned to each primary care provider.
518	2. Each managed care plan must publish any prescribed drug
519	formulary or preferred drug list on the plan's website in a
520	manner that is accessible to and searchable by enrollees and
521	providers. The plan must update the list within 24 hours after

522 making a change. Each plan must ensure that the prior

Page 18 of 24

1	586-01926B-14 20147076		586-01926B-14 20147076
523	authorization process for prescribed drugs is readily accessible	55	
524	to health care providers, including posting appropriate contact	55	
525	information on its website and providing timely responses to	55	
526	providers. For Medicaid recipients diagnosed with hemophilia who	55	
527	have been prescribed anti-hemophilic-factor replacement	55	6 for Region 2. At least one plan shall be a provider service
528	products, the agency shall provide for those products and	55	7 network if any provider service networks submit a responsive
529	hemophilia overlay services through the agency's hemophilia	55	B bid.
530	disease management program.	55	9 (c) The agency shall procure <u>and contract with</u> at least
531	3. Managed care plans, and their fiscal agents or	56	three plans and up to five plans for Region 3. At least one plan
532	intermediaries, must accept prior authorization requests for any	56	must be a provider service network if any provider service
533	service electronically.	56	2 networks submit a responsive bid.
534	4. Managed care plans serving children in the care and	56	3 (d) The agency shall procure <u>and contract with</u> at least
535	custody of the Department of Children and Families must maintain	56	three plans and up to five plans for Region 4. At least one plan
536	complete medical, dental, and behavioral health information and	56	5 must be a provider service network if any provider service
537	provide such information to the department for inclusion in the	56	6 networks submit a responsive bid.
538	state's child welfare data system. Using such documentation, the	56	(e) The agency shall procure <u>and contract with</u> at least two
539	agency and the department shall determine the plan's compliance	56	plans and up to four plans for Region 5. At least one plan must
540	with standards for access to medical, dental, and behavioral	56	9 be a provider service network if any provider service networks
541	health services, the use of psychotropic medications, and	57) submit a responsive bid.
542	followup on all medically necessary services recommended as a	57	(f) The agency shall procure <u>and contract with</u> at least
543	result of early and periodic screening diagnosis and treatment.	57	four plans and up to seven plans for Region 6. At least one plan
544	Section 8. Subsection (1) of section 409.974, Florida	57	3 must be a provider service network if any provider service
545	Statutes, is amended to read:	57	4 networks submit a responsive bid.
546	409.974 Eligible plans	57	(g) The agency shall procure and contract with at least
547	(1) ELIGIBLE PLAN SELECTION AND CONTRACTINGThe agency	57	6 three plans and up to six plans for Region 7. At least one plan
548	shall select eligible plans through the procurement process	57	7 must be a provider service network if any provider service
549	described in s. 409.966. The agency shall notice invitations to	57	8 networks submit a responsive bid.
550	negotiate no later than January 1, 2013.	57	9 (h) The agency shall procure <u>and contract with</u> at least two
551	(a) The agency shall procure and contract with two plans	58	plans and up to four plans for Region 8. At least one plan must
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	Page 19 of 24		Page 20 of 24

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586-01926B-14 20147076 581 be a provider service network if any provider service networks 582 submit a responsive bid. 583 (i) The agency shall procure and contract with at least two plans and up to four plans for Region 9. At least one plan must 584 585 be a provider service network if any provider service networks 586 submit a responsive bid. 587 (j) The agency shall procure and contract with at least two 588 plans and up to four plans for Region 10. At least one plan must 589 be a provider service network if any provider service networks 590 submit a responsive bid. 591 (k) The agency shall procure and contract with at least five plans and up to 10 plans for Region 11. At least one plan 592 593 must be a provider service network if any provider service 594 networks submit a responsive bid. 595 596 If no provider service network submits a responsive bid, the 597 agency shall procure and contract with no more than one less 598 than the maximum number of eligible plans permitted in that 599 region, and, within the next. Within 12 months after the initial 600 invitation to negotiate, the agency shall issue an invitation to 601 negotiate in order attempt to procure and contract with a 602 provider service network. The agency shall terminate the 603 contract and provide notice for another invitation to negotiate 604 when changes in the corporate ownership and structure of the 605 only with provider service network networks in a region causes the managed care plan to no longer meet the definition of a 606 607 provider service network under s. 409.962(13) those regions 608 where no provider service network has been selected. 609 Section 9. Subsection (1) of section 39.302, Florida Page 21 of 24

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586-01926B-14

20147076

610 Statutes, is amended to read: 611 39.302 Protective investigations of institutional child 612 abuse, abandonment, or neglect.-613 (1) The department shall conduct a child protective investigation of each report of institutional child abuse,

614

- 615 abandonment, or neglect. Upon receipt of a report that alleges 616
- that an employee or agent of the department, or any other entity
- 617 or person covered by s. 39.01(33) or (48) (47), acting in an
- official capacity, has committed an act of child abuse, 618
- 619 abandonment, or neglect, the department shall initiate a child
- 620 protective investigation within the timeframe established under
- s. 39.201(5) and notify the appropriate state attorney, law 621
- enforcement agency, and licensing agency, which shall 622
- 62.3 immediately conduct a joint investigation, unless independent
- 624 investigations are more feasible. When conducting investigations
- 625 or having face-to-face interviews with the child, investigation
- visits shall be unannounced unless it is determined by the 626
- 627 department or its agent that unannounced visits threaten the
- 628 safety of the child. If a facility is exempt from licensing, the
- 629 department shall inform the owner or operator of the facility of
- 630 the report. Each agency conducting a joint investigation is
- 631 entitled to full access to the information gathered by the
- 632 department in the course of the investigation. A protective
- 633 investigation must include an interview with the child's parent
- 634 or legal guardian. The department shall make a full written
- 635 report to the state attorney within 3 working days after making
- 636 the oral report. A criminal investigation shall be coordinated,
- 637 whenever possible, with the child protective investigation of
- 638 the department. Any interested person who has information

Page 22 of 24

586-01926B-14 20147076 668 Section 11. Subsection (6) of section 316.613, Florida 669 Statutes, is amended to read: 670 316.613 Child restraint requirements.-(6) The child restraint requirements imposed by this 671 672 section do not apply to a chauffeur-driven taxi, limousine, 673 sedan, van, bus, motor coach, or other passenger vehicle if the 674 operator and the motor vehicle are hired and used for the 675 transportation of persons for compensation. It is the obligation 676 and responsibility of the parent, guardian, or other person 677 responsible for a child's welfare, as defined in s. $39.01\frac{(47)}{7}$ 678 to comply with the requirements of this section. 679 Section 12. Paragraph (d) of subsection (1) of section 409.1678, Florida Statutes, is amended to read: 680 681 409.1678 Safe harbor for children who are victims of sexual 682 exploitation.-683 (1) As used in this section, the term: 684 (d) "Sexually exploited child" means a dependent child who has suffered sexual exploitation as defined in s. 39.01(68)(q) 685 686 s. 39.01(67)(g) and is ineligible for relief and benefits under 687 the federal Trafficking Victims Protection Act, 22 U.S.C. ss. 688 7101 et seq. 689 Section 13. Subsection (5) of section 960.065, Florida 690 Statutes, is amended to read: 691 960.065 Eligibility for awards.-692 (5) A person is not ineligible for an award pursuant to 693 paragraph (2) (a), paragraph (2) (b), or paragraph (2) (c) if that 694 person is a victim of sexual exploitation of a child as defined 695 in s. 39.01(68)(g) s. 39.01(67)(g). Section 14. This act shall take effect July 1, 2014. 696 Page 24 of 24

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586-01926B-14 20147076 639 regarding the offenses described in this subsection may forward 640 a statement to the state attorney as to whether prosecution is 641 warranted and appropriate. Within 15 days after the completion 642 of the investigation, the state attorney shall report the findings to the department and shall include in the report a 643 determination of whether or not prosecution is justified and 644 645 appropriate in view of the circumstances of the specific case. 646 Section 10. Subsection (1) of section 39.524, Florida 647 Statutes, is amended to read: 648 39.524 Safe-harbor placement.-649 (1) Except as provided in s. 39.407 or s. 985.801, a dependent child 6 years of age or older who has been found to be 650 651 a victim of sexual exploitation as defined in s. 39.01(68)(q) s. 652 $\frac{39.01(67)(g)}{100}$ must be assessed for placement in a safe house as 653 provided in s. 409.1678. The assessment shall be conducted by 654 the department or its agent and shall incorporate and address 655 current and historical information from any law enforcement reports; psychological testing or evaluation that has occurred; 656 657 current and historical information from the quardian ad litem,

- 658 if one has been assigned; current and historical information 659 from any current therapist, teacher, or other professional who
- has knowledge of the child and has worked with the child; and 661 any other information concerning the availability and
- 662 suitability of safe-house placement. If such placement is
- 663 determined to be appropriate as a result of this assessment, the
- 664 child may be placed in a safe house, if one is available. As
- 665 used in this section, the term "available" as it relates to a
- 666 placement means a placement that is located within the circuit
- 667 or otherwise reasonably accessible.

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Page 23 of 24

Medically Complex Children - SPB 7076 As of: 03 10 14

Bill Line Number	Issue Content	Bill Section Number	Statute Affected	Staff Comments
55-59 63-79	Adds to the the purposes of chapter 39 to preserve and strengthen families caring for medically complex children; requires family centered services and supports to prevent abuse to these children while enhancing the capacity of families to care for them	1	39.001	Also clarifies that siblings separarated while in DCF custody or supervision must be kept in contact
174 - 188	Adds definition of "medical neglect"	2	39.01(42) new	
199-201 279-283	Requires that Child Protection Teams evaluating reports of medical neglect of a medically complex child consult with a physician with experience of that condition	3	39.303	
374-391	Requries that reports of medical neglect be investigated by staff with training in medical neglect and medically complex children	4	39.3068 (new)	Also requires that investigations of reports involving medically complex children include determination of Medicaid coverage for services and coordination with the Agency for Health Care Administration to secure services

Medically Complex Children - SPB 7076

As of: 03 10 14

Bill Line Number	Issue Content	Bill Section Number	Statute Affected	Staff Comments
407-408 419-423 426-429 431-438 451-452 470-471	Describes funding for services to dependent children; provides that such funding can be used to maintain children in their own homes if the cost is equal to or less than the cost of out-f-home placement; requires maintaining medically complex children in the least restrictive, most nurturing environment	5	409.165	
479	Definition of provider service network amended; requirements given for managed care plans serving dependent children	6	409.962	
534-543	Amends managed care plan accountability to clarify that status is required at both the time the plan is selected and when the contract is made	7	409.967(2)(c)	
	Eligible plan selection; procurement; contracting	8	409.974(1)	

Medically Complex Children - SPB 7076

As of: 03 10 14

Bill Line Number	Issue Content	Bill Section Number	Statute Affected	Staff Comments
617	Protective investigations of institutional child abuse, abandonment or neglect	9	39.302(1)	
651-652	Safe harbor placement	10	39.524(1)	
677	Child Restraint requirements	11	316.613(6(
685-686	Safe harbor for victims of sexual exploitation	12	409.1678(1)(d)	
695	Correct statutory reference	13	960.065(5)	
696	Effective date of July 1, 2014	14		

THE FLORIDA SENATE APPEARANCE REC (Deliver BOTH copies of this form to the Senator or Senate Profession	
Topic <u>Meeting Date</u> Topic <u>Meeting Langlex</u> <u>Mildenn</u> Name <u>Rungvol</u> <u>Choman</u>	Bill Number
Job Title Address Marian 1300 E. Th Ais	(if applicable) Phone 873 <i>Celebort 98</i>
Street <u>JUMPNPL Zip</u> City State Zip	E-mail Richard Chapman 829 @ gmail, com
Representing	t registered with Legislature: 🔲 Yes 💢 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

THE FLORIDA SENATE	L
APPEARANCE RE	
(Deliver BOTH copies of this form to the Senator or Senate Profess <u>3/11/14</u> <u>Meeting Date</u>	sional Staff conducting the meeting)
Topic Child Welfare	Bill Number7076
Name Doug Bell	Amendment Barcode (if applicable)
Job Title	
Address 2155 Monroe St.	Phone 894-6990
Street Tallahassee, FL City State Zip	E-mail dhell Penningtonlaw.com
Speaking: For Against 📈 Information	
Representing FLORida Chapter American Academ	my of Pediatrics
Appearing at request of Chair: Yes No Lobb	vist registered with Legislature: XYes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting

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S-001 (10/20/11)

The Florida Senate

APPEARANCE RECORD

$\frac{3 - 1 - 14}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Professional	al Staff conducting the meeting)
Topic Depor Chud WELFAR	Bill Number <u>SB 7072/7074</u> (if applicable)
Name Jim AKIN	Amendment Barcode
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Street TAHANASSEE, FL 37303 City State Zip	E-mail TIM @ NASWEL . ONG
Speaking: V For Against Information	
Representing NATIONAL ASSOCIATION OF SOCIAL WOR	MEN
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes Yo
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as ma	all persons wishing to speak to be heard at this any persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/20/11)

THE FLORIDA SENATE
APPEARANCE RECORD
(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
Topic Children with Medicalle Complex Bill Number (if applicable)
Name Debra Course Condition Amendment Barcode 33511 S (if applicable)
Job Title Executive Inoctor
Address 124 Marriett Or, Suited B Phone 830-488-418C
City State Zip E-mail debrade ddc. org
Speaking: For Against Information Representing Mathematical and
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No

 While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
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$\frac{3/11/2014}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Professional Content of the Senator of Sen	al Staff conducting the meeting)
Topic Medically Complex Children	Bill Number <u>5787076</u>
Name Deborah Linten	Amendment Barcode $3351/0$ (if applicable)
Job Title (EO, The Arc of Horida	· · ·
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Street TallahassEE FL 32308 City State Zip	E-mail deborch parcflorid
Speaking: Against Information	
Representing the Arc of Morida	
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No

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Topic San Thompson Anendment	Bill Number <u>SPB 7076</u> (if applicable)
Name Bob Asztalos	Amendment Barcode <u>335 110</u>
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Appearing at request of Chair: Yes No Lobbyis	at registered with Legislature: 📈 Yes 🗌 No

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(Deliver BOTH copies of this form to the Senator or Senate Profes <u>311117</u> <u>Meeting Date</u>	
Topic Children MEDICALLY Fensile	Bill Number PCB 7016 (if applicable)
Name Divie Sanson	Amendment Barcode 335/ 3
Job Title Lobbyist	
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City State Zip	E-mail deckespanson and and
Speaking: DFor Against Information Representing Brewman from 14 Parts	nership
Appearing at request of Chair: Yes Yes Lob	oyist registered with Legislature: X Yes 🗌 No

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THE FLORIDA LEGISLATURE'S OFFICE OF PROGRAM POLICY ANALYSIS & GOVERNMENT ACCOUNTABILITY

State Child Welfare Systems: Key Components and Performance Indicators

March 10, 2014

As directed by the Legislature, OPPAGA reviewed child welfare systems in Florida and 16 other states with large child populations.¹ We reviewed the organization and administration of states' systems, including processes for intake, investigations, and service provision and aspects of organizational culture, workforce, and performance. While state child welfare programs follow similar processes as they respond to reports of child abuse or neglect, some differ from Florida with respect to screened-in call rates, time frames for investigators to respond to urgent calls, safety plan follow-up, and services provided during and after investigations. In addition to research on other states' child welfare systems, we conducted focus groups with Florida child protective investigators and community-based care lead agency case managers.² Despite efforts to improve Florida's child protective system, investigators and case managers expressed concern about aspects of the child welfare system.

Background

Most states operate state-administered child welfare programs while some have statesupervised, locally-administered programs. Most of the states in our review (11 of 17), including Florida, have state-administered child welfare systems; 6 states have child welfare systems that are supervised by the state but are locally administered.^{3,4} For locallyadministered programs, the state may only provide statewide policy direction and oversight but the local governments administer the programs' day-to-day activities. For example, Virginia has five regional offices that provide technical assistance, training, and monitoring for 120 local government agencies.

The organizational placement of the child welfare programs varied among the stateadministered systems we reviewed. Most of the states in our study place their child welfare programs under a single agency primarily charged with administering child welfare services similar to Florida's Department of Children and Families (DCF). Five states administer child welfare services under a larger umbrella agency that provides a wide range of health and human services. For example, Pennsylvania's Department of Public Welfare is a large umbrella agency; it employs nearly 16,000 employees and includes the state's medical assistance program, long-term care programs, and services for persons with disabilities.

¹ We selected states based on their 2010 child population under age 18. In addition to Florida, the states were Arizona, California, Georgia, Illinois, Indiana, Michigan, Missouri, New Jersey, New York, North Carolina, Ohio, Pennsylvania, Tennessee, Texas, Virginia, and Washington. In 2010, the number of children under age 18 varied among the 17 states from a high of 9.3 million in California to a low of 1.43 million in Missouri. Florida's 2010 child population was approximately 4 million.

² We conducted 16 focus groups equally divided between child protective investigators and lead agency case managers in five counties.

³ The six states with child welfare programs that are supervised by the state but locally administered are California, New York, North Carolina, Ohio, Pennsylvania, and Virginia.

⁴ Out of the 50 states, 3 (Maryland, Nevada, and Wisconsin) have hybrid systems (both state- and county-administered); we did not review these states due to their child population under age 18.

In Florida, DCF's Child Welfare Program Office works in partnership with six regions, 17 communitybased care lead agencies, and six sheriff's offices to develop and oversee policy and practice requirements for child protective investigations and case management services.⁵ The office works to ensure compliance with state and federal reporting requirements that are linked to financial awards and performance expectations. The department also develops and monitors contracts with lead agencies. According to department information, 293,839 children received a protective services response for alleged maltreatment in Federal Fiscal Year (FFY) 2012. Department officials also reported there were 53,341 total child maltreatment victims in Florida in FFY 2012.

In reviewing states' child welfare programs, we gathered information about state and local processes for responding to reports of child abuse or neglect—intake, investigations, and service provision. We also gathered information on states' efforts to implement differential response, the importance of a positive organizational culture, workforce and workload information for child protective investigators and case managers, and child welfare performance indicators. (See Appendix A for summary information on the 17 states' child welfare systems and Appendix B for a detailed profile on each state.)

Intake and screening processes and information available to hotline staff varies across states

States receive abuse and neglect reports from required reporters (e.g., teachers, healthcare workers, and law enforcement) and the public through telephone hotlines, faxes, and the Internet. Intake counselors must determine if the allegations of abuse or neglect meet the statutory criteria for abuse or neglect. The screened-in calls that meet a state's definition of child abuse and neglect determine what cases are investigated. States recognize and define different types of abuse and neglect in law—physical or sexual abuse, general neglect, medical or education neglect, abandonment, failure to protect, and emotional injury. Nine states, including two of the states in our review (Florida and Michigan), define child abuse to include injury, harm, or threatened harm; other state statutes may refer to a "substantial risk" of abuse rather than threatened harm. Unlike Florida, 15 states, including 4 in our study (Georgia, Michigan, Missouri, and Pennsylvania), do not include abandonment in their child abuse and neglect statutes. At least one state, Pennsylvania, includes a recency provision in statute; Pennsylvania does not investigate reports of child abuse or neglect occurring more than 24 months prior to the hotline report.

Florida screened in a higher percentage of hotline calls than other states. Screening out too many calls puts children at risk, while screening in too many calls may create unnecessary workload for investigators and delay the investigation of other cases that could be more critical. DCF operates the Florida Abuse Hotline that receives reports regarding allegations of abuse or neglect of children and vulnerable adults.⁶ Nationwide, states screened-in 62% of hotline calls in FFY 2012; Florida was in the top 10 states for screened-in calls. In FFY 2012, Florida screened-in 73.6% of calls, down from 80.2% in 2011. For the remaining states in our review, the rate of screened-in calls ranged from a low of 47.4% in Washington to a reported 100% in Illinois.^{7, 8}

⁵ Sheriff's deputies conduct child protective investigations in Broward, Hillsborough, Manatee, Pasco, Pinellas, and Seminole counties.

⁶ Beginning in 2011, the Department of Children and Families took steps to improve its child welfare system including the Florida Abuse Hotline. Changes to the hotline included business process improvements, organizational changes, additional staff training, call center telephone system upgrades, and integration of the call center system with the department's child welfare information system.

⁷ Three states do not screen out any referrals and report screened-in rates of 100%.

⁸ For the 17 states in our review, figures for screened-in reports were not available for North Carolina and Pennsylvania.

Page 3

Some states use a formal screening tool in their intake process. We identified five states—Arizona, Indiana, Missouri, Ohio, and Virginia—that use a screening tool to determine whether a call should be screened in. Formal screening tools are standardized instruments that guide the worker in determining if the call should be screened-in or screened-out. One child welfare expert recommended that intake staff use a screening tool in order to ensure clear criteria to decide whether a call should be screened-in.

While Florida does not use a formal screening tool, the intake system produces a recommendation to screen-in or screen-out the call; however, not all intake counselors make a final decision based on the recommendation. Department officials told us they are reviewing the screening process to determine whether the hotline is appropriately screening in calls, whether the percentage of screened-in calls varies across the state, and the extent to which investigative outcomes differ for intake counselors that use the system's screening recommendation and those that do not.

Child protective investigators participating in OPPAGA focus groups reported that hotline counselors continue to refer cases that do not meet criteria for investigation. Specifically, they expressed concern about referrals for incidents that happened many years ago; incidents that happened in another state or country; and missing information including the names or addresses of victims or perpetrators. According to investigators, these calls frequently come from mandatory reporters, such as teachers and therapists, as well as individuals involved in custody and neighbor disputes.

Unlike some states, Florida's hotline counselors can access prior screened-out calls and criminal background information. Background information available to the person taking an abuse or neglect report is important in determining risk. Florida's intake system allows workers to review prior information in the system, including prior screened-out calls.⁹ While prior investigations are available to intake workers in most states, information about screened-out calls is not. For example, officials in Missouri and New York reported that their systems do not track screened-out calls. However, in Florida, if there are two or more screened-out calls within the past two years, the department requires additional review of the abuse or neglect allegations. Moreover, Florida's child welfare system now provides intake workers the ability to research criminal background information and provide it to investigators along with the intake report and other information. Other states that provide access to criminal background information at intake include Illinois and Pennsylvania.

While state child protective investigations follow a similar path, safety plans and assessment methodologies differ

Federal law establishes specific guidelines for child welfare practice. While policies and procedures may vary from state to state, they generally contain similar components. The elements of an investigation include

- a visit to the home and an interview or observation of the child victim;
- interviews or observation of other children living in the home;
- interviews with the child's parents, caregivers, or other adults residing in the home;
- checks of criminal records and other records for all adults living in the home;
- evaluation of the home environment, including risk and safety assessments; and
- medical and home health evaluations.

⁹ During the Florida DCF improvement process, the department found that 55% of families being investigated had been the subject of a prior investigation.

Child protective investigators establish direct contact with children that may have been subjected to abuse or neglect. Investigators assess the child's safety and the potential risk of future abuse or neglect. They also establish direct contact with families or other caregivers and usually make the initial determination of whether there is evidence to suggest that abuse or neglect occurred.

Florida investigators must respond within four hours to abuse and neglect reports requiring an immediate response. Florida statutes require an immediate response to certain abuse and neglect reports, and the department requires that an investigation commence in less than four hours. Department rules require an immediate response in situations where one of the following allegations is made:

- a child's immediate safety or well-being is endangered;
- the family may flee or a child will be unavailable within 24 hours;
- institutional abuse or neglect is alleged;
- a department employee has allegedly committed an act of abuse or neglect directly related to the job duties of the employee;
- a special condition referral for emergency services is received; or
- the facts otherwise warrant immediate response.

For all other reports, department policy requires that an investigation must commence within 24 hours. The department's performance measure for this requirement is the percentage of all child abuse investigations commenced within 24 hours. For Fiscal Year 2012-13, 97% of child investigations commenced within 24 hours, just below the 100% standard.¹⁰

In some states (e.g., Nevada) an initial response to urgent cases is required within two hours, while in other states (e.g., Mississippi) an initial response is required within 72 hours. For non-urgent cases, some states (e.g., California) allow up to 10 days for a response. North Carolina requires a 24-hour response for abuse allegations and a 72-hour response for cases alleging neglect. One expert suggested that Florida's timeframes should be reviewed because faster timeframes may not improve child welfare outcomes. In addition, a three- to four-hour response may not give investigators adequate time to review information and prepare prior to responding.

DCF's child welfare improvements include major changes to safety plans. During an initial visit, an investigator may determine that conditions are such that a child needs to be immediately removed from a home. However, more often, an investigator may determine that while a child does not need to be removed immediately, certain risks exist in the home and steps must be taken to ensure the child's safety. In this situation, the investigator would develop a safety plan while continuing to gather information about the family and the reported incident of abuse/neglect.

DCF has acknowledged problems with its safety plans. For example, an investigator might accept a promise made by the parent not to allow the children to be exposed to family violence or to get other family members to help with after school care so the child would not be left alone until the parent returned from work. However, the safety plans were not measurable or verifiable.

The department is working to improve safety plans to ensure that they are sufficient to stop the dangers to children, are feasible to implement, and are continued until they are no longer needed. Under the new system, case managers from the lead agencies will work with investigators as part of the team in providing services to the family where applicable. New department policies and changes in the

¹⁰ The department's monthly scoreboard tracks both the percentage of immediate responses commenced within 4 hours and the percentage of investigations commenced within 24 hours. For October 2013, investigators responded within 4 hours to 95% of immediate reports and within 24 hours

to 99% of the remaining calls.

department's child welfare information system do not allow an investigator to close a case until the safety plan requirements are met or until a supervisor agrees that the safety plan can be discontinued.

Officials in Illinois report that they try to ensure there is adequate follow-through on safety plans. If an investigator determines that risks exist, the investigator must visit the home every five days to make sure the safety plan is being followed. The safety plan is entered into the computer system, and supervisors monitor when re-visits occur.

States use different instruments for risk and safety assessments. States use various assessment instruments during child protective investigations. Some instruments may be developed for use in a specific state (e.g., Illinois) while other instruments are developed by private entities and used by investigators in other states (e.g., California uses Structured Decision Making®). The two most common types of models are theoretical models and actuarial models. Theoretical models are based on theories of child maltreatment and research literature as well as the opinions of experts. These assessment instruments can help investigators structure information gathering. Actuarial instruments use statistical procedures to identify and weigh factors that predict future maltreatment.

Prior to recent child welfare system changes, DCF did not require the statewide use of an assessment instrument. However, as part of the child welfare system improvements, the department has adopted a family safety framework that includes three separate assessment instruments. Under the new process, investigators first conduct a present danger assessment to determine whether there is any present or impending danger to the child. Next, the investigator begins collecting information for the Family Functioning Assessment that assesses the functioning of child and parents and/or caregivers and their ability to protect the child. Following the Family Functioning Assessment, investigators use an actuarial risk assessment instrument to determine the likelihood of future risk to the child within the next year. Some focus group participants expressed concerns about the new assessment instruments. Specifically, they believed the assessments are duplicative and time consuming to complete.

DCF is working to improve case transfers; concerns persist regarding service provision

States use different methods to define investigative outcomes. In Florida, an investigation can result in one of the following outcomes.

- *Verified* A preponderance of credible evidence supports a conclusion of specific injury, harm, or threatened harm resulting from abuse or neglect.
- *Not Substantiated* Credible evidence exists but it does not meet the standard of being a preponderance of the evidence.
- *No Indication* No credible evidence to support the allegation.

Following a finding of injury, harm, or threatened harm from abuse or neglect, investigators must decide whether to provide in-home services or remove the child from the home and place them in an alternative living situation.¹¹

The transfer of information and responsibilities is critical when cases move from investigation to case management. In Florida, lead agency case managers provide protective services including in-home case management services designed to prevent or remedy neglect, abuse, or abandonment for the

¹¹ State child welfare systems conduct a variety of activities including public education and awareness campaigns aimed at preventing child abuse and neglect. Recent Florida initiatives include sexual abuse prevention awareness and family violence prevention. In October 2013, the department announced an increase in the state's federal grant awards that will be targeted toward preventing child abuse and providing services to vulnerable families at risk of abuse and neglect.

purpose of preserving families intact and preventing separation of children from their families.¹² Florida officials acknowledge that prior to recent child welfare changes, lead agencies did not always receive adequate information from investigators when cases were transitioned to them. Instead, lead agency case managers often conducted separate assessments to obtain needed family information. Department managers report that they are improving case transitions to ensure that case managers have complete information. The department also is reviewing the services provided by lead agencies and working with some lead agencies that use their own information systems rather than DCF's child welfare information system, the Florida Safe Families Network.

Investigators participating in our focus groups reported the need for better communication and coordination with case managers, especially pertaining to matters such as developing case plans, conducting home studies, and making service referrals. Case managers participating in our focus groups also stated that a better relationship between case managers and investigators is needed with respect to understanding and clarifying roles and responsibilities. Some case managers reported that investigators make case decisions; case managers believe this is their responsibility and that case decisions should not occur before cases are assigned to them. When investigators make case decisions, case managers must work within the decisions made by investigators, including case plan recommendations and the determination of services and providers for children and families.

Both investigators and case managers also expressed concern about services provided to families following investigations. Investigators and case managers in varying locations reported that community services were either not available, available but of poor quality, or did not address the specific needs of families. For example, some investigators and case managers reported that more inhome services were needed because many families did not have reliable transportation. In addition, they reported that there are waitlists for services, especially substance abuse and mental health services, for parents that do not have public or private health insurance. Investigators emphasized that domestic violence services are not sufficient for the number of families needing these services.

Child welfare experts recommend using evidence-based or evidence-informed child welfare interventions. According to a 2012 U.S. Administration on Children and Families' report, state and county child welfare systems commonly provide three services for children and families: counseling, parenting classes, and life-skills training that is provided to youth exiting foster care. The report cited studies that suggest that some of these services are not grounded in the best available evidence and may be provided to children without attention to their specific maltreatment and trauma histories.

Child welfare experts recommend the use of child welfare interventions that research has shown are effective, referred to as evidence-based practices. Several states are creating resources that provide information on effective programs that can be used by child welfare professionals or are implementing evidence-based practices. For example, the California Department of Social Services, working with two non-governmental organizations, has established the California Evidence-Based Clearinghouse for Child Welfare. The clearinghouse has an advisory committee and a national scientific panel that reviews programs with strong empirical research support, programs commonly used in California, and programs marketed in California. The clearinghouse rates the programs on a five-point scale; programs that are well supported by research evidence receive the highest rating. The clearinghouse also may note those programs where research has failed to demonstrate support and those that are concerning because of a risk of harm to participants. Pennsylvania officials told us that their state is

¹² According to a 2010 Casey Family Programs study, only Florida and Kansas have statewide, privatized child welfare services. Other states provide protective in-home services through state agencies (e.g., Texas) while others have privatized only a portion of their child protective services (e.g., Illinois).

moving in the direction of adopting evidence-based interventions; for example, the state plans to implement Multi-Systemic Therapy.¹³

While many experts agree on the use of evidence-based interventions, some disagree on the quality of the research and methods used in evaluating the interventions' effectiveness. Further, some experts believe evidence-based interventions have some limitations. For example, some experts suggest that relying solely on the results of studies using experimental research designs with random assignment of children to treatment and control groups or quasi-experimental designs ignores the complexity of child welfare processes, systems, and issues. They also express concern that some evidence-based practices may not translate across cultures. Due to the current state of research, they believe that interventions based on evidence-informed research rather than evidence-based may be more appropriate for use in addressing some child welfare concerns. Evidence-informed research draws on existing research and other available information and resources to inform child welfare practice.

Differential response is an alternative path for low-risk, screened-in calls

Some states allow a non-investigative response to be taken for cases that meet the criteria for investigation but are assessed to be low risk. Ten states (California, Georgia, Missouri, New York, North Carolina, Ohio, Pennsylvania, Tennessee, Virginia, and Washington) operate a differential response path, and two additional states (Arizona and Texas) have policies that allow for exceptions to an investigative process or plan to implement a differential response path.

In these states, cases assigned to the differential response path usually involve neglect rather than abuse and are tied to a family situation and not to a third party, such as a foster home, residential facility, or child care provider. These states use non-confrontational methods to initiate family contact; for example, social workers make contact with the family rather than investigators. A case worker assesses child safety, gathers information on the family's strengths, weaknesses, or areas that need improvement, and collects family member reports on the alleged abuse or neglect. The focus of these efforts is to develop a family service plan rather than determining the circumstances regarding an incident. Using the safety assessment, case workers partner with families to develop a family service plan that identifies service needs and outlines tasks, strategies, and schedules for achieving family goals. Families are allowed to have input into their service plans and the final reports on their cases to state agencies, but their participation is not required. States that use differential response allow for flexibility because a caseworker can switch a case to the investigation path if the assessment process determines that a family cannot safely care for a child.

Recent evaluations of differential response systems in California and New York found that the systems improved family engagement and satisfaction, families' perceptions of their functioning and wellbeing, and quality of service delivery. In addition, the evaluation of New York's system found that the percentage of families on whom a petition was filed in family court within six months after the report intake date was slightly lower for families whose cases were handled through the differential response path than the percentage for families in a control group. However, these evaluations did not evaluate whether differential response systems are more cost effective than traditional approaches. Moreover, differential response systems may have higher costs because they have lengthier assessment and reporting periods than investigations. The states' evaluations did not provide information on how stable the child welfare outcomes were over time.

¹³ Multi-Systemic Therapy is a treatment program combines cognitive behavioral therapy, behavior management training, family therapy, and community psychology.

In 2005, DCF's Family Safety Program office issued a Request for Proposal (RFP) for assistance in designing a differential response system pilot project in Florida. The program office limited the scope of the project to Bay, Duval, and Seminole counties. The pilot project ran for six months, beginning in mid-2008. A 2010 Florida Senate interim report recommended the Senate consider requiring the department to update and finalize the work plan that was designed by the Child Welfare Institute in 2006 as informed by operation of the 2008 pilot project and provide to the Legislature a detailed list of tasks and a timeline for future implementation of a differential response system.

Experts suggest child welfare organizations benefit from a supportive organizational culture

According to the U.S. Administration on Children and Families, a supportive organizational culture is a key ingredient in building a stable and effective child welfare workforce. Core elements of organizational culture include agency leadership, workforce management, supervision, and support. Organizational culture and employee relations significantly influence an agency's ability to recruit and retain staff as well as make long-lasting workforce changes.

A negative organizational culture is associated with higher worker turnover and less satisfactory child outcomes. The culture of some child welfare organizations may be compliance-driven and "fear-based".¹⁴ Organizations are compliance-driven when they emphasize output-related activities such as checking boxes in a process and counting family contacts. Cultures that are fear-based emphasize the consequences of failure, which can be both catastrophic and widely-publicized when a child dies under the state's care or subsequent to an investigation.

Florida's DCF administrators began efforts to improve the child welfare work environment when they learned that protective investigators did not feel empowered in their positions. The department held a summit to give investigators an opportunity to voice their opinions and provide input on their experiences. In subsequent summits, the agency brought together case managers and others to inform the change effort.

Child protective investigators and case managers experience a lack of mentoring and management support across the state. Child protective investigators and case managers who participated in OPPAGA focus groups reported variation among supervisors' expectations for workers and worker priorities as well as differences in interpretation of policies. Some case managers noted that high turnover rates among workers resulted in supervisors carrying caseloads themselves, leaving little time for supervision or mentoring. In addition, most case managers reported that supervisors' primarily focus on meeting department performance measures, rather than encouraging quality work or mentoring new case managers. Investigators also noted that senior investigators, meant to serve as back-ups to supervisors and mentors to less experienced investigators, are carrying full caseloads, making it difficult to fulfill these functions. While most investigators and case managers reported by the management of their respective agencies. For investigators, management included regional and statelevel management and, for case managers, subcontracted agency providers and the community-based care lead agency management.

¹⁴ One expert notes that "fear-based" cultures hurt curiosity, exploration, innovation, creativity, growth, high performance, synergy, teamwork, and morale in organizations.

Child protective investigators and case managers reported that administrative tasks detract from the time they can spend with families and children. Investigators estimated that they spend 60% to 80% of their time on the administrative requirements associated with each case rather than with families. Investigators stated they could not complete required case-related tasks in the standard 40-hour work week and that they routinely work nights and weekends. In those areas without night and weekend units, investigators must be on call; these investigators noted this means never really having any time off from work.

Case managers estimated they spend 50% to 80% of their time on case documentation rather than with families. In addition, these case managers reported that management's focus on meeting DCF's scorecard measures negatively affects the quality of their casework. For example, case managers reported being directed to spend no more than 30 minutes with children during monthly home visits in order to meet the requirement to see each child every 30 days as required by DCF. To ensure good performance on this measure, lead agencies have established an internal requirement for case managers to see each child every 25 days; as a result, the subcontracted case management organizations now require home visits every 20 days. The frequency of home visits is compounded by additional reporting requirements that increase the time spent on cases; the department increased the page length for required reports for each visit from two to five pages.

Case managers also noted that it was not possible to complete all required tasks for children and their families within a 40-hour work week.¹⁵ However, case managers reported that management discourages them from working overtime. While some lead agencies employ aides to help with the work, the case managers reported there were too few aides to be of assistance. If more aides were available, case managers thought they could help in making and following-up on service referrals for children and parents, providing transportation as well as obtaining reports from various service providers.¹⁶

Child protective investigators and case managers also expressed concern about the sometimes volatile environment in which they work. Both investigators and case managers reported that they are required to go into unsafe neighborhoods and dangerous, violent homes, but they do not feel that the department is concerned for their safety. While investigators can request law enforcement agencies to have officers accompany them, they reported that law enforcement agencies are sometimes not responsive to their requests or that it takes hours for officers to arrive.

Further complicating their work, investigators and case managers also reported that electronic equipment has not kept up with technology; for example, they reported they are issued laptop computers that are not enabled for wireless Internet connection. Department-issued mobile phones have poor or no reception depending on the investigator's location. As a result, staff must use personal phones at their own expense. They also noted that the Florida Safe Families Network is not accessible by cell phone and that tablet computers rather than laptops would be more helpful in the field.

¹⁵ Section 20.19(3)(c)2, *F.S.*, requires that caseloads for child protection case workers not exceed the Child Welfare League of America's standard by more than two cases. These standards recommend 12 to 15 children per worker.

¹⁶ Some case managers reported that they are further burdened by transport and service appointments because many foster parents are unwilling to make and transport children to medical appoints. As a result, these tasks fall to the case manager.

States vary widely in terms of workforce issues

State educational requirements vary as does the number of child welfare workers and salaries. Florida and seven other states—Georgia, Indiana, New Jersey, New York, Pennsylvania, Tennessee, and Texas—require a bachelor's degree for entry-level child protective investigators. By comparison, five states—Arizona, Michigan, Missouri, Ohio, and Washington—require a bachelor's degree from a list of specified fields including psychology, sociology, and social work. Three of the 17 states we reviewed—California, Illinois, and North Carolina—require a bachelor's degree in social work.

The number of full-time child welfare employees is highest in California, a county-administered system. California has 10,485 county-level child welfare employees. Texas, whose state agency includes child and family protective services, has 8,000 state positions, including 1,735 child protective investigators. By comparison, Florida has 3,800 FTEs providing child welfare services; the number of FTEs includes Florida sheriffs' office employees and lead agency case managers.

Salaries for Florida's child protective investigators generally fell in the mid-range of states in our review. As shown in Exhibit 1, Florida salaries vary according to position. The ranges take into account differences among DCF regions, the counties where sheriffs' office employees conduct child protective investigations, and among Florida's lead agencies.

Exhibit 1 Florida Child Welfare Average Salaries Range from \$26,000 to \$48,461 for Non-Supervisory Positions

Florida Child Welfare Workers	Range of Average Salaries
DCF Child Protective Investigators	\$39,656 - \$40,082
DCF Child Protective Supervisors	49,568 – \$51,039
Sheriffs' Office Child Protective Investigators	26,000 – \$48,461
Sheriffs' Office Child Protective Supervisors	50,000 – \$77,436
CBC Lead Agency Child Welfare Case Managers	30,000 – \$46,186
CBC Lead Agency Child Welfare Case Managers Supervisors	35,353 – \$61,000

Source: OPPAGA analysis of Department of Children and Families' 2013 data.

Of the other states in our review, Illinois had the highest entry-level salaries for all child welfare worker positions (\$51,000 for child welfare specialists and child protection specialists), while Georgia had the lowest entry-level salary (\$28,000 for case managers).

Florida child protective investigators and case managers feel compensation is inadequate and professional advancement is limited. Child protective investigators and case managers stated that given their caseload size, documentation requirements, long and irregular work hours, and job-related stress, their salaries are inadequate. Investigators noted that recent salary increases were not applicable to all investigators; more experienced investigators earning above the base rate for the position received no increase, which they reported was demoralizing. Case managers reported that salary increases were infrequent and did not keep up with inflation.

Investigators and case managers noted that while the job responsibilities routinely required working more than 40 hours per week, overtime pay was limited and difficult to receive. In addition, in lieu of overtime pay, policies are in place for workers to take time off in compensation for excess hours worked. However, many workers reported taking time off is not feasible given the demands of the job and that it only adds to their workload. This results in uncompensated work hours for both investigators and case managers.

Investigators and case managers are required to use their own vehicles. However, they stated that the mileage reimbursement received does not cover the expenses associated with maintenance or wear-and-tear on their vehicles given the large geographic areas they must cover. Investigators reported spending a great deal of their time in their vehicles and thought they should have the option of using a state car. Investigators noted that while they receive an insurance stipend to help cover the cost of car insurance, the stipend is taxed as income. As a result, it only covers a portion of the annual premium.¹⁷ In addition, some case mangers reported they received a lower mileage reimbursement rate than the rate allowed by the state.

All the states in our review provide training for child welfare workers. States may require pre-service training for new employees as well as in-service and continuing education for current employees. Twelve of the states in our review provide training in-house by department employees while five states—California, New Jersey, Pennsylvania, Virginia, and Washington—have training institutes established in partnership with universities that provide initial and on-going training for child welfare workers.

Florida's DCF provides six weeks of pre-service training for child welfare workers that includes instruction on the foundations of child protection; Florida law, rules, and administrative code; child development and family dynamics; interviewing and assessment skills; and the state's child welfare information system. Department requirements also include a minimum of 1,040 hours of on-the-job experience. Workers must pass a written exam to obtain provisional certification and serve for one year prior to becoming career service employees.

Child protective investigators and case managers reported that the pre-service training they received often did not adequately prepare them for the demands of the job. Those workers who had the opportunity to experience fieldwork by shadowing an experienced worker before pre-service training reported that this made the training more relevant because they could relate the training to job requirements. Investigators noted that field time before training eliminated investigator candidates who realized they were not up to the demands of the job. In addition, case workers stated that more shadowing with supervisors or experienced workers after pre-service training, but before assuming a full caseload, would be helpful. Some case managers reported that they received limited coaching and mentoring from supervisors before assuming a full caseload.

Child protective investigators and case managers also must have 40 hours of in-service training annually to maintain their certification. Case managers reported that while their organization supports in-service training opportunities financially and by notifying workers of available trainings, it is often difficult to participate in training due to work demands. In addition, workers reported that there is no formal system for tracking training hours required for certification; this is the responsibility of individual investigators and case managers.

Turnover and caseload information is not available for many states. Among various positions of child welfare workers, New Jersey reports the lowest turnover for caseworkers (7.6%) while Arizona reports the highest for child protective investigators (27.9%). Florida's DCF reported the highest turnover for case managers (30.4%); turnover in Florida is higher for lower level employees and lower for individuals in supervisory positions. Information was not available for six states.

Texas reports caseloads of 1:24 for child protective investigators, the highest of the 17 states included in this review. Georgia reports caseloads of 1:19.5 while Illinois reports the lowest caseloads (1:12) for child protective specialists. In February 2014, the Florida DCF reported a statewide caseload of

¹⁷ Lead agency case managers do not receive car insurance stipends.

1:12.7 for child protective investigators.¹⁸ The department's caseload rate represents a snapshot from the child welfare information system of all investigators and supervisors and the number of active investigations in the system. In any given month, the numbers may not reflect the investigators that have resigned or been terminated. In addition, it will include new employees that may only have two or three assigned cases.

Child protective investigators and case managers in our focus groups spoke to the relationship between turnover and caseloads. They reported that when employees leave, other investigators, supervisors, or in the case of lead agencies, other case managers and supervisors, must take up the caseload of these employees. Child protective investigators and case managers report that their workloads have become unmanageable. Investigators who participated in our focus groups reported caseloads ranging from 20 to 30 families; case managers reported caseloads of 23 to 36 children. See Appendix A for a summary of state workforce and workload information.

Comparing states on child welfare performance indicators is difficult due to state differences

Child fatalities due to abuse and neglect are the most tragic outcome in child welfare. The federal government collects and reports information on child deaths across the 50 states. Exhibit 3 shows child fatalities in the 17 largest states based on child population under age 18 during Federal Fiscal Years (FFY) 2009 through 2012; 2012 is the most recent year that nationwide information is available. For the largest states, Florida ranked second in child deaths in FFY 2012 with 179 reported fatalities, up from 133 in the prior year, which was Florida's lowest number during the four-year time period.¹⁹ Information on child deaths must be considered in light of differences in how states report child deaths; for example, Florida includes child deaths from drowning and co-sleeping that may or may not be reported in other states. Information on child deaths must also be considered in terms of the sources of information. A 2011 report from the U.S. Government Accountability Office states that nearly half the states include data on child deaths only for children known to the state's child welfare agency, leading to incomplete counts since not all children that die each year are involved with the child welfare agency.²⁰

Two of the measures in Exhibit 3, first time victims and absence of maltreatment, are federal performance measures. The first-time victims indicator measures the rate of first-time victims per 1,000 children. As shown in the exhibit, Florida's FFY 2012 rate per 1,000 children was 6.6, which was down slightly from the prior two years but up from 6.1 in FFY 2009. Indiana's rate of 11.5 was the highest rate of first-time victimization of the included states.

The federal measure for absence of maltreatment is defined as "of all children who were victims of substantiated or indicated abuse or neglect during the first six months of the reporting year, what percent did not experience another incident of substantiated or indicated abuse or neglect within a sixmonth period?" Florida reports a unique count of victims to determine compliance with the standard of 94.6%. As shown in Exhibit 3, Florida fell below the federal standard in the last three years; in the most recent year (FFY 2012) Florida reported an absence of maltreatment recurrence for 92.8% of children.

¹⁸ Section 20.19(3)(c)1, *F.S.*, requires that caseloads for child protection investigation workers not exceed the Child Welfare League of America's standard by more than two cases. These standards recommend 12 active cases per worker per month.

¹⁹ Some of these deaths occurred in 2010 but final determinations of abuse or neglect were not substantiated until 2012.

²⁰ Child Maltreatment: Strengthening National Data on Child Fatalities Could Aid in Prevention, U.S. Government Accountability Office, GAO-11-599, July 2011.

CHILD FATALITIES				
State	2012	2011	2010	2009
Texas	215	246	222	279
Florida	179	133	180	156
California	128	123	120	185
Illinois	108	82	73	77
New York	100	83	114	99
Georgia	71	65	77	60
Ohio	70	67	83	79
Michigan	63	75	71	58
Pennsylvania	38	37	29	40
Virginia	33	36	38	28
Tennessee	31	29	38	46
Arizona	30	34	20	30
North Carolina	24	19	17	N/A
Indiana	23	34	17	50
Washington	21	20	12	21
Missouri	20	36	31	39
New Jersey	16	22	18	24

Exhibit 3 Federal Performance Information for Federal Fiscal Year 2009 Through 2012

ABSENCE OF MALTREATMENT RECURRENCE				
State	2012	2011	2010	2009
Georgia	96.7%	96.8%	97.2%	97.8%
Missouri	97.9%	96.7%	97.3%	96.1%
North Carolina	97.9%	96.7%	97.5%	97.6%
Pennsylvania	97.4%	98.0%	97.4%	97.4%
Tennessee	97.3%	97.0%	96.7%	96.8%
Virginia	97.3%	97.7%	97.6%	98.0%
Texas	97.1%	97.1%	97.2%	96.3%
Arizona	95.4%	95.4%	96.7%	98.5%
New Jersey	94.9%	94.8%	94.3%	94.4%
California	93.3%	93.0%	93.2%	93.2%
Indiana	93.2%	93.3%	93.2%	92.7%
Florida	92.8%	92.8%	92.8%	93.0%
Illinois	92.8%	93.4%	93.4%	92.9%
Washington	92.5%	94.2%	93.7%	93.7%
Ohio	92.4%	92.3%	93.0%	92.7%
Michigan	91.0%	91.4%	91.7%	93.3%
New York	87.6%	87.8%	87.7%	87.8%

FIRST TIME VICTIMS

	2012		2011		2010		2009	
State	Rate	Number	Rate	Number	Rate	Number	Rate	Number
Indiana	11.5	18,250	9.4	15,068	11.6	18,694	12.5	19,877
Michigan	10.2	23,122	10.2	23,460	9.9	23,171	9.4	22,063
New York	9.9	41,977	10.4	44,714	11.3	48,767	11.3	50,184
North Carolina	8.0	18,370	7.8	17,926	7.4	16,755	7.4	16,816
Ohio	7.7	20,453	8.0	21,511	9.8	26,746	10.2	27,802
Texas	7.2	50,153	7.4	51,235	7.6	52,205	7.9	54,382
California	6.9	64,057	7.3	68,112	7.0	65,070	6.6	62,410
Florida	6.6	26,506	6.8	26,982	6.8	26,994	6.1	24,860
Illinois	6.6	20,348	6.2	19,151	6.3	19,363	6.5	20,508
Georgia	6.4	15,883	5,883 Not Available					
Tennessee	5.7	8,494	5.3	7,852	4.8	7,104	5.3	7,847
Arizona	5.4	8,766	4.7	7,604	3.2	5,271	1.9	3,323
New Jersey	3.6	7,310	3.3	44,714	3.6	7,459	3.6	7,324
Washington	3.0	4,694	2.9	4,640	3.0	4,720	2.8	4,473
Missouri	2.8	3,971	3.5	5,002	3.2	4,503	3.0	4,315
Pennsylvania	1.2	3,198	1.1	3,074	1.2	3,326	1.3	3,636
Virginia	Not Available							

Source: Child Maltreatment 2011, published by the U.S. Department of Health and Human Services.

Appendix A

States Vary Widely in Terms of Child Welfare Administration, Organization, and Personnel

In our review of other states' child welfare systems, we selected 16 states in addition to Florida based on the size of the state's child population under age 18. In terms of administration, Florida and 10 of the states had state-administered child welfare systems; the remaining 6 states have state-supervised but county-administered systems. (See Exhibit A-1 and Exhibit A-2.) State-administered child welfare systems also differ in terms of organizational placement; 5 of 17 states place their child welfare programs under a large umbrella agency that provides a wide range of health and human service programs such as Medicaid, while the others are similar to Florida and organize child welfare in a single agency with primary responsibility for child welfare.

Exhibit A-1

State Child Welfare Systems – Organizational Placement, Per Capita Funding, Full-Time Equivalents, and Minimum Credentials for Employment

State/Organizational	Per Capita					
Placement	Funding ¹	Child Welfare Worker FTEs	Minimum Credentials by Position			
STATE ADMINISTERED CHILD WELFARE SYSTEMS						
Arizona	\$322.40	Child Protective Services Specialist I 168		Child Protective Services Specialist I		
Department of		Child Protective Services Specialist II 232		 <u>Bachelor's or master's degree in related field</u>; or 		
Economic Security,		Child Protective Services Specialist III 576		Bachelor's degree and two years of social work		
Division of Children,		Child Protective Services Supervisor	158	experience; or		
Youth, and Families		Total	<mark>1,134</mark>	 Social services experience; or 		
				 Two years as a Service Specialist I in Child Protective Services 		
Florida	\$292.06	Department Child Protective Investigator	898.5	Department Child Protective Investigator		
Department of		Department Child Protective Investigator Supervisor	196	Bachelor's degree and pass the Introduction to		
Children and		Sheriff Child Protective Investigator	341	Child Protection written assessment		
Families, Child		Sheriff Child Protective Investigator Supervisor	66			
Welfare Program		Child Welfare Case Manager	1,927			
Office		Child Welfare Case Manager Supervisor	398	_		
			3,826.5			
Georgia	\$215.81	Social Services Associate	29	Social Services Associate		
Department of		Social Services Case Manager	994	 <u>Bachelor's degree</u> 		
Human Services,		Social Services Case Manager Advanced	410	Social Services Case Manager		
Division of Family		Social Services Specialist	302 362	 <u>Bachelor's degree</u> and one year of social services 		
and Children	:	Social Services Supervisor		experience or a division internship that involved a caseload		
Services	\$389.11	Total Protective Services	2,097			
Illinois Department of	\$309.11	Family Reunification and Substitute Care	1,426.7 684.4	 Child Welfare Specialist Bachelor's degree in social work with one year of 		
Department of Children and Family		Family Maintenance	214.4	directly related professional experience; or		
Services			2,325.5	 Bachelor's degree in a related human service field with 		
00111000		IUldi	2,323.3	two years of directly related professional experience		
				Child Protection Specialist		
				 Bachelor's degree in social work or related human 		
				service field and four years of directly related		
				professional experience		
Indiana	\$353.01	Family Case Manager	1,445	Family Case Manager		
Department of Child		Family Case Manager Supervisor	243	 <u>Bachelor's degree</u>, requires related course work 		
Services, Child Protective Services		Total	<mark>1,688</mark>	-		

State/Organizational Placement	Per Capita Funding ¹	Child Welfare Worker FTEs		Minimum Credentials by Position
		ILD WELFARE SYSTEMS (continued)		
Michigan Department of Human Services, Children Services Administration	\$299.41	Child Protective Service Specialist Direct Care Workers Total	1,384 977 2,361	 Child Protective Service Specialist Bachelor's degree in human services: no specific type or amount of experience is required
Missouri Department of Social Services Children's Division	\$305.47	Not available		 Children's Services Worker I Bachelor's or higher level degree in human services-related fields
New Jersey Department of Children and Families, Division of Child Protection and Permanency	\$394.40	Family Services Specialist	2,530	 Family Service Specialist Bachelor's degree
Tennessee Department of Children's Services, Division of Child Safety	\$259.66	Department Case Manager	3,159	Case Manager 1 Bachelor's degree
Texas Department of Family and Protective Services, Child Protective Services		Child Protective Services Staff	8,064.5	 Child Protective Services Specialist I Bachelor's degree
Washington Department of Social and Health Services, Children's Administration	\$353.88	Child Protective Services Workers Child and Family Welfare Workers Total	313 625 938	 Social Service Specialist 1 <u>Bachelor's degree in related field</u> and one year of social service experience; or <u>Master's degree</u> in related field
	STERED C	HILD WELFARE SYSTEMS		
California Department of Social Services, Children Family Services Division	\$467.84	Case-Carrying Social Worker Non-Case Carrying Social Worker Supervisor Total *FTEs represent county-level workers only.	7,225 1,569 <u>1,691</u> 10,485	Bachelor's degree in social work or its equivalent in education and/or experience as certified by the State Personnel Board or a county civil service board
New York Office of Children and Family Services, Division of Child Welfare and Community Services	\$842.80	Not available		 Child Protective Service Workers <u>Bachelor's degree</u> and/or relevant human services experience.
North Carolina Department of Health and Human Services, Division of Social Services	\$217.92	Not available		 Child Welfare Social Worker Bachelor's degree in social work and completion of the Child Welfare Collaborative; or Bachelor's degree in social work and one year directly related experience; or Bachelor's degree in a human services field and two years of directly related experience; or Bachelor's degree and three years of directly related experience; or Bachelor's degree in social work; or Master's degree in counseling in a human services field and one year of social work or counseling

State/Organizational Placement COUNTY ADMINI	Funding ¹	Child Welfare Worker FTEs HILD WELFARE SYSTEMS (continued)	Minimum Credentials by Position
Ohio Department of Job and Family Services, Office of Families and Children	\$297.08	Caseworker3,814Supervisor760Director109Total4,683	 <u>Associate's degree in human services-related</u> <u>studies</u>; or
Pennsylvania Department of Public Welfare, Office of Children, Youth, and Families	\$681.43	Not available	 County Caseworker I <u>Bachelor's degree</u>; or Two years of experience as a County Social Services Aide 3 and two years of relevant college coursework; or An equivalent combination of experience and training, with relevant coursework and one year of experience as County Social Services Aide 3 or similar position performing paraprofessional case management functions
Virginia Department of Social Services, Division of Family Services	\$308.45	Approximately 800 FTEs are involved in child protective services investigations and on-going services.	Local level is responsible for hiring; the state does not establish education, qualification, and training requirements

Source: OPPAGA research of other states' child welfare systems.
	Training Administered by	M						
	State or	y				Entry Loyal Cal	on Inform	action
State	University/ Institute	Turnover		Caseloads (Staff:Ca	ises)	Entry-Level Sal (unless othe		
		D CHILD WELFARE SYSTE	MS	outoitado (otalitod				
Arizona	State	Child Protective Services Specialists Child Protective Services	27.9% 10.9%	Investigations In-Home	1:15 1:34			\$33,312
		Specialist Supervisors		<u>.</u>			+	+
Florida	State	Department Child Protective Investigators	19.5%	Standard Child Protective Service	1:15.5		\$39,656 -	- \$40,082
		Department Child Protective Investigators Supervisors	3.6%	Worker Case Manager	1:20		\$26,000 -	- \$48,461
		Sheriff Child Protective Investigators	19.9%	As of October 2013, the act		Protective Investigator		
		Sheriff Child Protective Investigators Supervisors	6.1%	caseload for Child Protective Workers was 1:14.	e Service	Child Welfare Case Managers	\$30,000 -	- \$46,186
		Child Welfare Case Managers Child Welfare Case Managers Supervisors	30.4% 15.3%					
Georgia	State	All social services positions	19%	Initial Assessment/ Investigation	1:19.5	Social Service Special	ist	\$28,005
				Ongoing Cases	1:14.8	(Higher starting salar degree – see profile f		ial work
Illinois	State	Child Welfare Specialist Child Protection Specialist	24.3% 21.7%	Child Welfare Specialist Child Protection Specialist		Child Welfare Specia Child Protection Spec		\$51,492 \$51,492
Indiana	State	Family case manager	21.6%	Standards Initial Assessments/ Investigations	1:12	Family Case Manage	r	\$35,776
				Ongoing services	1:17			
				As of May 2012, 17 of 18 were in compliance with th	าย			
Michigan	State	Child Protective Service Specia	list 7.2%	caseload averages of 12 a Standards		Child Protective Service	פי	\$39,938
Michigan	Oluto		iiot 7.270	Assigned Investigation (55.7% met the standard)	1:12	Specialist		φ00,000
				Ongoing Cases (54.2% met the standard)	1:17			
Missouri	State	Children's Services Worker	20%	Standards Investigation Open Cases 1:15	1:15 5 to 1:30	Children's Service Wo	rker I	\$27,768
New Jersey	University	Caseworker	7.6%	Standards	5 10 1.00	Family Service Specia	list	\$48,416
	Partnership		,	Open Cases New Referrals	1:12 1:8	·		÷,
Tennessee	State	Case Managers	12%	Not available		Case Manager 1		\$31,812
Texas	State	Child Protective Services Caseworker	26.1%	Child Protective Services Investigation	1:24	Child Protective Servic Investigator	ces	\$36,789
Washington	University	Not available		Child Protective Services Workers	1:20	Social Service Special	ist 1	\$32,688

Exhibit A-2 State Child Welfare Systems–Training, Turnover, Caseload, and Annual Salary

State	Training Administered by State or University/ Institute	Turnover		Caseloads (Staff:Cas	es)	Entry-Level Salary Info (unless otherwise r	
COUNTY		RED CHILD WELFARE S	YSTEMS				
California	University	Not available		Not available		Depending on \$40,42 location:	28 – \$48,732
						(See California's profile for o	detail.)
New York	State	Not available		Not available		Child Protective Services Specialist for New York City	\$42,797
						(Statewide information not a	vailable.)
North Carolina	State	Not available		Children Protective Service Workers	1:9	Child Welfare Social Worker I	/
Ohio	State	Not available		New Intakes	1:10	Minimum County Social Ser	vices
				Open Cases	1:12		
						(Wages vary by county.)	
Pennsylvania	University	County Caseworker I County Caseworker II	18.39% 8.74%	Average caseload	1:11	Average Annual Salary County Caseworker I	\$29,316
Virginia	University	Not available		Not available		Child Protective Services Personnel	\$45,402
						(This figure represents the a annual salary.)	verage

Source: OPPAGA research of other states' child welfare systems.

Appendix B

OPPAGA RESEARCH of

STATE LEVEL CHILD WELFARE INFORMATION

Arizona = California = Florida = Georgia = Illinois = Indiana = Michigan = Missouri = New Jersey New York = North Carolina = Ohio = Pennsylvania = Tennessee = Texas = Virginia = Washington

December 2013

ARIZONA

2010 CHILD POPULATION (UNDER AGE 18): 1,629,014 (25.5%)

STATE AGENCY	Department of Economic Security, Division of Children, Youth, and Families			
TYPE OF	 State-administered child welfare system 			
ADMINISTRATION	Director appointed by the governor			
DESCRIPTION	The Department of Economic Security is organized into nine divisions. The Division of Children, Youth, and Families provides child protective services; services within the Promoting Safe and Stable Families Program; family support, preservation, and reunification services; family foster care and kinship care services; services to promote the safety, permanence, and well-being of children with foster and adoptive families; adoption promotion and support services; and health care services for children in out-of-home care. The department oversees the administration of child welfare services through regional operations in five areas of the state.			
	The Office of Child Welfare Investigations is housed within the director's office. This office was established in December 2012, and its duties include investigating criminal conduct allegations and coordinating with child protective services and law enforcement.			
PER CAPITA FUNDING	\$322.40			
FTEs	2011			
	Child Protective Services Specialist I 168			
	Child Protective Services Specialist II 232			
	Child Protective Services Specialist III 576			
	Child Protective Services Supervisor 158			
CREDENTIALS	 Child Protective Services Specialist I Bachelor's or master's degree in sociology, psychology, or related field; or Bachelor's degree and two years of social work experience; or Social services experience; or Two years as a Human Service Specialist I in Child Protective Services 			
	Child Protective Services Specialist II			
	 Bachelor's or master's degree in social work; or Bachelor's or master's degree in sociology, psychology, or a related field and one year of Child Protective Services experience; or 			
	 Master's degree in a related field and two years of social work or social services experience; or Bachelor's degree and three years of social work or social services experience; or one year's experience as a Child Protective Services Specialist I in Arizona state service 			
	Child Protective Services Specialist III			
	 Master's degree in social work or related field and two years of Child Protective Services experience; or Bachelor's degree in social work or a related field and three years of Child Protective Services experience; or 			
	 One year's experience as a CPS Specialist II in Arizona state service 			
	Child Protective Services Unit Supervisor			
	 Two years of experience as a Child Protective Service Specialist III in Arizona State Service; or Master's degree in social work or a related field and four years of Child Protective Services experience; o Bachelor's degree in social work or a related field and five years of Child Protective Services experience 			

		ds and knowledge, skills and ability of the Child tive Services Specialist III, or Child Protective Services discretion to promote the employee.		
TRAINING	-	e offers a comprehensive child welfare training ices. Initial and ongoing training for child welfare and opportunities, including		
	 pre-core/new employee orientation training; 			
	 CPS Specialist core training; 			
	 on-the-job/field training and support; 			
	 supervisor core training and advanced core 	ourses for supervisors and managers;		
	 parent aide and case aide core training; 			
	 training on Children's Information Librar 	y and Data Source (CHILDS);		
	 specialized one-on-one training refreshers on CHILDS and the Child Safety Assessment- Strength and Risk Assessment case planning process; 			
	 specialized and advanced training, including workshops and conferences on topics such as gangs, mental health issues, and methamphetamine abuse; 			
	 policy training; 			
	 region offered training; 			
	 out-service training (conferences and seminars in the community); 			
	 the Arizona State University School of Social Work Master of Social Work stipend and BSW scholarship programs; 			
	 the part-time Master of Social Work program for permanent status agency employees residing in Maricopa or Pinal County; and 			
	 training to other child welfare community Juvenile Court, contracted service provide 	ry partners, including the Foster Care Review Board, lers, and Native American tribes.		
TURNOVER	2013			
	Child Protective Services Specialists Child Protective Services Specialist Supervise	27.9% ors 10.9%		
CASELOAD	2011			
	Type of Case Aver	age Monthly Caseload		
	Investigations	1:15		
	Investigations			
	In-Home	1:34		
	C C			
	In-Home	1:34		
SALARY	In-Home Out-of-Home	1:34 1:29 1:5.3		
SALARY INFORMATION	In-Home Out-of-Home	1:34 1:29		
	In-Home Out-of-Home Supervisor to CPS Positions	1:34 1:29 1:5.3 Salary		

CALIFORNIA

2010 CHILD POPULATION (UNDER AGE 18): 9,295,040 (25%)

STATE AGENCY	California Department of Social Services, Children and Family Services Division		
TYPE OF ADMINISTRATION	 County-administered child welfare system Director appointed by the governor 		
DESCRIPTION	The Department of Social Services includes the following divisions: adult programs, children and family services, community and family licensing, disability determination, human rights and community services, state hearings, and welfare-to-work. California's child welfare services are primarily delivered through the 58 counties, with county boards of supervisors overseeing provision of services. The counties organize and operate their own programs based on local needs while complying with state and federal regulations. Under the supervision of the department, county welfare agencies provide front-line services, including investigating reports of maltreatment, removing children from unsafe homes, finding foster home placements, providing reunification services to families, and finding permanent adoptive parents.		
PER CAPITA FUNDING	\$480.14		
FTEs	2011		
	Case-Carrying Social Worker7,225Non-Case Carrying Social Worker1,569Supervisor1,691		
	FTEs represent county-level workers only.		
JOB CREDENTIALS	 County staff who provide emergency response and family maintenance services must meet the following qualifications. At least 50% of the professional staff providing emergency response services, and at least 50% of the professional staff providing family maintenance services, shall possess a master of social work, or its equivalent in education and/or experience as certified by the state personnel Board or a county civil service board. 100% of the supervisors of staff providing emergency response and family maintenance services shall possess a master's degree in social work or its equivalent in education and/or experience as certified by the state personnel board. Remaining emergency response and family maintenance services professional staff shall possess a bachelor's degree in social work or its equivalent in education and/or experience as 		
TRAINING	certified by the State Personnel Board or a county civil service board. The Regional Training Academy Coordination Project is a statewide collaborative for in-service training and continuing professional education of public child welfare staff. Six coordinating partners—the four regional training academies, the Inter-University Consortium/Los Angeles County Training Division, and the Resource Center for Family-Focused Practice with University of California Davis—provide a continuum of training and professional education to county staff across the state. This coordinated delivery model reduces duplication of training, increases consistency, promotes professionalism and competency, and supports child welfare staff retention in California's 58 counties.		
	Core Curricula, a comprehensive, competency-based program that addresses the training needs of new and experienced social workers, supervisors, and management staff. New social workers		

	receive statewide standardized training. The curricula are mandated and are in regulation per the manual of policies and procedures. All newly hired social workers and supervisors are required to complete the core training program with standardized information within 12 months of hire. Other core training with standardized competencies and learning objectives must be completed within 24 months of hire. The regional academies deliver services through a variety of modalities, including classroom-based training, training events for a multidisciplinary audience of child welfare community professionals, field-based training, mentoring, coaching, the use of webinars, and e-learning. The academies address issues of staff retention and collaborate with counties to strategize on how training can be used as a strategy toward the retention of quality staff. The training is provided by regional training academies as well as individual counties.		
TURNOVER	Not Available		
CASELOAD	Not Available		
SALARY INFORMATION	Entry Level Social Worker Interagency Merit Systems counties ¹ Approved Local Merit Systems counties ² Los Angeles County	Monthly Salary \$3,693 \$4,061 \$4,027	Annualized (12 months) \$40,428 \$48,732 \$48,324
	Advanced Level Social Worker Interagency Merit Systems counties ¹ Approved Local Merit Systems counties ² Los Angeles County	Monthly Salary \$4,086 \$4,610 \$4,400	Annualized (12 months) \$49,032 \$55,320 \$52,800

¹ California has 30 Interagency Merit Systems (IMS) counties. The Merit Services System, a centralized system for assisting people with finding positions in the Departments of Social Services and Child Support Services, works with these counties on a daily basis to interpret and apply standards to ensure compliance with state and federal requirements.

² California has 28 Approved Local Merit Systems (ALMS) counties. ALMS counties meet the requirements in Local Agency Personnel Standards (LAPS) and the Merit Services System periodically reviews ALMS counties to ensure compliance with LAPS.

Page 24

FLORIDA

2010 CHILD POPULATION (UNDER AGE 18): 4,002,091 (21.3%)

STATE AGENCY	Department of Children and Families, Child Welfare Program Office			
TYPE OF	 State-administered child welfare system 			
ADMINISTRATION	 Secretary appointed by the governor 			
DESCRIPTION	The Department of Children and Families administers and oversees eligibility determination for Temporary Assistance to Needy Families, Medicaid, and Supplemental Nutrition Assistance Program; family and community services, which include services for adult protection, child care regulation, domestic violence family safety, the Florida Abuse Hotline, and homelessness; and mental health and substance abuse services. The Child Welfare Program Office works in partnership with six regions, 20 community-based care lead agencies, and six sheriff's offices to develop and oversee policy and practice requirements for child protective investigations and case management services. The office is responsible for complying with state and federal reporting requirements linked to financial awards and performance expectations. Department staff and six sheriff's offices are responsible for child protective investigations and lead agencies are responsible for all child welfare services except for child protective investigations.			
PER CAPITA	\$292.37			
FUNDING FTEs	2012			
	Department Child Protective Investigator 898.5			
	Department Child Protective Investigator Supervisor 196			
	Sheriff Child Protective Investigator 341			
	Sheriff Child Protective Investigator Supervisor 66			
	Child Welfare Case Manager 1,927			
	Child Welfare Case Manager Supervisor 398			
JOB CREDENTIALS	Abuse Registry Counselor Bachelor's degree from an accredited college or university			
	Child Protective Investigator Bachelor's degree from an accredited college or university and passing the Introduction to Child Protection Written Assessment. Applicants who have not passed the assessment will be considered trainee status.			
	Child Protective Investigator Supervisor No minimum qualifications specified. Attainment of a passing score on the basic skills			
	Introduction to Child Protection Written Assessment is required; applicants who have not completed the training and passed the written assessment will be considered trainee status.			
	Community-based care lead agencies and sheriffs' offices may have their own minimum criteria. However, as part of the state's Child Professional Certification Program, every child protection professional is required to have a bachelor's degree in social work or a related area of study, pass the Level 2 background screening, and become certified within one year of the date of hire or within one year of having successfully completed either the post-test or the waiver test for his or her position classification, whichever is easier.			
TRAINING	Training funds are provided to each of the department's six regions and contracted sheriffs' offices for the purchase and/or delivery of pre-service and in-service training for child protective investigators. Training funds also are allocated to the lead community-based care agencies for			

	the delivery of training for case managers. The Contracted agencies (and the regions) must us training services only.	
	provider agencies that contract with the commu and maintain certification in the Child Profession the Florida Certification Board, is the only entity approximately one year of training, supervision,	
TURNOVER	Fiscal Year 2012-13	
	Department Child Protective Investigators Department Child Protective Investigators Sup Sheriff Child Protective Investigators	19.5% ervisors 3.6% 19.9%
	Sheriff Child Protective Investigators Supervise	
	Child Welfare Case Managers	30.4%
	Child Welfare Case Managers Supervisors	15.3%
CASELOAD	October 2011 – September 2012 Standards	
	Intake Counselor per Intake Supervisor	1:9
	Child Protective Service Worker	1:15.5
	Supervisor to Child Protective Service Worker	1:5.6
	Case Manager (non-CPI)	1:20
	As of October 2013, the actual caseload for Ch	ild Protective Service Workers was 1:14.
SALARY INFORMATION	2012	
		Range of Average Salaries ¹
	Department Child Protective Investigator	\$39,656 – \$40,082
	Department Child Protective Supervisor	\$49,568 – \$51,039
	Sheriff Child Protective Investigator	\$26,000 – \$48,461
	Sheriff Child Protective Supervisor	\$50,000 – \$77,436
	Child Welfare Case Managers	\$30,000 – \$46,186
	Child Welfare Case Managers Supervisors	\$35,353 – \$61,000

¹ The range of average salaries is based on average salaries by region for Department Child Protective Investigators, by county for Sheriff Child Protective Investigators, and by community-based care lead agencies for Case Managers.

Page 26

GEORGIA

2010 CHILD POPULATION (UNDER AGE 18): 2,491,552 (25.7%)

STATE AGENCY	Department of Human Services, Division of Family and Children Services	ces	
TYPE OF ADMINISTRATION	 State-administered child welfare system Commissioner appointed by State Board of Human Services 		
DESCRIPTION	The Department of Human Services is headed by a commissioner appointed by, and accountable to, the state's Board of Human Services. The Department of Human Services is responsible for the delivery of social services and is composed of three program divisions: Aging Services, Family and Children Services, and Child Support Services.		
	The Division of Family and Children Services includes the Social Service administers child welfare programs including adoptions, child abuse p child protective services, foster care, independent living services, and families. The department administers services through 15 child welfa provided in department offices located in each county.	prevention and treatment, promoting safe and stable	
PER CAPITA FUNDING	\$219.30		
FTEs	January 2013		
	Social Services Protect and Placement Associate	29	
	Social Services Protect and Placement Case Manager	994	
	Social Services Protect and Placement Case Manager Advanced	410	
	Social Services Protect and Placement Specialist	302	
	Social Services Protect and Placement Supervisor	362	
JOB CREDENTIALS	Social Services Protect and Placement Associate Undergraduate degree		
	Social Services Protect and Placement Case Manager Behavioral science degree and one year of social services experience involved a caseload	or a division internship that	
	Social Services Protect and Placement Case Manager Advanced Bachelor's degree in social work		
	Social Services Protect and Placement Specialist Master's degree in social work		
	Social Services Protect and Placement Supervisor Bachelor's degree and 24 months of case management experience in the Division of Family and Children Services	a social services program of	
TRAINING	Case managers begin their training by attending the Keys to Child We basic overview of best practice social work skills and an introduction to system. Case managers then must complete the track sequence for to This might be child protective services, foster care, or adoption. Each online, classroom, and transfer of learning activities. Upon completion case manager must also complete a case record review and a field ob supervisor. Once all objectives have been met, the case manager is c	to the computer data entry heir specific area of work. sequence is composed of on of the coursework, each servation by their direct	

entered into an online transcript system.	Once initial certification is complete, case managers
must complete 20 hours of additional train	ning per year to continue their certification.

	Supervisors take a similar course of study, but must know to complete their job. Supervisors review and observation. They must complete their certification standing. A leadership track than supervisor. This is designed to increase l	also are certified onc 20 hours of additiona is offered to those pe	e they complete a record I training per year to continue ersons holding positions higher		
TURNOVER	2013				
	The overall turnover rate for social services positions was 19%.				
CASELOAD	March 31, 2012				
	Initial Assessment/Investigation	1:19.5			
	Ongoing Cases	1:14.8			
	Family Support (formerly diversion staff)	1:24.2			
	Foster Family Care	1:17			
SALARY INFORMATION			Salary		
INFORMATION	Social Service Protect and Placement Specialist (Bachelor's degree)		\$28,005		
	Social Service Protect and Placement Specialist (Behavioral Science degree and one year's experience)		\$30,869		
	Social Service Protect and Placement Specialist (Bachelor's degree in social work)		\$32,412		
	Social Service Protect and Placement Specialist (Master's degree in social work)		\$34,039		
	Social Service Case Manager (in Fulton County)		\$31,000		
	Social Service Protect and Placement Specialist Su	ıpervisor	\$37,080		

ILLINOIS

2010 CHILD POPULATION (UNDER AGE 18): 3,129,179 (24.4%)

STATE	Department of Children and Family Services			
AGENCY				
TYPE OF ADMINISTRATION	State-administered child welfare systemDirector appointed by the governor			
DESCRIPTION	The department administers child protection services, adoption services, child care licensure and inspection, TANF, housing advocacy services, and cash assistance. The department reorganized in 2012 by privatizing many community-based services. The department's Bureau of Operations houses child protective investigations, intact family services, and permanency and adoption services.			
PER CAPITA FUNDING	\$393.39			
FTEs	Fiscal Year 2012			
	Protective Services 1,426.7			
	Family Reunification and Substitute Care 684.4			
	Family Maintenance214.4			
JOB CREDENTIALS	 Child Welfare Specialist Bachelor's degree in social work with one year of directly related professional experience; or Bachelor's degree in a related human service field with two years of directly related professional experience 			
	Child Protection Specialist Bachelor's degree in social work or related human service field and four years of directly related professional experience			
	Child Protection Advanced Specialist Master's degree in social work plus two years of directly related professional experience as a Child Welfare Specialist or Child Protection Specialist in the Department of Children and Family Services			
	Child Protection Investigations Supervisor Master's degree in social work from a recognized college or university and three years of administrative child welfare experience or a master's degree in an acceptable human services field from a recognized college or university and four years of administrative child welfare experience			
TRAINING	Illinois law requires the department to have a training program for child protective investigators and supervisor and child welfare specialists and supervisors.			
	The department's training must include (1) training in the detection of symptoms of child neglect and drug abuse; (2) specialized training for dealing with families and children of drug abusers; and (3) specific training in child development, family dynamics, and interview techniques. Illinois requires child protective and child welfare staff to be certified pursuant to the Child Protective Investigator and Child Welfare Specialist Certification Act of 1987. In addition, state law requires the department to develop a continuous in-service staff development program and evaluation system. Each child protective investigator and supervisor and child welfare specialist and supervisor must participate and complete a minimum of 20 hours of in-service education and training every two years in order to maintain certification.			

OPPAGA research memorandum

TURNOVER	2011-2013		
	Child Welfare Specialist	24.3%	
	Child Protection Specialist	21.7%	
	Child Protection Advanced Specialis	t 10.1%	
CASELOAD	Fiscal Year 2011		
	Child Welfare Specialist	1:15	
	Child Protection Specialist (Investiga	ator) 1:12	
SALARY INFORMATION		Monthly Salary Range	Annualized (12 months)
INFORMATION		\$4,291 - \$6,452	\$51,492 – \$77,424
	Child Protection Specialist	\$4,291 – \$6,452	\$51,492 – \$77,424

Indiana 2010 Child Population (Under Age 18): 1,608,298 (24.8%)

STATE	Department of Child Services, Child Protective Services
AGENCY TYPE OF	 State-administered child welfare system
ADMINISTRATION	 Director appointed by the governor
DESCRIPTION	The department was established in 2005 as a separate cabinet-level agency. The department administers child support, child protection, adoption, and foster care. Along with a reorganization of the central office structure, Indiana's 92 counties were organized into 18 regions with local offices serving as divisions within those regions.
PER CAPITA FUNDING	\$353.19
FTEs	June 2012
	Family Case Manager1,445Family Case Manager Supervisor243
JOB CREDENTIALS	Family Case Manager
JOD GILLDLININGS	Bachelor's degree from an accredited college/university with at least 15 semester hours or 21 quarter hours in child development, criminology, criminal justice, education, healthcare, home economics, psychology, guidance and counseling, social work, or sociology
	 Family Case Manager Supervisor Bachelor's degree from an accredited college/university required with at least 15 semester hours or 21 quarter hours in child development, criminal justice, criminology, education, guidance and counseling, healthcare, home economics, psychology, social work, or sociology; and two years of full-time professional experience in the provision of education or social services to children and/or families. At least one year of the required experience must be in an administrative, managerial, or supervisory; or Master of social work from an accredited university/college. This can be substituted by accredited graduate training in any one of the following areas: child development, criminal justice, criminology, education, guidance and counseling, healthcare, home economics, psychology, social work, or sociology
TRAINING	The department's new family case manager training program, effective January 2013, includes four modules covering 12 weeks (29 in-classroom days, 21 county-based transfer of learning days, and 10 county-based on the job reinforcement days).
TURNOVER	June 2011 – May 2012
	Family Case Manager 21.6%
CASELOAD	May 2012
	Indiana Caseload Standards:
	Active cases relating to initial assessments, including investigations of an 1:12 allegation of child abuse or neglect
	Children monitored and supervised in active cases relating to ongoing services 1:17
	As of May 2012, 17 of 18 regions were in compliance with the caseload averages of 12 and 17.
SALARY	Salary
INFORMATION	Salary

Michigan 2010 Child Population (Under Age 18): 2,344,068 (23.7%)

STATE AGENCY	Department of Human Services, Children's Services Administration	
TYPE OF ADMINISTRATION	 State-administered child welfare system Director appointed by the governor 	
DESCRIPTION	The Department of Human Services administers several programs for the purpose of helping individuals and families meet financial, medical, and social needs; assisting self-sufficiency; and helping protect children and adults from abuse and exploitation. The department's Children's Services Administration is responsible for planning, directing, and coordinating child welfare programs. The department operates 108 offices in 83 counties and coordinates the implementation of child welfare goals through field offices. Michigan's urban and most populated counties are divided into districts, with a Department of Human Services office in each district.	
PER CAPITA FUNDING	\$302.18	
FTEs	Fiscal Year 2012	
	Child Protective Service Specialist 1,384	
	Direct Care Workers 977	
JOB CREDENTIALS	Child Protective Service Specialist A bachelor's degree in one of the following areas of human services: consumer/community services, counseling psychology, criminal justice, family and/or child development, family ecology, family studies, guidance/school counseling, social work, sociology, or psychology. For entry level positions, no specific type or amount of experience is required.	
TRAINING	Child protective services training is administered through the department's Child Welfare Training Institute. The institute develops, implements, trains, evaluates, tracks, and monitors training for child welfare staff. Child Protective Service Specialists (this includes caseworkers) hired in a child protective services position must successfully complete an eight-week pre-service training program that includes 270 hours of competency-based classroom and field training. Caseworkers learn to conduct interviews, engage and assess families, develop investigation reports and service plans, prepare for and testify in court, and practice personal safety techniques. Training centers are located throughout Michigan. Employees also must complete a minimum number of hours of in-service training on an annual basis.	
TURNOVER	2011	
	Child Protective Services Specialist 7.2%	
CASELOAD	January 2012	
	Michigan Caseload Standards:	
	Ongoing Cases 1:17 (54.2% met the standard)	
	Assigned Investigation 1:12 (55.7% met the standard)	

SALARY Salaries are based on level of qualifications and experience:

		Annualized
		(based on 2,080 hours
Type of Degree/Experience	Hourly Wage Range	of work per year)
Bachelor's degree and no prior experience	\$18.72 - \$25.79	\$38,938 – \$53,643
Master's degree and no prior experience	\$19.35 – \$27.71	\$40,248 – \$57,637

Missouri

2010 CHILD POPULATION (UNDER AGE 18): 1,425,436 (23.8%)

STATE	
AGENCY	Department of Social Services, Children's Division
TYPE OF ADMINISTRATION	State-administered child welfare systemDirector appointed by the governor
DESCRIPTION	The Department of Social Services is organized into four program divisions: the Children's Division, the Family Support Division, the MO Healthnet Division, and the Division of Youth Services. The Children's Division provides programs and services for child safety and permanency, subsidized child care, early childhood development and education, and child abuse prevention. Child safety and permanency programs administer abuse and neglect investigations and foster care and adoption services. The director appoints directors for each division. County Children's Division offices throughout the state administer child welfare services.
PER CAPITA FUNDING	\$326.41
FTEs	FTEs for child welfare-related positions are not available.
JOB CREDENTIALS	Children's Services Worker I A bachelor's or higher level degree from an accredited college or university in counseling, criminal justice, education, family and child development, juvenile justice, marriage and family therapy, psychiatric nursing, psychology, social work/human services, sociology, or human services-related fields (e.g., child welfare, developmental disabilities, mental health, and substance abuse).
	 Children's Services Worker II One or more years of experience as a Children's Service Worker I with the Missouri Uniform Classification and Pay System; or A bachelor's degree from an accredited college or university in counseling, criminal justice, education, family and child development, juvenile justice, marriage and family therapy, psychiatric nursing, psychology, social work/human services, sociology, or human services-related fields (e.g., child welfare, developmental disabilities, mental health, and substance abuse) and one or more years of experience in the delivery of protective children's services (adoptions, child foster care, family-centered services, intensive in-home services, and investigation of abuse or neglect of children) in a public or private agency; or A master's degree from an accredited college or university in counseling, criminal justice, education, family and child development, juvenile justice, marriage and family therapy, psychiatric nursing, psychology, social work/human services, sociology, or human services, related fields (e.g., child welfare, development, juvenile justice, marriage and family therapy, psychiatric nursing, psychology, social work/human services, sociology, or human services-related fields (e.g., child welfare, developmental disabilities, mental health, and substance abuse).
TRAINING	The initial in-service curriculum used to train children's services workers is the Child Welfare Practice Basic Orientation Training that includes 126 hours (over five weeks) of classroom training provided by the Children's Division (trainers), combined with on the job training skills practice exercises. Topics included in Child Welfare Practice Basic Orientation Training include referral services, development of the case plan, case reviews, case management supervision, and preparation for and participation in judicial determinations. New children's services workers are on probationary status for the first 12 months of employment and receive on-going classroom and on the job training relating to their area of job assignment. These courses include: child abuse/neglect investigations/family assessments/application of family centered philosophy and skills for intact families, children's division computer system training, expedited permanency and family-centered out-of-home care process, family-centered philosophy and skills training, and

reinforcement and evaluation.

TURNOVER	Fiscal Year 2011	
	Children's Services Worker	20%
	Supervisor	10%
CASELOAD	2012	
	Missouri Caseload Standards:	
	Investigation	1:15
	Open cases	1:15 to 1:30
	For probationary staff (first 12 mon skills are developed.	ths), caseloads are reduced. Caseloads increase as caseworker
SALARY INFORMATION		Salary Range
	Children's Service Worker I	\$27,768 – \$42,936
	Children's Service Worker II	\$30,264 – \$42,926

New Jersey 2010 CHILD POPULATION (UNDER AGE 18): 2,065,214 (23.5%)

STATE AGENCY	Department of Children and Families, Division of Child Protection and Permanency		
TYPE OF	 State-administered child welfare system 		
ADMINISTRATION			
DESCRIPTION	Created in 2006, the Department of Children and Families is a cabinet-level department. The Division of Child Protection and Permanency is New Jersey's child protection and child welfare agency. The division contracts with community-based agencies throughout the state to provide services to children and families.		
PER CAPITA FUNDING	\$442.83		
FTEs	June 2013		
	Family Service Specialist2,530		
JOB CREDENTIALS	Family Service Specialist A bachelor's degree from an accredited college or university; a bachelor of social work or master of social work preferred.		
TRAINING	The New Jersey Child Welfare Training Partnership delivers more than 100 different courses including mandatory classes in the department's case practice model and the four tiers of child abuse investigative findings as well as a large menu of elective course offerings. Working with the department's Office of Training and Professional Development, Rutgers University serves as the lead partner responsible for creating, coordinating, and delivering training courses that prepare child welfare workers within the division.		
	The partnership has evolved into a large-scale professional development approach taking place in all 21 counties of the state to		
	 develop curriculum and delivery of education to enhance case practice and planning with youth, children and their families; 		
	 create classroom and on-line training to meet the changing needs of the workforce; provide specialized training on critical issues influencing child welfare, especially domestic violence and substance abuse; 		
	 infuse culturally relevant coursework that raises cultural competence of staff; and conduct ongoing evaluation of the effectiveness and impact of training. 		
TURNOVER	2012		
	Caseworker 7.6%		
CASELOAD	June 2013		
	New Jersey caseload standards:		
	Intake Worker Open Cases 1:12 (100% of local offices met the standard)		
	Intake Worker New Referrals 1:8 (100% of local offices met the standard)		
SALARY INFORMATION	Salary		
	Family Service Specialist\$48,416		

New York 2010 CHILD POPULATION (UNDER AGE 18): 4,324,929 (22.3%)

STATE AGENCY	Office of Children and Family Services, Division of Child Welfare and Community Services		
TYPE OF ADMINISTRATION	 County-administered child welfare system Commissioner appointed by the governor 		
DESCRIPTION	The Executive Office of the New York State Office of Children and Family Services, encompassing the Office of the Commissioner, the Office of the Executive Deputy Commissioner, the NYC Executive Office, the Office of the Ombudsman, the Office of Equal Opportunity and Diversity Development, and Executive Services, provides overall leadership, management, coordination, and administration of agency operation and mission-driven priorities. The Office of Children and Family Services program divisions/offices include the Division of Child Care Services, the Division of Child Welfare and Community Services, the Division of Juvenile Justice and Opportunities for Youth, and the Commission for the Blind and Visually Handicapped.		
	The Division of Child Welfare and Community Services monitors the provision of services at the local level to ensure compliance with program statutes, regulations, and practice standards. The division maintains regional offices in Albany, Buffalo, Long Island, New York City, Rochester, Syracuse, and Spring Valley, to support agency programs and partnerships with stakeholders and providers. The regional offices assist localities in tailoring local service delivery systems to community needs and conduct reviews of local child protective services.		
	Local departments of social services are responsible for providing child welfare services.		
PER CAPITA FUNDING	\$850.64		
FTEs	FTEs for child welfare-related positions are not available.		
JOB CREDENTIALS	Child Protective Service Workers : Bachelor's or equivalent college degree and/or relevant humar services experience. Counties are responsible for hiring caseworkers.		
TRAINING	Child Protective Services Worker Required to complete a basic training program in child protective services within the first three months of employment that focuses on the skills, knowledge, and attitudes that are essential to working in the field. This includes, but is not limited to, basic training in the principles and technique of child protective service investigation case management and planning and legal issues in child protective services matters. All persons employed by child protective services must complete six hours of in-service training per year starting in the second year of employment.		
	State Central Register New employees are required to participate in an intensive five-week training program that includes three weeks of instructor led training which includes, but is not limited to, state social services law, child abuse and maltreatment definitions, evaluating information and decision making based on reports and relevant law, and assigning reports to local protective services units for investigation. New employees also receive two weeks of on-the-job training.		
TURNOVER	Not Available		
CASELOAD	New York does not have statutory or regulatory caseload requirements for child protective service workers. Based on a 2006 child welfare workload study, the Office of Children and Family Services recommends a caseload goal of 1:12.		

SALARY INFORMATION		Salary
	Child Protective Services Specialist (State Central Register Worker)	\$41,170
	New York City Child Protective Services Specialist Starting Salary	\$42,797
	New York City Child Protective Services Specialist after six months of service	\$46,479
	New York City Child Protective Services Specialist after 18 months of service	\$49,561

New York City also provides compensation for overtime and certain night time assignments.

North Carolina

2010 CHILD POPULATION (UNDER AGE 18): 2,281,635 (23.9%)

STATE AGENCY	Department of Health and Human Services, Division of Social Services
TYPE OF ADMINISTRATION	 County-administered child welfare system Secretary appointed by the governor
DESCRIPTION	The North Carolina Department of Health and Human Services is the umbrella agency in state government responsible for ensuring the health, safety, and well-being of all North Carolinians. The department is divided into 30 divisions and offices and includes the Division of Social Services North Carolina also has a Social Services Commission, composed of one member from each congressional district, appointed by the Governor. The commission develops operating rules for the Division of Social Services. The division works in cooperation with the commission and 100 local departments of social services that provide child protective services.
PER CAPITA FUNDING	\$217.92
FTEs	FTEs for child welfare-related positions are not available.
JOB CREDENTIALS	 Child Welfare Social Worker Bachelor's degree in social work from an accredited school of social work and completion of the Child Welfare Collaborative; or Bachelor's degree in social work from an accredited school of social work and one year directly related experience; or Bachelor's degree in a human services field from an accredited college or university and two years of directly related experience; or Bachelor's degree from an accredited college or university and three years of directly related experience; or Master's degree in social work from an accredited school of social work; or Master's degree in counseling in a human services field and one year of social work or counseling.
	Direct related experience is defined as human services experience in the areas of assessment and referral supportive counseling, case management, intervention, and psycho-social therapy and treatment planning. Degrees must be received from appropriately accredited institutions.
	Note: About half of North Carolina's child welfare workforce does not have social work degrees and require a high degree of general and specialized social work training before working with

families.

TRAINING North Carolina Statewide Training Partnership. North Carolina General Statute establishes minimum training standards for child welfare workers and supervisors. **Child Welfare Social Workers** Must complete 72 hours pre-service training before assuming direct contact responsibilities and 24 hours of continuing education annually **Child Protective Service Workers** Must complete a minimum of 18 hours of additional training as determined by the department while foster care and adoption workers must complete a minimum of 39 additional hours as determined by the department Child Welfare Supervisors Must complete a minimum of 72 hours of pre-service training and a minimum of 54 hours of additional training as determined by the department In addition, master of social work students enrolled in approved programs can satisfy the Pre-Service Training (Child Welfare in North Carolina course) requirement by successfully completing 1. a customized version of pre-service training; 2. a practicum in a public child welfare setting; and the coursework that the program has identified to address the competencies. Bachelor of social work students at authorized programs usually complete the Pre-Service Training requirement (Child Welfare in North Carolina course) by completing a specific child welfare course and completing a placement in a public child welfare setting. Students are provisionally certified until they graduate with a bachelor's or master's degree in social work. Full certification requires that the student complete the degree and complete the activities the program designates as those necessary for pre-service training. TURNOVER Not Available CASELOAD 2013 1:9 Children Protective Service Workers Average Caseload SALARY Salary Range **INFORMATION** Child Welfare Social Worker I \$29,856 - \$45,878 Child Welfare Social Worker II \$34,474 - \$54,460 Child Welfare Social Worker III

\$37,632 - \$62,372

O h i o

2010 CHILD POPULATION (UNDER AGE 18): 2,730,751 (23.7%)

STATE AGENCY	Department of Job and Family Services, Office of Families and Children	
TYPE OF ADMINISTRATION	County-administered child welfare systemDirector appointed by the governor	
DESCRIPTION	The department develops and supervises the state's public assistance, workforce development, unemployment compensation, child and adult protective services, adoption, child care, and chil support programs. The Office of Families and Children is responsible for state level administrat and oversight of programs that prevent child abuse and neglect, provide services to abused/neglected children and their families (birth, foster and adoptive), license foster homes and residential facilities, and investigate allegations of adult abuse, neglect and exploitation. Th office develops policies and procedures to guide county agencies in program and service deliver oversees implementation of programs, provides technical assistance to county agencies, and monitors agency compliance with federal and state laws, rules, and policies. Child welfare services are provided at the county level by 88 public children's services agencies. Although the agencies were created by Ohio statute, the structure of each agency is determined at the local level. Sixty-four of the agencies are located within county department of job and family service offices; 24 are separate children's service boards.	
PER CAPITA FUNDING	\$297.60	
FTEs	January 2013	
	Caseworker 3,814	
	Supervisor 760	
	Director 109	
JOB CREDENTIALS	A county public children services agency may hire caseworkers that meet one of the following minimum requirements.	
	 An associate's degree in human services-related studies; or A bachelor's degree in human services-related studies; or A bachelor's degree in any field and has been employed for at least two years in a human services-related occupation; or A person who has been employed for at least five years in a human services-related occupation 	
	For employment to continue for employees that do not possess a bachelor's degree in a human services-related field, the employee must obtain a job-related bachelor's degree not later than five years after the date employment with the agency commences.	

TRAINING

Obio has a statewide training program, the Obio Child Welfere Training Program. The training
Ohio has a statewide training program, the Ohio Child Welfare Training Program. The training
program is administered through eight regional training centers throughout the state. New
caseworkers are required to complete 102 hours of core training. Caseworker Core Training, the
program for new caseworkers, is an intensive, competency based program that provides training
in the knowledge and skills necessary to casework practice. The following courses are included in
the caseworker core training.
1. Family-Centered Approach to Child Protective Services
2. Engaging Families in Family-Centered Child Protective Services
3. Legal Aspects of Family-Centered Child Protective Services
4. Assessment in Family-Centered Child Protective Services
5. Investigative Processes in Family-Centered Casework
6. Case Planning and Family-Centered Casework
7. Child Development: Implications for Family-Centered Protective Services
8. Separation, Placement, and Reunification in Family-Centered Child Protective services
Specialized courses and related topic areas also are offered. In addition to core training,
caseworkers are required to complete 36 hours of in-service training annually after their first
year. Coaching is available for new caseworkers in areas such as family assessment, case
documentation, assessing safety throughout the life of a case, and engaging families.

CASELOAD	2012			
	New Intakes	1:10		
	Open Cases	1:12		
SALARY INFORMATION				Annualized
			Minimum Hourly Wage ¹	(based on 2,080 hours of work per year)
	County Social Servic	es Worker Minimum	\$10.03 - \$15.88	\$20,862 – \$33,030
	County Social Servic	es Worker Maximum	\$12.04 - \$21.38	\$25,043 – \$44,470

¹Hourly wages vary by county.

PENNSYLVANIA

2010 CHILD POPULATION (UNDER AGE 18): 2,792,155 (22%)

STATE AGENCY	Department of Public Welfare, Office of Children, Youth, and Families
TYPE OF ADMINISTRATION	 County-administered child welfare system Secretary appointed by the governor
DESCRIPTION	The Department of Public Welfare administers seven program offices including the Office of Child Development and Early Learning, the Office of Children, Youth, and Families, the Office of Developmental Programs, the Office of Income Maintenance, the Office of Long-Term Living, the Office of Medical Assistance Programs, and the Office of Mental Health and Substance Abuse Services. The department's Office of Children, Youth, and Families is responsible for assuring the availability and provision of public child welfare services, providing oversight and technical assistance to each county agency, and establishing and enforcing policies and regulations that support achievement of child welfare goals and outcomes.
	County child and youth social service agencies are responsible for administering children and youth social service programs to prevent child abuse and neglect, prevent dependency and delinquency, and provide permanency and stability for children.
PER CAPITA FUNDING	\$682.00
FTEs	FTEs for child welfare-related positions are not available.
JOB CREDENTIALS	 County Caseworker I Bachelor's degree, which includes or is supplemented by successful completion of 12 college credits in criminal justice, gerontology, psychology, social welfare, sociology, or other related social sciences; or Two years of experience as a County Social Services Aide 3 and two years of college coursework, which includes 12 college credits in criminal justice, gerontology, psychology, social welfare, sociology, or other related social sciences; or An equivalent combination of experience and training, which includes 12 college credits in criminal justice, gerontology, psychology, social welfare, sociology, or other related social sciences; or An equivalent combination of experience and training, which includes 12 college credits in criminal justice, gerontology, psychology, social welfare, sociology, or other related social sciences and one year of experience as County Social Services Aide 3 or similar position performing paraprofessional case management functions.
	 County Caseworker II Six months of experience as a County Caseworker 1; or Successful completion of the County Social Casework Intern Program; or Bachelor's degree with a social welfare or social work major; or Bachelor's degree, which includes or is supplemented by 12 college credits in criminal justice, gerontology, psychology, social welfare, sociology, or other related social sciences, and one year of professional social casework experience in a public or private social services agency; or An equivalent combination of experience and training, which includes 12 college credits in criminal justice, gerontology, psychology, social welfare, sociology, or other related social sciences agency; or

TRAINING

The Pennsylvania Child Welfare Resource Center at the University of Pittsburgh provides staff at
county Children and Youth Social Service agencies with individualized training and technical
assistance services. The services are provided through ongoing collaborative partnerships with
County Children and Youth Social Service agencies, the Department of Public Welfare, private
provider agencies, families, community members, and other system partners.
Regional teams are assigned to work with county children and youth social service agencies to
assess the training and technical assistance needs and to coordinate a seamless delivery of the

Regional teams include the following personnel.

- Practice Improvement Specialist
- Curriculum and Instructional Specialist

Resource Center's products and services.

Training Specialist

- Transfer of Learning Specialist
- Administrative Assistant

The Resource Center facilitates county specific assessment, planning, implementation, evaluation, and monitoring that leads to improved knowledge, skills, and practices.

TURNOVER	Fiscal Year 2010-11		
	County Caseworker I	18.39%	
	County Caseworker II	8.74%	
	County Casework Supervisor	5.26%	
CASELOAD	June 2012		
	Average caseload	1:11	
	Minimum caseload	1:3	
	Maximum caseload	1:41	
SALARY INFORMATION		Average Annual Salary	
	County Caseworker I	\$29,316	
	County Caseworker II	\$35,139	

Tennessee 2010 Child Population (Under Age 18): 1,496,001 (23.6%)

STATE AGENCY	Department of Children's Services, Division of Child Safety
TYPE OF ADMINISTRATION	 State-administered child welfare system Commissioner appointed by the governor
DESCRIPTION	The department underwent reorganization in 2013. Under the new structure, child protective services are administered in the Division of Child Safety and a deputy commissioner position was created to oversee the programs. While regional staff will continue to conduct assessments, investigators will begin reporting directly to the central office. The division also will restructure recruitment, training, and assessment processes for investigators.
	A new Division of Child Health is being created to oversee the child fatality review process, safet analysis, nursing, psychology, and education. A deputy commissioner position has been created to manage these programs. This will be the first time the department has united these programs.
PER CAPITA FUNDING	\$332.18
FTEs	Fiscal Year 2013-14
	Department Case Manager 3,159
JOB CREDENTIALS	Case Manager 1 Bachelor's degree from an accredited college or university
	Case Manager 2 Bachelor's degree from an accredited college or university and experience equivalent to one yea of full-time professional work providing child welfare services
	 Case Manager 3 Bachelor's degree from an accredited college or university and two years of professional experience providing child welfare services; or A graduate degree in social work or a related behavioral science field may be substituted for the required experience on a year-for-year basis, to a maximum of one year (e.g., 36 graduate quarter hours may be substituted for one year of required experience).
	 Case Manager 4 Master's degree from an accredited college or university in social work or a related behavioral science field with a child or family focus and experience equivalent to three years of full-time professional child welfare case work; or Bachelor's degree from an accredited college or university and experience equivalent to five years of full-time professional child welfare case work.

TRAINING	The Tennessee Child Protective Services Investigator Training Academy was designed for Child Protection Service Investigators. The academy is a non-consecutive three week program focusing on how to conduct thorough investigations. All child protective services investigators will graduate from this academy.			
	To ensure the Academy meets the needs of the Investigators, the Tennessee Bureau of Investigation spent time shadowing the Department of Children's Services' investigators in both urban and rural regions across Tennessee.			
	The Child Protective Services Investigator Post-Training Academy is designed to supplement and build upon the skills learned during the three week Child Protective Services Investigator Training Academy. The academy is a non-consecutive four-day training program provided to community partners and Investigations staff.			
TURNOVER	2011-12			
	Case Managers	12%		
CASELOAD	Not available			
SALARY INFORMATION		Monthly Salary Range	Annualized (12 months)	
	Case Manager 1	\$2,651 - \$3,573	\$31,812 – \$42,876	
	Case Manager 2	\$2,905 – \$4,051	\$34,860 – \$48,612	
	Case Manager 3	\$3,023 – \$4,217	\$36,276 – \$50,604	
	Case Manager 4	\$3,291 – \$4,592	\$39,492 – \$55,104	
	Team Coordinator	\$3,904 – \$5,447	\$46,848 – \$65,364	

T e x a s 2010 CHILD POPULATION (UNDER AGE 18): 6,865,824 (27.3%)

STATE AGENCY	Department of Family and Protective Services, Child Prote	ective Services	
TYPE OF ADMINISTRATION	 State-administered child welfare system Commissioner appointed by the Health and Human Se Commissioner 	ervices Commission Executive	
DESCRIPTION	The department has four major programs: Child Protective Services, Adult Protective Services, Child Care Licensing, and Prevention and Early Intervention. The department's assistant commissioner for child protective services oversees service delivery provided by local staff in eleven geographic regions under the direction of regional directors for child protective services. Direct delivery staff are organized into functional units that are specialized by stage of service: investigation, family based safety services, and conservatorship.		
PER CAPITA FUNDING	\$198.66		
FTEs	2012		
	Child Protective Services Staff 8,064	.5	
	This includes 1,737.2 Child Protective Services Investigato	rs.	
JOB CREDENTIALS	Child Protective Services Specialist I Degree from an accredited four-year college or university		
	 Child Protective Services Specialist II Employed as a Child Protective Services Specialist I for Protective Services Specialist Certification; or Previously employed as a Child Protective Services Special and Protective Services. 		
TRAINING	The department has an employment development unit that leads all training for new and tenured staff. Workers who investigate reports of child abuse or conduct interviews during investigations of child abuse must receive at least 20 hours of professional training every year. The curriculum must include information about physical abuse and neglect; abuse involving mental or emotional injury; the types and incidence of each type of abuse and neglect reported to the department; the receipt of false reports; law-enforcement style training, including forensic interviewing, investigatory techniques, and the collection of physical evidence; federal child welfare laws; and available treatment resources.		
TURNOVER	2012		
	Child Protective Services Caseworker	26.1%	
CASELOAD	2012		

SALARY INFORMATION	2012	
		Salary
	Child Protective Services Investigator (entry-level)	\$36,789
	Non-investigator (entry-level)	\$31,729
	Supervisor (entry-level)	\$38,146

Virginia 2010 Child Population (Under Age 18): 1,853,677 (23.2%)

STATE AGENCY	Department of Social Services, Division of Family Services	
TYPE OF ADMINISTRATION	 County-administered child welfare system Commissioner appointed by the governor 	
DESCRIPTION	Virginia's Secretary of Health and Human Resources oversees 12 agencies, including the Virginia Department of Social Services. The roles of the central office include developing regulations, policies, procedures and guidelines; implementing a statewide public awareness program; explaining programs and policies to mandated reporters and the general public; coordinating and delivering training; funding special grant programs; and maintaining and disseminating data from the automated information system.	
	For child protective services, the department directly administers two services—the 24-hour hotline and the central registry of victims and caretakers involved in child abuse and neglect.	
	The department maintains regional offices that provide technical assistance, case consultation, and training and monitoring of 120 local departments of social services that respond to reports of suspected child abuse and neglect, and provide services.	
PER CAPITA FUNDING	\$335.83	
FTEs	July 2013	
	Approximately 800 FTEs are involved in child protective services investigations and on-going services.	
JOB CREDENTIALS	Because localities are responsible for hiring child protective services workers, there are no education, qualification, and training requirements established by the state. The state's human resources department has occupational title descriptions for social work professionals that can be modified by local departments. The education and experience section of the title description requires a minimum of a bachelor's degree in a human services field or minimum of a bachelor's degree in any field with a minimum of two years of appropriate and related experience in a human services area.	
TRAINING	The Virginia Institute for Social Services Training Activities at Virginia Commonwealth University has been the primary provider of skills training for public child welfare staff since 1991, providing training through five area training centers. Policy and skills training has been offered by the institute in nine program areas, including child welfare, over the past several years. Review of the courses offered through the institute occurs on an ongoing basis and new courses are generally added in conjunction with the annual work plan and budget renewal process. Institute courses are primarily delivered at the five regional training centers. Other venues may be used as needed based on demand and the ability to fund additional course offerings. Courses are approved by the federal Region III child welfare liaison.	
	as needed based on demand and the ability to fund additional course offerings. Courses are	
TURNOVER	as needed based on demand and the ability to fund additional course offerings. Courses are	
TURNOVER CASELOAD	as needed based on demand and the ability to fund additional course offerings. Courses are approved by the federal Region III child welfare liaison.	

Washington 2010 Child Population (Under Age 18): 1,581,354 (23.5%)

STATE AGENCY	Department of Social and Health Services, Children's Administration	
TYPE OF ADMINISTRATION	State-administered child welfare systemSecretary appointed by the governor	
DESCRIPTION	The Department of Social and Health Services is part of the governor's executive cabinet. The Children's Administration (one of five administrations within the department) serves children and families through four primary program areas: child protective services, family voluntary services, child and family welfare services, and family reconciliation services. The Children's Administration has staff in 46 field offices.	
PER CAPITA FUNDING	\$368	
FTEs	March 2012	
	Child Protective Services Workers313Child and Family Welfare Services Workers625	
OB CREDENTIALS	 Social Service Specialist 1 A bachelor's degree in social services, behavioral sciences, or an allied field and one year of social service experience; or A master's degree in social services, behavioral sciences, or an allied field. 	
	 Social Service Specialist 2 Eighteen months as a Social Service Specialist 1; or A bachelor's degree in social services, human services, behavior sciences, or an allied field, and two years of paid social service experience performing functions equivalent to a Social Service Specialist 1; or A master's degree in social services, human services, behavioral sciences, or an allied field, and one year as a Social Service Specialist 1 or equivalent paid social service experience. 	
	 Social Service Specialist 3 One year as a Social Service Specialist 2; or A bachelor's degree in social services, human services, behavioral sciences, or an allied field, and three years of paid social service experience performing functions equivalent to a Social Service Specialist 2; or A master's degree in social services, human services, behavioral sciences, or an allied field and two years of paid social service experience equivalent to a Social Service Specialist 2. 	
	 Social Service Specialist 4 Two years of experience as a Social Service Specialist 3; or Four years of experience as a Social Service Specialist 2; or A bachelor's degree in social services, human services, behavioral sciences, or an allied field, and six years of paid social service experience performing functions equivalent to a Social Service Specialist 2; or A master's degree in social services, human services, behavioral sciences, or an allied field and four years of paid social service experience equivalent to a Social Service Specialist 2; or 	
	Employees must successfully complete the formal training course sponsored by their division	

Page 50	Page	50
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	within one year of their appointment.	
TRAINING	The Alliance for Child Welfare Excellence is the Children's Administration's compr statewide training partnership dedicated to developing professional expertise for and enhancing the skills of foster parents and caregivers working with vulnerable families. The alliance combines the resources of the University of Washington (U Social Work, UW Tacoma's Social Work Program, and Eastern Washington Univers Social Work with the expertise of the Children's Administration and Partners for C university-based research organization), which is charged with rigorously evaluati effectiveness over time. By sharing curriculum, delivery methods and evaluation department expects this public-private partnership to strengthen the professiona social workers, tribal child welfare workers, and community providers; and enhan giving skills of foster, adoptive, and relative caregivers.	
TURNOVER	Not Available	
CASELOAD	Fiscal Year 2012	
	Child Protective Services Workers	1:20
SALARY INFORMATION		Salary Range
INFORMATION	Social Service Specialist 1	\$32,688 - \$43,572
	Social Service Specialist 2	\$39,516 – \$53,148
	Social Service Specialist 3	\$41,508 – \$55,836
	Social Service Specialist 4	\$47,016 – \$63,192

CourtSmart Tag Report

Room: LL 37 Case: Caption: Senate Children, Families, and Elder Affairs Type: Judge:

Started: 3/11/2014 1:37:49 PM Ends: 3/11/2014 3:27:43 PM Length: 01:49:55 1:37:50 PM Meeting called to order 1:38:00 PM Roll Call 1:38:14 PM Chair Sobel opening remarks 1:38:54 PM (Tab 1) SPB 7072 Child Abuse and Child Welfare Services Chair Sobel's opening remarks 1:39:30 PM 1:44:05 PM Sen. Detert asks question 1:44:56 PM Chair Sobel responds Sen. Braynon asks question 1:45:30 PM Chair Sobel responds 1:45:42 PM 1:46:19 PM Claude Hendon, Staff Director, explains SPB 7072 1:49:27 PM Chair Sobel continued remarks 1:49:46 PM Amendment barcode 289584 by Diaz de la Portilla Sen. Diaz de la Portilla's explanation of the amendment 1:50:07 PM 1:50:53 PM Sen. Diaz de la Portilla withdraws amendment, barcode 289584 1:51:55 PM Chair Sobel asks question 1:52:28 PM Sen. Diaz de la Portilla explains amendment Barcode 955450 1:52:42 PM Chair Sobel asks for objections, questions, testimony 1:53:17 PM Amendment barcode 955450 is adopted 1:53:27 PM Testimony by Jennifer Minogue, LCSW 1:54:54 PM Sen. Clemens thanks Ms. Minoque 1:55:14 PM Testimony by Karen Perez, NASW Testimony by Jim Akin, National Association of Social Workers 1:57:02 PM Lisa Schelbe, FSU Assistant Professor, waives in support 1:58:14 PM Colette Podgorski, FSU College of Social Work, waives in support 1:58:30 PM Brigitta Johnson, Pinellas County Sheriffs Office, waives in support 1:58:46 PM 1:59:02 PM Testimony by Neal McGarry, Florida Certification Board Chair Sobel question 2:00:02 PM 2:00:08 PM Chair Sobel continued remarks and follow-up question 2:00:26 PM Mr. McGarry responds 2:01:02 PM Chair Sobel asks question 2:01:10 PM Claude Hendon, Staff Director, responds 2:01:28 PM Chair Sobel asks follow-up question Mr. Hendon responds 2:01:51 PM Chair Sobel asks follow-up question 2:02:04 PM Mr. McGarry responds 2:02:16 PM 2:03:04 PM Chair Sobel asks question 2:03:18 PM Mr. McGarry responds 2:04:12 PM Chair Sobel asks for questions 2:04:31 PM Sen. Diaz de la Portilla responds to withdrawn amendment barcode 289584 2:05:57 PM Chair Sobel makes comment 2:06:22 PM Mr. McGarry responds Chair Sobel asks follow-up question 2:06:45 PM 2:06:48 PM Mr. McGarry responds Chair Sobel asks for debate, questions 2:06:58 PM 2:07:26 PM Sen. Altman asks question 2:08:17 PM Chair Sobel asks for further comments 2:08:22 PM Sen. Detert makes comment 2:09:14 PM Chair Sobel responds 2:10:20 PM Mr. Hendon's comments 2:10:35 PM Sen. Clemens makes comment 2:11:13 PM Chair Sobel comments

2:11:48 PM Sen. Grimsley comments

2:12:20 PM	Sen. Diaz de la Portilla makes comment about amendment barcode 289584
2:12:34 PM	Sen. Clemens makes motion to reconsider amendment barcode 289584
2:12:40 PM	Chair Sobel comments
2:13:08 PM	Sen. Hays asks question
2:13:27 PM	Sen. Clemens comments
2:13:44 PM	Chair Sobel comments
2:14:00 PM	Senator Diaz de la Portilla's remarks on amendment barcode 289584
2:14:17 PM	Chair Sobel asks for testimony on amendment
2:15:12 PM	Victoria Zepp, Florida Coalition for Children, waives in support of amendment
2:15:38 PM	Chair Sobel asks for debate on amendment
2:15:49 PM	Sen. Diaz de la Portilla waives close on amendment 289584
2:15:58 PM	Roll Call on amendment barcode 289584
2:16:12 PM	Amendment 289584 is adopted
2:16:21 PM	Sen. Detert makes comment about amendment
2:16:56 PM	Sen. Detert explains amendment
2:17:02 PM	Senator Detert remarks on proposed amendment
2:17:45 PM	Chair Sobel remarks
2:18:11 PM	Senator Detert explains handwritten amendment
2:19:08 PM	Chair Sobel asks for question on the amendment
2:19:13 PM	Senator Clemens question
2:19:25 PM	Sen. Hays question
2:19:34 PM	Sen. Detert's response
2:19:42 PM	Chair Sobel asks for debate Sen. Detert waives close on handwritten amendment
2:19:48 PM 2:20:15 PM	Senator Detert amendment adopted without objection
2:20:13 PM	Chair Sobel closes on SPB 7072
2:20:34 PM	Roll Call on SPB 7072
2:20:50 PM	SPB 7072 passes
2:21:08 PM	(Tab 2) SPB 7074 Child Welfare
2:21:27 PM	Sen. Detert explains bill
2:24:24 PM	Claude Hendon, Staff Director, explains SPB 7074
2:26:04 PM	Chair Sobel comments
2:26:08 PM	Sen. Thompson asks question
2:26:30 PM	Sen. Detert responds
2:27:00 PM	Claude Hendon, Staff Director, responds
2:27:57 PM	Sen. Detert comments
2:29:02 PM	Sen. Braynon asks question
2:29:48 PM	Sen. Detert responds
2:29:57 PM	Claude Hendon, Staff Director, responds
2:30:13 PM	Sen. Braynon asks follow-up question
2:30:19 PM	Chair Sobel responds
2:31:10 PM	Claude Hendon, Staff Director, responds
2:31:17 PM	Chair Sobel contnued remarks
2:31:35 PM	Sen. Braynon asks follow-up question
2:32:05 PM	Claude Hendon, Staff Director, responds
2:32:18 PM 2:32:30 PM	Senator Braynon question Sen. Braynon asks question
2:32:50 PM	Chair Sobel comments
2:33:08 PM	
2:33:34 PM	Sen. Hays asks question Chair Sobel responds
2:33:44 PM	Sen. Hays responds
2:33:55 PM	Chair Sobel comments
2:35:08 PM	Sen. Hays continued comments
2:35:29 PM	Testimony by Mike Jordan, Marion County Childrens Alliance
2:39:53 PM	Chair Sobel asks for questions
2:40:19 PM	Mr. Jordan responds
2:40:36 PM	Chair Sobel comments
2:40:45 PM	Mr. Jordan responds
2:41:40 PM	Sen. Detert explains amendment barcode 276786
2:42:36 PM	Chair Sobel asks for questions
2:42:40 PM	Sen. Hays asks question
2:42:58 PM	Sen. Detert responds

2:43:55 PM	Sen. Hays asks follow-up question
2:44:13 PM	Claude Hendon, Staff Director, responds
2:44:40 PM	Sen. Detert makes comment
2:44:59 PM	Chair Sobel asks for testimony
2:45:08 PM	Testimony by Ralph Haben, General Counsel, Big Bend CBC
2:43:00 PM	Sen. Detert comments
2:48:23 PM	
	Mr. Haben responds
2:49:40 PM	Sen. Detert asks follow-up question
2:49:53 PM	Chair Sobel comments
2:50:05 PM	Mr. Popen comments
2:50:40 PM	Sen. Detert responds
2:51:05 PM	Chair Sobel asks for other testimony
2:51:12 PM	Testimony by Debra Henley, FL Justice Association
2:53:27 PM	Sen. Detert recommends TP the amendment
2:53:41 PM	Chair Sobel, seeing no objection, motions to TP amendment
2:53:55 PM	Sen. Detert explains amendment barcode 646820
2:54:17 PM	Chair Sobel asks for questions
2:54:49 PM	Sen. Hays question
2:55:17 PM	Sen. Detert responds
2:55:43 PM	Sen. Detert waives close on the amendment
2:55:50 PM	Chair Sobel shows amendment passing
2:55:58 PM	Jim Akin, National Association of Social Workers, waives in support
2:56:11 PM	Testimony by Miranda Phillips, Florida Youth SHINE
2:59:46 PM	Testimony by Howard Talenfeld, Florida's Children First
3:00:06 PM	Sen. Detert corrects earlier motion to TP amendment barcode 276786 to withdraw amendment barcode
276786	
3:07:30 PM	Chair Sobel continued comments
3:07:36 PM	Mr. Talenfeld remarks
3:08:04 PM	Sen. Detert waives close on SPB 7074
3:08:19 PM	Roll Call on SPB 7074
3:08:33 PM	SPB 7074 passes
3:08:43 PM	Sen. Thompson asks question
3:09:02 PM	Mr. Talenfeld responds
3:09:24 PM	Sen. Thompson asks follow-up question
3:09:32 PM	Mr. Talenfeld responds
3:09:49 PM	Chair Sobel asks for other questions
3:09:56 PM	Sen. Dean asks question
3:10:09 PM	Mr. Talenfeld responds
3:10:51 PM	Sen. Dean asks question
3:10:58 PM	Mr. Talenfeld responds
3:11:33 PM	Chair Sobel remarks
3:11:48 PM	(Tab 3) SPB 7076 Medically Complex Children
3:12:05 PM	Sen. Grimsley explains the bill
3:13:07 PM	Sen. Thompson explains amendment barcode 335110
3:14:05 PM	Sen. Grimsley comments
3:15:18 PM	Sen. Thompson withdraws amendment barcode 335110
3:15:42 PM	Sen. Hays explains amendment barcode 872850
3:16:24 PM	Sen. Hays withdraws amendment barcode 872850
3:16:38 PM	Jim Aiken, Executive Director, National Association of Social Workers, waives in support
3:16:44 PM	Testimony by Doug Bell, FL Chapter American Academy of Pediatrics
3:17:26 PM	Testimony by Richard Chapman
3:20:24 PM	Testimony by Debra Dowds, Executive Director, Florida Developmental Disabilities Council
3:23:58 PM	Chair Sobel remarks
3:24:09 PM	Testimony by Deborah Linton, CEO, The Arc of Florida
3:25:05 PM	Testimony by Bob Asztalos, FL Health Care Association
3:26:40 PM	Sen. Grimsley waives close
3:26:42 PM	Roll Call on SPB 7076
3:27:00 PM	SPB 7076 passes
3:27:26 PM	Chair Sobel closing comments
3:27:38 PM	Meeting adjourned